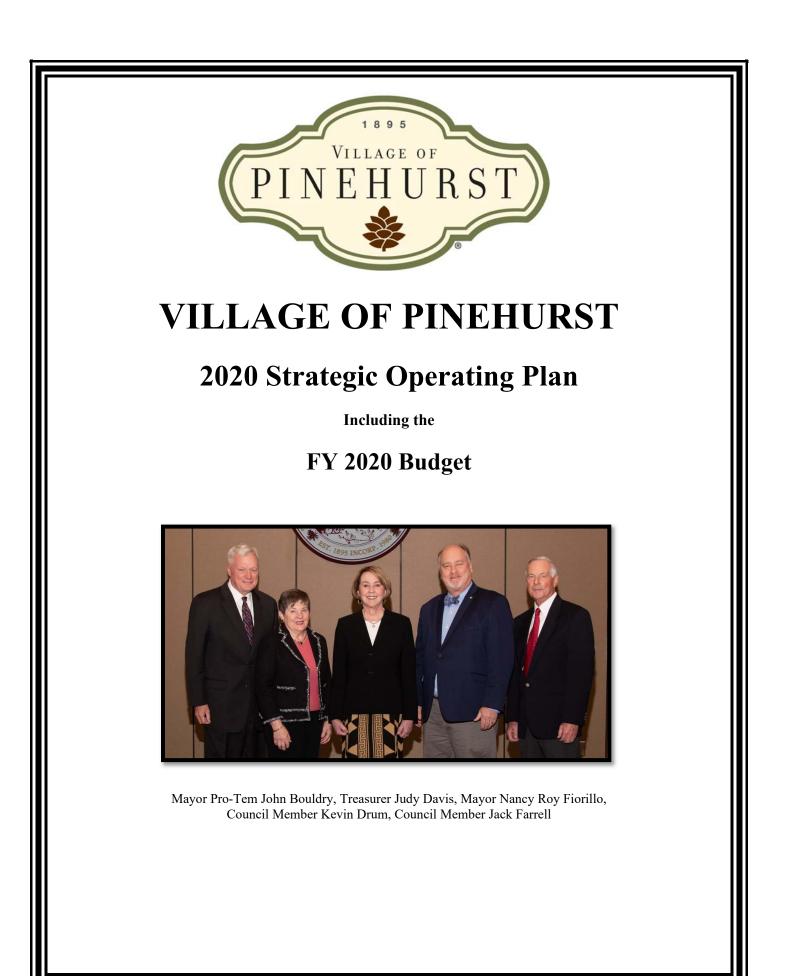


2020 Strategic Operating Plan

Village of Pinehurst, North Carolina





VILLAGE OF PINEHURST 395 MAGNOLIA ROAD PINEHURST, NC 28374 910.295.1900

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VISION

The Village of Pinehurst is a charming, vibrant community which reflects our rich history and traditions.

MISSION

To promote, enhance, and sustain the quality of life for residents, businesses, and visitors.

VALUES

Service, Initiative, Teamwork, and Improvement

VILLAGE SENIOR LEADERSHIP

Village Manager Assistant Village Manager Assistant Village Manager Village Clerk Performance Management Director Financial Services Director Human Resources Director Chief Information Officer Police Chief Fire Chief Planning and Inspections Director Public Services Director Parks and Recreation Director Fleet Maintenance Director Jeff Sanborn Jeff Batton Natalie Hawkins Beth Dunn Lauren Craig Brooke Hunter Angela Kantor Jason Whitaker Earl Phipps Carlton Cole Darryn Burich Mike Apke Mark Wagner Randy Kuhn



Introduction	
Table of Contents	i
Introduction	iii
Organizational Chart	v
Personnel Classification Summary	vi
GFOA Distinguished Budget Presentation Award	vii
ICMA Certificate of Excellence in Performance Management	viii
Budget in Brief	
Budget in Brief	1
Budget Message	
Budget Message	5
About Village Services	-
About Village Services	18
Strategic Operating Plan Guide	10
Strategic Planning Process Overview	28
Strategic Operating Plan Calendar	20 30
Financial Policies	31
Budget Requirements	33
Budget Format	35
Strategic Priorities	55
Strategic Planning Process	38
Balanced Scorecard	38 43
Initiative Action Plans	43
Strategic Goals	44 45
General Fund	45
	66
General Fund Summary	66 71
Revenue Highlights	71 73
Expenditure Highlights Fund Balance	73 74
Ad Valorem Taxes	74
Other Taxes and Licenses	78
Unrestricted Intergovernmental Revenues	78 79
Restricted Intergovernmental Revenues	82
Permits and Fees	82 84
Assessments	86
Sales and Services	80
Other Revenues	89
Investment Income	90
Fund Balance Appropriations	91
Governing Body	92
Administration	93
Financial Services	95
Human Resources	93 97
Police	99
Fire	101
1 110	101



General Fund (continued)	
Inspections	103
Public Services Administration	105
Streets & Grounds	106
Powell Bill	108
Solid Waste	109
Planning	111
Community Development	113
Recreation	115
Library	117
Harness Track	119
Fair Barn	121
Buildings & Grounds	123
Fleet Maintenance	125
Information Technology	127
Contingency	129
Debt Service	130
Other Financing Uses	133
Capital Expenditures	134
Capital Project Fund	
Summary	137
Community Center Fund	138
Five-Year Financial Forecast FY 2020-2024	
Five-Year Financial Forecast	140
Capital Improvement Plan FY 2020-2024	
Capital Improvement Program	147
Fleet Purchase Plan	152
IT Purchase Plan	154
Other Capital Additions Purchase Plan	155
Annual Budget Ordinance	
Annual Budget Ordinance	157
Budget Glossary	
Budget Glossary	160
Supplementary Information	
History	167
Demographic and Geographic Characteristics	170
Demographic and Economic Statistics	171
Principal Property Tax Payers	172
Principal Employers	173



Welcome to the Village of Pinehurst! This Strategic Operating Plan (SOP) document represents the plans of the Village Council and staff to achieve our vision and accomplish our mission. We hope this document will prove to be a valuable tool for Village citizens, businesses, visitors, Council, and staff.



The Pinehurst Village Hall, located at 395 Magnolia Road

Strategic Operating Plans can be very complex and confusing. Should there be any questions regarding information provided in this document, please contact the Financial Services Department at 910.295.1900.

The layout of the document is intended to take the reader from the broadest perspective (consolidated totals, etc.) to a more specific perspective (individual departments, divisions, etc.). Realizing that information needs differ for every reader, the document is divided into sections to make the information easy to locate.

Budget in Brief - The Budget in Brief provides an overview of the FY 2020 Budget that is a component of the Strategic Operating Plan. It helps the reader quickly understand what initiatives and other key elements are included in the annual budget.

Budget Message - In the Budget Message, the Village Manager discusses the proposed annual budget and any outside factors that were used in determining the budgeted expenditures and the revenues needed to cover these expenditures.

About Village Services - This section provides a description of the duties and responsibilities of the different Village departments and divisions.

Strategic Operating Plan Guide - This guide details the steps in preparing and adopting the annual budget, which is a component of the Strategic Operating Plan. A summary of key financial policies affecting the budget process is given. This section also includes the budget calendar, the budget planning phases, and a description of how the process works. Finally, it has a brief description of fund accounting, how the Village's finances are organized, and how to read the department tables contained in the *General Fund* section.



Strategic Priorities - This section provides an overview of the strategic planning process, the Village's Balanced Scorecard (BSC), and also contains the Council's strategic goals and objectives. Key Performance Indicators (KPIs) with short-term and long-term goals on the Village's Balanced Scorecard are also included in this section along with specific Initiative Action Plans (IAPs) aimed at achieving those performance targets.

General Fund - This section includes detailed information about General Fund revenues and assumptions used to determine budgeted amounts. Every Village department or division also appears with individual department profiles and budget summaries. Department goals, objectives, and Key Performance Indicators (KPIs) with short-term and long-term projections are also included. These are the most specific presentations within the document. This section also provides information on debt service and on capital expenditures contained in the current year budget.

Capital Project Fund - Each Capital Project Fund budget is presented separately. This section includes an overview of any capital projects and its funding sources.

Five-Year Financial Forecast - This section contains the Village's long-range financial forecast. The forecast is developed to ensure that adequate financial resources are available to meet future financial obligations. The forecast serves to inform decision makers of the long-term financial implications of the budgetary decisions they are making today.

Capital Improvement Plan (CIP) - The CIP outlines the Village's plan for the replacement and acquisition of capital assets over the five-year planning period. Capital assets include vehicles, equipment, infrastructure, and new facilities. The Village uses this plan to ensure that these investments are aligned with the Village's strategic direction.

Annual Budget Ordinance - The Budget Ordinance is the legally binding ordinance that establishes the new annual budget.

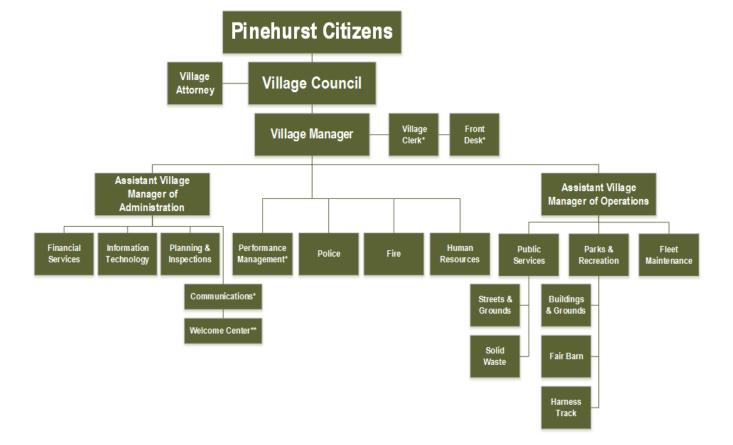
Budget Glossary - This section includes a list of common terms, acronyms and abbreviations used throughout the document. A detailed definition of these terms is provided to aid the reader in understanding the budget and strategic planning process.

Supplementary Information - This section includes miscellaneous information about the Village of Pinehurst, such as the history of the Village and other relevant economic data.

To find specific information addressed in individual sections, please refer to the *Table of Contents* in the front of the budget document.







*This function is included in the Administration Department for budget purposes. **This function is included in the Community Development Department for budget purposes.

See the Personnel Classification Summary for details of full-time equivalents (FTEs) by department.



Personnel expenditures make up 53% of the Village's General Fund budget. The Personnel Classification Summary represents a five-year trend of staffing by function as well as a snapshot of the FTEs on which the FY 2020 Budget is based.

	Budgatad	Budgeted	Budgeted	Budgeted	FY 2020	Budgeted	Projected
Classification Plan Summary	FY 2016	FY 2017	FY 2018	FY 2019	Change	FY 2020	FY 2024
General Government	112010	112017	112010	112017	Change	112020	112024
Administration							
Administration	7.0	7.0	7.0	8.0	-	8.0	8.0
Financial Services	3.5	3.5	4.0	4.0	-	4.0	
Human Resources	2.5	2.5	2.8	2.8	-	2.8	3.0
Fleet Maintenance	3.0	3.0	3.0	3.0	-	3.0	3.0
Buildings and Grounds Maintenance	6.0	6.0	7.0	8.0	-	8.0	8.0
Information Technology	4.8	4.8	4.8	4.8	1.2	6.0	
Total General Government	26.8	26.8	28.6	30.6	1.2	31.8	32.0
Public Safety							
Police	28.0	31.3	31.3	31.3	-	31.3	31.3
Fire	30.0	30.0	30.0	30.0	1.0	31.0	31.0
Inspections	2.0	2.0	2.0	2.0	1.0	3.0	2.5
Total Public Safety	60.0	63.3	63.3	63.3	2.0	65.3	64.8
Economic and Physical Development							
Planning	6.0	6.0	6.0	6.0	-	6.0	6.0
Community Development	0.0	0.5	0.5	0.5	-	0.5	0.5
Total Economic and Physical Development	6.0	6.5	6.5	6.5	-	6.5	6.5
Transportation							
Public Services Administration	3.0	3.0	3.0	3.0	-	3.0	3.0
Streets and Grounds	15.0	15.0	15.7	15.7	0.3	16.0	16.0
Total Transportation	18.0	18.0	18.7	18.7	0.3	19.0	19.0
Environmental Protection							
Solid Waste	9.0	9.0	9.0	9.0	-	9.0	9.0
Total Environmental Protection	9.0	9.0	9.0	9.0	-	9.0	9.0
Cultural and Recreation							
Parks and Recreation	6.7	6.7	6.7	6.7	1.0	7.7	7.7
Harness Track	4.3	4.3	4.3	4.3	-	4.3	4.3
Fair Barn	1.8	1.8	1.8	1.8	-	1.8	1.8
Total Cultural and Recreation	12.8	12.8	12.8	12.8	1.0	13.8	13.8
GRAND TOTAL	132.6	136.4	138.9	140.9	4.5	145.4	145.1

Fiscal Year 2020 Staffing By Function in Full-Time Equivalents

Population	15,763	16,123	16,452	16,754	N/A	16,994	18,152
Employees per 1,000 Population	8.4	8.5	8.4	8.4	N/A	8.6	8.0

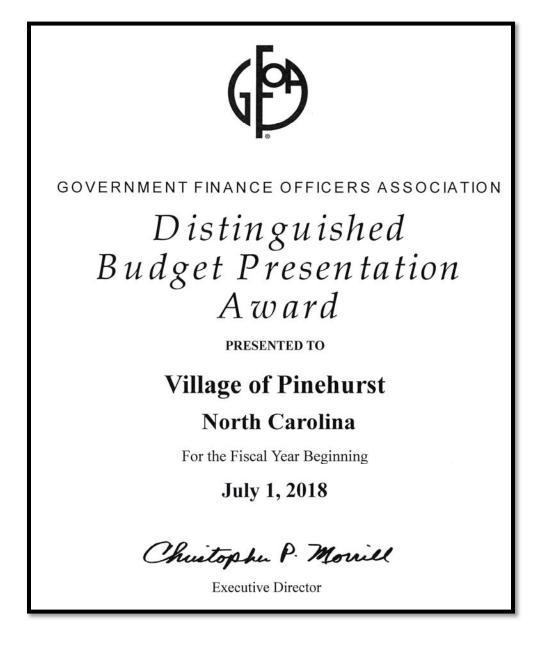
See the General Fund section for departmental staffing expenditures and explanation of staffing changes.





GFOA AWARD FOR DISTINGUISHED BUDGET PRESENTATION

The Government Finance Officers Association of the United States and Canada (GFOA) presented an award of Distinguished Budget Presentation to the Village of Pinehurst for its annual budget for Fiscal Year 2019, which began July 1, 2018. In order to receive this award, a governmental unit must publish a budget document that meets specific program criteria as a policy document, an operations guide, a financial plan, and a communications device. The award applies specifically to the Fiscal Year 2019 budget document and is valid for a period of one year. We plan to submit the Fiscal Year 2020 Budget to the GFOA for award consideration as well.





ICMA CERTIFICATE OF EXCELLENCE IN PERFORMANCE MANAGEMENT

The International City/County Management Association (ICMA) presented a Certificate of Excellence in Performance Management, the highest level of recognition, to the Village of Pinehurst in 2018 for its data-driven management and reporting efforts. In order to receive this award, recipients collect and verify data to ensure reliability, train staff in performance measurement, report data to the public through budgets, newsletters, and/or information provided to elected officials, provide comparative and benchmarking information to the public, use performance data in strategic planning and operational decision-making, share their knowledge with other local governments through presentations, site visits, and other networking activities, track and report key outcomes, survey residents and local government employees, incorporate data into performance dashboards or other visual communications, and foster the development of a performance culture throughout their organizations.





Letter from the Mayor

The Village Council is committed to ensuring Pinehurst is a charming, vibrant community which reflects our rich history and traditions. Each year, we kickoff our strategic planning process by asking our residents and businesses for feedback on our services through the community and business surveys. Council and senior leaders used that feedback, along with other relevant data, to prepare the FY 2020 Strategic Operating Plan, which includes the FY 2020 Budget.

The Council amended and affirmed the FY 2020 Balanced Scorecard and identified four Areas of Focus in order to provide direction for the development of the FY 2020 Strategic Operating Plan. The four Areas of Focus for the five-year planning period of FY 2020-2024 include:

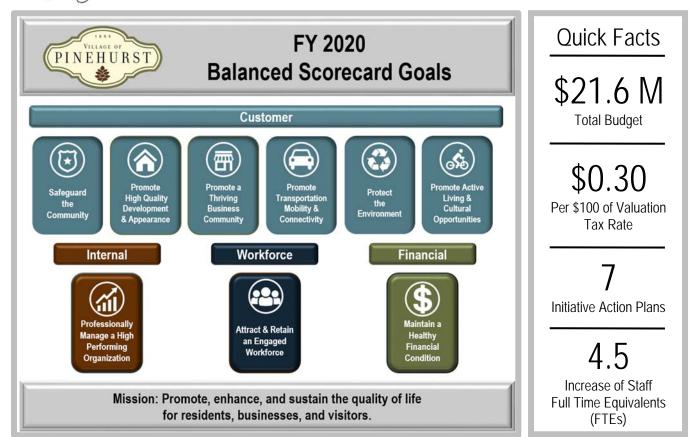
- Managing development and enforcing codes and ordinances,
- Providing interconnected pedestrian facilities,
- Maintaining high quality streets, and
- Providing recreation programs, facilities, and cultural events.



With diligent financial oversight, the Village's Council and staff have been effective stewards of our tax dollars, ensuring the delivery of quality services that our residents, businesses, and visitors require and expect. The \$21.6 million FY 2020 Budget contains a \$0.30 per \$100 valuation property tax rate, the lowest in the county, along with several great initiatives and projects that are sure to enhance the quality of life in the Village of Pinehurst. I encourage you to read further about those in our 2020 Strategic Operating Plan.

Sincerely,

Nancy Roy Fiorille





Fiscal Year 2020 Initiative Action Plans

The FY 2020 Budget includes seven Initiative Action Plans (IAPs) at a cost of \$319,070 to address the Village's nine strategic goals, three of which are designated to address an Area of Focus (AOF). In the five-year planning period these seven (7) IAPs total \$914,327. Additional information on IAPs can be found in the *Strategic Priorities* section of the 2020 Strategic Operating Plan.

1. Police Department Accreditation (\$11,800)

The Police Department plans to implement law enforcement standards of the Commission on Accreditation for Law Enforcement Agencies (CALEA) and apply for Police Department accreditation in FY 2020.

2. Adopt and Implement a Long-Range Comprehensive Plan AOF (\$0)

Since FY 2018, the Village and its consultants have been working on updating the Long-Range Comprehensive Plan for the Village to achieve the community's long-term vision. The new plan, which was funded in the FY 2019 budget, will be adopted in FY 2020 and an implementation plan will commence.

3. Small Area Plan for the Village Place/Rattlesnake Trail Corridor AOF (\$106,000)

The Village will engage a consultant to prepare a small area plan for the Village Place and the Rattlesnake Trail Corridor which will be an update to and expansion of the previously adopted 2008 New Core Master Plan.

4. Community Center AOF (\$129,970)

Construction for the new 19,693 square feet Community Center will be completed by November 2019. This facility is located in Cannon Park and contains a gymnasium, office space, a kitchen, and activity rooms.



5. Build Baldrige Framework Systems and Culture (\$16,000)

The Village will continue using the Baldrige Excellence Framework to ensure systematic processes that deliver exceptional results and seek feedback from independent examiners in FY 2020.

6. Expand GIS Capabilities (\$50,000)

The Village will begin implementing the GIS Strategic Plan after hiring to fill a new GIS Analyst position. Staff will convert maps to ArcGIS online technology that will be accessible to the public and will begin building an interactive map for the Village's stormwater facilities.

7. Workforce Learning and Development (\$5,300)

Plans to expand the Village's succession planning process and enhance workforce learning and development system will continue in FY 2020.

Other Significant Projects Planned for FY 2020

- Additional Highway 211 landscaping in conjunction with NC DOT (\$23,000)
- Conduct a library needs assessment (\$25,000)
- Streetscape enhancements for Magnolia Road (\$115,000)
- Secure land to develop structured parking near the Village Center (\$200,000)
- Secure land for a future Fire Station location (\$200,000)
- Stormwater facility enhancements (\$326,000)
- Resurfacing and patching for approximately 5 miles of roadways (\$1.3 million)

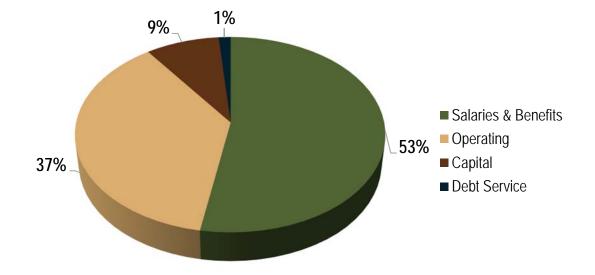


How will your tax dollars be spent in FY 2020?

The FY 2020 Budget for salaries and benefits for the Village's 145 full-time equivalents (FTEs) accounts for 53% of total expenditures, or \$11.4 million. The budget includes a 2.4% cost of living adjustment and merit raises at an average of 2% per employee. The Village currently pays for 100% of health, dental, and vision insurance premiums for employee-only coverage.

The FY 2020 Budget includes an increase of 4.5 full time equivalents (FTEs) for 6 positions (see *Personnel Classification Summary* for more details). Several proposed restructures are also recommended in the FY 2020 budget to increase career development opportunities and enhance performance across the organization.

New Positions Funded					
Administrative Assistant					
Firefighter					
GIS Analyst					
Building Inspector					
Maintenance Worker (0.3 FTE)					
IT Systems Specialist (0.2 FTE)					



In FY 2020, the recommended budget includes \$1.8 million in capital investment, or 9% of total expenditures. This represents an increase from last year, largely due to the replacement of a rescue truck and purchase of land for structured parking and a potential third fire station (see *Capital Expenditures* section for additional details).

Significant operating costs include funding for IAPs supporting the Council's goals and objectives. In addition, the Village will increase its spending on stormwater maintenance by \$106,000, or 48% in FY 2020. The operating expenditures also include a \$1.3 million investment in street resurfacing and patching devoted to improving the quality of Village streets (see *Powell Bill* section for additional details).

Expenditures by Function





The Village continues to pay down its debts and at the start of FY 2020 has only \$440,000 in long-term debt outstanding. Total required principal and interest payments for FY 2020 amount to \$312,000, or 1% of the total annual budget. In FY 2020, the Village will pay off the fire station loan, which is the Village's largest remaining debt obligation.

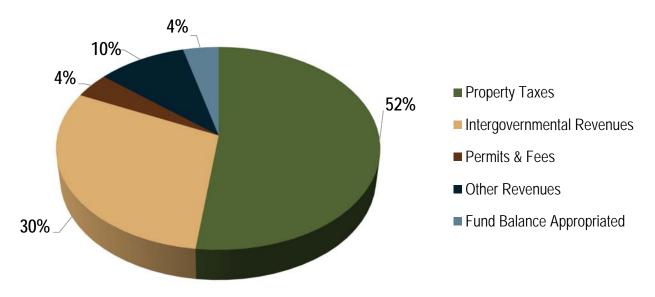
Overall, the FY 2020 Budget totals \$21,578,347 or 8% below the prior year's amended General Fund budget as of December 31, 2018. The recommended budget as presented results in a per capita expenditure of \$1,270 based on a projected population of 16,994.

How is the Village of Pinehurst Funded in FY 2020?

The primary revenue source for the Village is property taxes, accounting for 52% of total revenues, or \$11.2 million. In FY 2020, the Village elected to adopt an inflation-adjusted revenue neutral tax rate of \$0.30 per \$100 of valuation, which is the lowest municipal tax rate in Moore County.

At \$6.5 million, intergovernmental revenues make up 30% of total General Fund revenues. These revenues include local option sales taxes, utility sales taxes, and other state-collected revenues. Of these, local option sales taxes are the largest intergovernmental revenue source for the Village, representing 17% of the total budget.

Because revenues historically come in at 101% of budget and expenditures typically fall 5% below budget, we estimate the Village will actually only use \$755,967 of appropriated fund balance in FY 2020. This will result in an ending fund balance of approximately 34.6%, which is within the Council's target fund balance policy range of 30%-40%.



Viewing the Budget Online

To view the FY 2020 Budget online, go to www.vopnc.org/sop.

On the Budget "launch" page, residents can open the entire FY 2020 Budget and Strategic Operating Plan document or an individual section, with a linked table of contents.



May 14, 2019

The Honorable Nancy Roy Fiorillo, Mayor Members of the Village Council Pinehurst, North Carolina

Dear Mayor Fiorillo and Members of the Village Council:

Pursuant to Section 159-11 of the North Carolina General Statutes (NCGS), I am pleased to present the 2020 Strategic Operating Plan including the recommended budget for Fiscal Year (FY) 2020 for your review and consideration. This document has been prepared in compliance with the requirements of the Government Finance Officers Association's Distinguished Budget Award program to provide a comprehensive view of the Village's 2020 Strategic Operating Plan. In order to qualify for the program, the Village's budget document must be proficient as a policy document, a financial plan, an operations guide, and a communications device.

FY 2020 marks the seventh year of the Village's strategic planning process. In FY 2014, the Village transitioned from adopting a separate Capital Improvement Plan (CIP) and operating budget to adopting a Strategic Operating Plan (SOP) that contains a one-year budget, a five-year financial forecast and a capital improvement plan. In FY 2012, the Village began a focused continuous process improvement effort by partnering with the Industrial Extension Services Department of North Carolina State University and participating in its North Carolina Awards for Excellence program. The goal of this program is to implement the Baldrige Excellence Framework. This framework provides an integrated approach to organizational performance management that results in the delivery of ever-improving value to our customers and improving the overall effectiveness of the organization. Implementation of this framework has transformed the Village's budgeting process into a more strategic, results-driven process. Resource allocation is now more closely aligned with the Village Council's strategies and focused on achieving the results articulated in the Village's Balanced Scorecard (BSC).

The FY 2020 Budget as presented was developed through the Village's Strategic Planning Process. This process is described in detail in the *Strategic Priorities* section of this document. The strategic planning process includes the development of the Village's Balanced Scorecard (BSC). The BSC contains 9 strategic goals, 17 objectives, and 30 Key Performance Indicators (KPIs) with targets around which this SOP was developed. The BSC is the foundation upon which the SOP is developed to ensure the recommended budget helps us accomplish our vision of being a charming, vibrant community which reflects our rich history and traditions. This message provides information on how the SOP addresses our vision, goals, and objectives in a meaningful and measurable way.

PRINCIPAL ISSUES FACING THE VILLAGE IN DEVELOPING THE SOP

Growth in population and increased development are the primary issues facing the Village in developing the FY 2020 SOP. According to the North Carolina State Demographer's Office, Pinehurst's population increased 25.4% from 2010 to 2016, making the Village the 12th fastest growing municipality in the state. This growth drives our need to plan for the long-term future of the Village, manage the impact of growth on the character of our community, address traffic and transportation related issues, and ensure adequate staff capacity and capabilities to continue to provide high quality services.



In addition, the Village must ensure that it remains financially postured to respond to the effects of negative economic shocks, natural disasters and other major unanticipated expenses. To do so, it is important to replenish our fund balance after funding the \$4.7 million design and construction of the Community Center at Cannon Park.

This year, the Village has seen continued growth in new construction for both single-family homes and non-residential construction. Fallout from the housing crisis of 2008 resulted in a drastic decline in new home construction in the Village. That trend reversed over the past few years. Prior to the housing crisis, the Village averaged 200 new single-family homes per year, which dropped to a low of 51 in 2010. We project approximately 120 homes will be constructed in FY 2019, and 120 in FY 2020. Both of these estimates are lower than the 144 homes constructed in FY 2018. The lower estimates are due to mortgage interest rate increases and the depletion of buildable lots. The growth experienced over the past three years has added to our tax base and resulted in additional revenue available to provide and expand high quality municipal services. The Village has also seen significant commercial development over the past three years which is reflected in our tax base estimate.

The local unemployment rate has declined to 4.0% compared to 4.5% the previous year. This rate is reflective of state and national rates and highlights continued improvement over the past few years in the local economy. Declining unemployment rates have impacted the Village's ability to attract and retain capable staff.

To address current and projected growth and development in the Village, the Long-Range Comprehensive Plan was funded in FY 2019 with plan adoption scheduled for FY 2020. As community needs change due to growth and shifting demographics, updating this long-range plan will help ensure the Village is positioned to grow in a way that helps us remain a charming, historic, and vibrant community. In addition to this endeavor, the FY 2020 Budget includes development of a small area plan for Village Place and the Rattlesnake Trail corridor. This area is one of the key gateways into the Village Center and is ripe for redevelopment.

Due to our increasing population, popularity as a tourist destination, and recent development in Village Place, the need for additional parking near the Village Center has become evident. To address these issues, as well as promote the development of our business community, the FY 2020 Budget includes the purchase of land to potentially develop structured parking near the Village Center.

Also due to our increasing population, the Village has identified a possible need for a third fire station to respond to calls on the west side of the community in a timely manner. A formal process evaluation is currently underway to research this issue and identify a recommended solution. The FY 2020 Budget includes funding for the purchase of land in this area to secure a potential future building site.

Increasing community desires for more effective stormwater management has created the need to invest more heavily in stormwater repairs and maintenance. As a result, the FY 2020 Budget includes an increase of \$106,000, or 48%, to improve drainage conditions in areas across the community. Council's initiative to expand GIS capabilities, as referenced in the *Strategic Priorities* section of this document, will also provide value to stormwater maintenance. In addition to the increase mentioned above, funding of \$42,000 is included in the proposed budget to engage a firm to identify and electronically inventory drainage facilities across the Village. The new GIS Analyst position in FY 2020 will assist with updating drainage maps and providing the tools for staff to track maintenance performed at each location in accordance with the Village's new GIS strategic plan.



Other external economic factors have affected our budget planning process. Hosting the U.S. Open Championship over the years has proven to positively impact golf-related tourism. Pinehurst Resort has continued to invest significantly in its properties in recent years, adding amenities to attract a much wider and younger demographic. Military relocations are also supporting growth in the housing market. The Village's name recognition and proximity to the largest US military base, Fort Bragg, make it an attractive location for families with military ties.

Another principal issue impacting the Village is workforce capacity in certain areas of our organization as services and programs expand to meet the needs of residents. To address this, the FY 2020 Budget includes the addition of 4.5 full time equivalents (FTEs).

Changes to the North Carolina Local Government Employees' Retirement System (LGERS) employer contribution rates have placed significant operating pressures on the Village. This year, the LGERS Board voted to increase state-mandated local government retirement contribution rates over the next five years, since actual investment returns for the plan were lower than anticipated. The increased rates are included in the FY 2020 Budget.

Cities nationwide are experiencing increased landfill fees for recycled materials as a result of reduced worldwide demand for these materials. The Village is no exception and is leading local education campaigns to inform residents of the new restrictions imposed on recycling in our area. Our county's tipping fees increased from approximately \$25 to \$115 per ton for this stream of debris collection, and the FY 2020 Budget incorporates the new rates.

Like other cities in North Carolina, the Village is subject to potential legislative changes at the state level which could significantly impact Village intergovernmental revenues. This year's legislative short session, like any session, could impact the Village's revenues or expenses. Since it is unclear at this time what impact, if any, might come from this session, no provisions for changes have been included in this budget.

PRIORITIES AND AREAS OF FOCUS

The recommended FY 2020 Budget provides a financial plan for the ensuing fiscal year and has been developed in accordance with the Village's financial policies and the Balanced Scorecard (BSC). At the annual strategic planning retreat, the Village Council identified nine strategic goals:

- 1. Safeguard the community,
- 2. Promote high quality development and appearance,
- 3. Promote a thriving business community,
- 4. Promote transportation mobility and connectivity,
- 5. Protect the environment,
- 6. Promote active living and cultural opportunities,
- 7. Professionally manage a high performing organization,
- 8. Attract and retain an engaged workforce, and
- 9. Maintain a healthy financial condition.



Based on identified strategic challenges and opportunities, community survey areas for improvement, and a review of performance levels relative to benchmark comparisons, the Village Council identified four strategic objectives as Areas of Focus (AOF) for FY 2020 at the annual strategic planning retreat. These include:

- 1. Manage development and enforce codes and ordinances
- 2. Provide interconnected pedestrian facilities
- 3. Maintain high quality streets
- 4. Provide recreation programs, facilities, and cultural events

The FY 2020 SOP includes 7 Initiative Action Plans (IAPs) with incremental funding of \$914,327 in the five-year planning period to achieve the target performance levels on the BSC and address Areas of Focus:

Strategic Goal	Strategic Objective	Initiative Action Plans (IAPs)	
Safeguard the community	Deliver effective fire and rescue services	Police Department Accreditation	
Promote high quality	Manage development and enforce codes and	Adopt and Implement a Long Range Comprehensive Plan	
development and appearance	ordinances AOF	Small Area Plan for the Village Place/ Rattlesnake Trail Corridor	
Promote active living and cultural opportunities	Provide recreation programs, facilities, and cultural events AOF	Community Center	
Professionally manage a		Build Baldrige Framework Systems & Culture	
high performing organization	Continuously improve and innovate	Expand GIS Capabilities	
	Provide a supportive and rewarding work environment	Workforce Learning and Development	

Items in red are IAPs that support Council's Areas of Focus

All 7 initiatives in the five-year period are scheduled to begin in FY 2020 (or continue from FY 2019). The *Strategic Priorities* section of this document provides additional details on these initiatives that are aimed at achieving the strategic objectives on the BSC and addressing the Council's Areas of Focus.

Of the 7 IAPs planned for the five-year period, only 2 were added this year: 1) small area plan for Village Place and Rattlesnake Trail corridor, and 2) expand GIS capabilities. The remaining 5 IAPs are ongoing initiatives from FY 2019. Examples of ongoing initiatives include the adoption and implementation of a Long Range Comprehensive Plan and the Community Center, both of which are extensive initiatives that spanned multiple years. Funding to maintain current service levels has been provided and service level improvements are focused in recreation, transportation, and planning & development with targeted investments of resources.



FY 2020 GENERAL FUND RECOMMENDED BUDGET

OVERVIEW

The General Fund is used to account for resources which are not required legally or by sound financial management to be accounted for in another fund. Over the past few years, the Village has closed out several special revenue funds, leaving the General Fund as the Village's only annually budgeted fund.

When preparing the FY 2020 SOP, Village Management adhered to the following budgetary principles:

- Maintain adequate funding levels to provide basic Village services,
- Seek to contain operating costs while adequately funding infrastructure and capital replacements,
- Maintain a fund balance in the range of 30% to 40% of budgeted expenditures, per the Village's Fund Balance Policy, and
- Uphold sound budgetary principles such as using conservative revenue estimates and maintaining healthy operating margins.

The FY 2020 recommended General Fund budget totals \$21,578,347. This is a decrease of 8% from the FY 2019 amended General Fund Budget as of December 31, 2018. That budget was \$23,555,450 and included construction of the Community Center. The recommended budget as presented results in a per capita expenditure of \$1,270 based on a projected population of 16,994.

Approximately 71% of all General Fund operating revenue comes from ad valorem taxes and local option sales taxes. Over the past decade, the Village's revenue sources have become much less diversified due to the repeal of taxes at the state level. Dependence on the ad valorem tax has increased as a result. This year the Village expects solid revenue growth due an improving real estate market and strong retail sales.

Overall, the recommended budget for the General Fund utilizes \$755,967 of appropriated fund balance. Historically, operating revenues come in at 101% of budget, while operating expenditures typically fall 5% below budget. The amount of fund balance that is appropriated this year is less than the budget variance amount by approximately \$423,000. The recommended budget results in fund balance as a percentage of expenditures that is approximately 34.6%. This is within the Council's adopted policy range for fund balance of 30% to 40% of General Fund expenditures.

SOURCES OF REVENUE

The General Fund's primary sources of revenue include:

- Ad valorem taxes,
- Local option sales taxes,
- Intergovernmental revenues,
- Permits and fees, and
- Sales and service revenues.



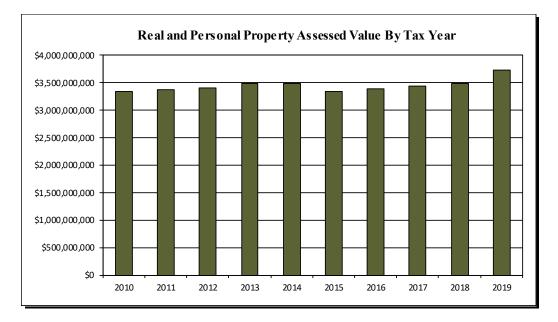
Ad Valorem Taxes (Property Taxes)

Two characteristics of the property tax distinguish it from other forms of taxation and underlie the methods of determining tax liability and enforcing collection. The first characteristic is that the property tax is levied on property itself, not the owner. The second is that the tax is measured by the value of the property, not by the owner's ability to pay. Thus, it is often called an "ad valorem" tax, from the Latin phrase meaning, "according to value."

In North Carolina, property tax rates are customarily expressed in dollars per \$100 valuation. The maximum property tax rate allowed in North Carolina is \$1.50 per \$100 of valuation. This proposed budget recommends a property tax rate of \$0.30 per \$100 of valuation, which is the lowest municipal tax rate in Moore County. This means that for every \$100,000 in value of property, \$300 of ad valorem tax is due. All property in the county was revalued by Moore County as of January 1, 2019. As a result of this revaluation, the average property in the Village of Pinehurst appreciated in value by 5.38%. The Village Council elected to adopt an "inflation-adjusted revenue neutral tax rate" of \$0.30, not to be confused with the revenue neutral tax rate defined by the North Carolina Local Government Budget and Fiscal Control Act. The "inflation-adjusted revenue neutral tax rate" concept was developed by Village staff and recognizes that the cost of doing business has increased since the last revaluation period. It is calculated by modifying the traditional revenue neutral tax rate by inflation that has occurred since the last revaluation date of January 1, 2015.

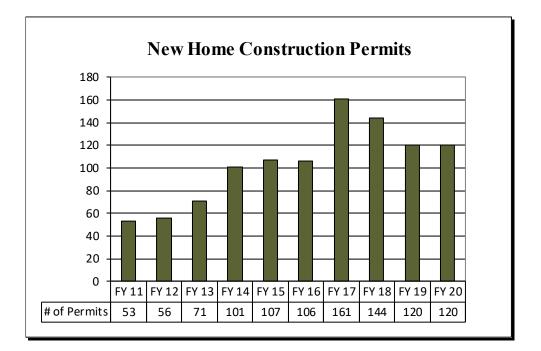
The revenue neutral tax rate is achieved by setting a property tax rate that generates the same revenue as the previous year, plus normal growth. The revenue neutral tax rate for the Village, as calculated by the formula provided by the North Carolina Local Government Commission, is \$0.2806.

With an anticipated collection rate of 99.9% for real and personal property and 100.0% for motor vehicles, the Village typically achieves one of the highest tax collection rates in the State of North Carolina. A penny on the tax rate generates approximately \$367,000 in revenue. Total ad valorem tax revenues are projected to be \$11,186,000 in FY 2020. In North Carolina, the ad valorem tax is the only significant source of revenue that the State allows local governments to control. This revenue accounts for 54% of the General Fund's operating revenues.





Our budget estimates assume an average growth in the property tax base of 1.68% for real property and 1.50% for motor vehicles for FY 2020. Since the majority of the Village's property tax base is residential property, our new home construction projection is a critical component of the financial forecast. The housing market rebounded significantly in FY 2017 with 161 homes constructed, but fell slightly in FY 2018 with 144 homes. Because of expected increases in mortgage interest rates and decreasing lot availability, we are expecting to permit 120 homes in FY 2019 and 120 in FY 2020.



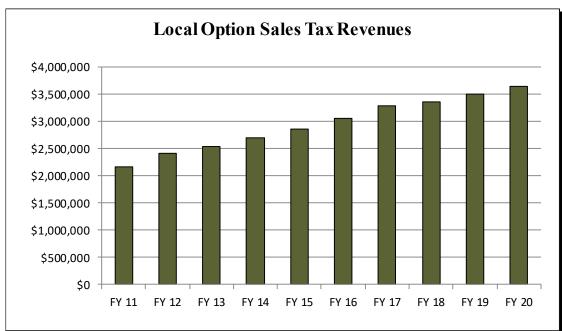
Intergovernmental Revenues

Intergovernmental revenues consist primarily of the local option sales taxes, utility sales taxes, hold harmless sales tax reimbursements, and the Powell Bill allocation. Local option sales taxes are considered an intergovernmental revenue source for the Village since they are levied by the Moore County Board of Commissioners and not by the Village itself.

Two and one-quarter (2.25) cents of the seven (7) cents paid in sales tax on retail sales in North Carolina represents the local share of this tax. This tax consists of a one percent tax that was first levied in 1971, a one-half percent tax levied in 1983, a one-half percent tax levied in 1986, and a one-quarter percent tax levied in 2019. The state collects the sales taxes and distributes them to local governmental jurisdictions, with the exception of the one-quarter percent tax, which remains with Moore County to support education. Sales tax revenues are distributed on a proportional population basis to municipalities within Moore County.

The Village's second largest revenue source, local option sales tax, is expected to generate approximately 17% of the Village's operating revenues, or \$3,632,000 in FY 2020. This represents an increase of 5.2% from the previous year's budget. This solid increase is based on higher than expected levels of retail sales over the last three fiscal years as the local economy has improved, especially in the areas of construction and tourism. As the following chart illustrates, sale tax revenues have returned to average historical growth levels.





Utility sales taxes are collected by the State and are distributed to the Village based on actual receipts from the providers of electricity, telephone, and video services within the Village's limits. Hold harmless sales tax reimbursements were granted to municipalities after the Article 44 sales tax was repealed by the State. The Powell Bill allocation from the State is restricted to maintaining, repairing, or constructing Village owned streets and rights-of-way. Total intergovernmental revenue, including sales taxes, is estimated to be \$6,534,400 for FY 2020, or approximately 31% of General Fund operating revenues. This is an increase of approximately 1.4% over estimated intergovernmental revenues in FY 2019.

Permits and Fees

Permits and fees consist primarily of planning and inspection fees associated with residential and nonresidential development within the Village and its extraterritorial jurisdiction (ETJ). In addition, fire district revenues are included with permits and fees. Fire district revenue comes from Moore County and Taylortown, a neighboring community, for the Village's Fire Department providing fire protection services to areas outside of the Village's municipal limits. Total permits and fees revenues are expected to be \$925,700 in FY 2020, or approximately 4% of total General Fund operating revenues.

Sales and Services Revenues

Sales and services revenues consist primarily of Harness Track stall rentals, Fair Barn rentals, and recreation fees. The Village owns and operates the Harness Track, which is the oldest continuously operating equine sports facility in North Carolina. The Village also operates the Fair Barn at the Harness Track which serves as a venue for weddings and other events. Total revenues in this category are expected to be \$720,700, or approximately 3% of total General Fund operating revenues.

Other Revenues

Other revenues typically consist of small miscellaneous receipts. However, in FY 2020, the Village expects the return of \$1 million from the Given Memorial Library capital campaign trust account. The Village contributed \$1 million to the trust account over the past several years and anticipates these funds to be returned due to the library's inability to meet its requirements under the agreement. Total revenues in this category are expected to be \$1,249,880, or approximately 6% of total General Fund operating revenues.



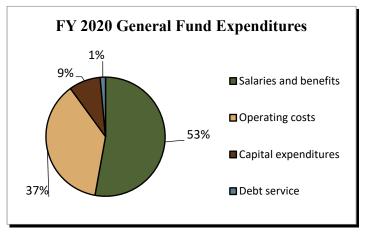
EXPENDITURES BY CATEGORY

General Fund Expenditures fall into one of four categories:

- 1. Salaries and benefits
- 2. Operating costs
- 3. Capital expenditures
- 4. Debt service

Salaries and Benefits

Salaries and benefits for the Village's 145 fulltime equivalents (FTEs) account for \$11,401,570, or 53%, of the total General Fund Budget. This amount includes all employees, however, salaries and benefits for internal service department employees are allocated to the direct service departments as an operating expenditure.



Group insurance costs have historically escalated at a very rapid pace. However, this past year the Village negotiated the same rates for employee medical coverage at renewal. Premiums for other insurance coverages, such as dental and vision, increased modestly. The Village's Risk Management Committee evaluates the group insurance plan each year and recommends an insurance program for the next calendar year. This year's budget assumes a 10% increase in group insurance costs at our January 2020 renewal, based on previous historical trends. The Village currently pays for 100% of employee coverage and subsidizes 5% of dependent coverage premiums for employees. As this is no longer a common practice in local government, this benefit is being phased out over a five-year period, reducing the subsidy by 5% per year.

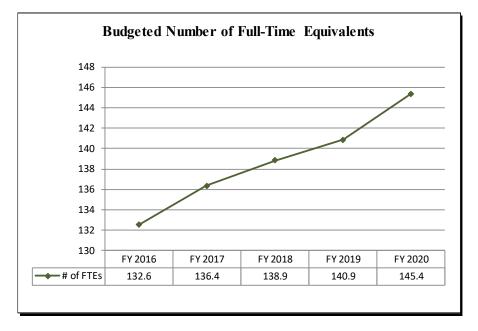
For FY 2020, the budget recommends the increase of 4.5 FTEs for several positions:

- Administrative Assistant for Recreation (1 FTE)
- GIS Analyst for Information Technology (1 FTE)
- Building Inspector for Inspections (1 FTE)
- Firefighter for Fire Department (1 FTE)
- Maintenance Worker to replace two part-time seasonal Maintenance Workers in Streets & Grounds (.3 FTE)
- Increase current IT Systems Specialist from 30-hour position to full-time (.2 FTE)

Several proposed restructures are also recommended in the FY 2020 budget to increase career development opportunities and enhance performance across the organization. These restructures require no additional FTEs and include the following: Buildings & Grounds Crew Leader, Harness Track Specialist II, Assistant Grounds Crew Leader, Assistant Infrastructure Crew Leader, Assistant Solid Waste Superintendent, and a proposed Recreation restructure to be determined.



The following chart indicates the budgeted number of FTEs for the past five years and shows the increased staff capacity needed to serve a growing population.



Last year, the Village implemented a cost of living adjustment in addition to the merit pay system. A total of \$175,000 has been included in the recommended budget to fund cost of living adjustments, which are based on the annual average consumer price index percentage for the prior calendar year. For FY 2020, this equates to 2.4% and adjustments are effective July 1. An additional \$112,000 has been included to fund the Village's merit pay system. Merit pay raises available to employees are funded at an average of 2% and are effective October 1. The Village does not provide longevity raises.

Operating Costs

This category of expenditures accounts for \$8,016,750 or 37% of the total General Fund Budget. These expenditures include all costs other than salaries and benefits, debt service, and capital costs. Notable operating costs include funding for strategic initiatives supporting the Council's goals and objectives as listed in the *Strategic Priorities* section of this document. These include developing a small area plan for Village Place and the Rattlesnake Trail corridor, expanding GIS capabilities, and operating costs associated with the new Community Center. It is estimated that the first year of operating costs for the Community Center will equal approximately \$153,000. Contingency funding of \$1 million has also been set aside as a budgetary technique to return the \$1 million from the Given Memorial Library capital campaign trust account to fund balance. Village Council does not plan to spend these funds in FY 2020, but an appropriation is necessary to comply with the North Carolina Local Government Budget and Fiscal Control Act's requirement to adopt a balanced budget.

Capital Expenditures

This category of expenditures accounts for \$1,847,900, or 9% of the total General Fund Budget. This represents an increase of 45.4% from the previous year, largely due to the replacement of a rescue truck and the purchase of land for structured parking and a potential third fire station in response to Council's strategic opportunities identified in the *Strategic Priorities* section of this document.



Capital expenditures are for the purchase of vehicles, equipment, land, infrastructure and other items that have a value greater than \$5,000 and a life expectancy of at least one year. Detailed information on capital purchases for FY 2020 can be found in the *General Fund Capital Expenditures* section of the Strategic Operating Plan document. The list below highlights some of the more notable items for FY 2020:

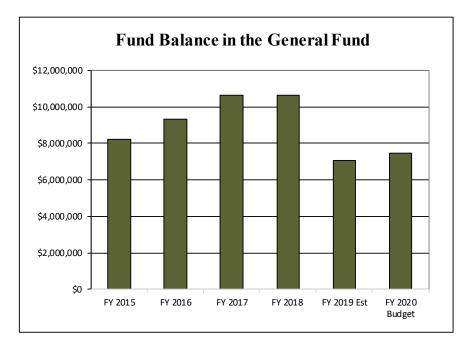
- Rescue truck,
- Three Police vehicles,
- Streetscape improvements on Magnolia Road,
- Land for structured parking near the Village Center,
- Land for a potential new fire station,
- Garbage truck, and
- Stormwater drainage projects

Debt Service

This category of expenditures accounts for \$312,000, or 1% of the total General Fund budget. This represents a decrease of \$8,000 or 3% over the previous year. In FY 2020, the Village will pay off the fire station loan, which is the Village's only significant remaining debt obligation.

FUND BALANCE

At June 30, 2019, the Village's fund balance in the General Fund is projected to be approximately \$7.0 million, or 30% of the FY 2019 Budget. The reduction in fund balance from FY 2018 to FY 2019 was the result of funding the \$4.4 million construction of the Community Center at Cannon Park without debt financing. The FY 2020 Budget as proposed, including the \$1 million contingency to offset the returned library capital contribution, will increase the level of fund balance to approximately \$7.5 million, or 34.6% of expenditures. However, since the \$1 million contingency funding in FY 2020 is not expected to be spent, the estimated fund balance will likely be approximately 39.2%. The *Five-Year Financial Forecast* section of this document provides additional information regarding the impact of the \$1 million on fund balance over the five-year period.





BALANCED RECOMMENDED GENERAL FUND BUDGET

As required by North Carolina General Statutes, the recommended budget is balanced. In other words, total revenues equal total expenditures. The budget is based on an ad valorem tax rate of \$0.30 per \$100 valuation for the General Fund. The recommended budget will result in a fund balance of 34.6% of FY 2020 General Fund budgeted expenditures, which is within our policy range of 30% to 40%.

Departmental requests were reduced by approximately \$650,000 to balance the budget. Although the budget does not fund all the requests made by departments or external groups, it is set to achieve strategic goals and targeted levels of performance as communicated in the Village's Balanced Scorecard.

The following table is a summary of the balanced recommended budget for the Village's General Fund, the only annually budgeted fund for FY 2020:

Revenues by Type	Budgeted FY 2020
Ad Valorem Taxes	\$ 11,186,000
Other Taxes & Licenses	1,500
Unrestricted Intergovernmental Rev.	6,023,300
Restricted Intergovernmental Rev.	511,100
Permits & Fees	925,700
Sales & Services	720,700
Assessments	24,200
Other Revenues	1,249,880
Investment Income	180,000
Revenues	20,822,380
Fund Balance Appropriations	755,967
Total Revenues	\$ 21,578,347

Expenditures by Function	Budgeted FY 2020
General Government	\$ 2,759,362
Public Safety	7,512,012
Transportation	3,724,845
Environmental Protection	1,931,473
Economic & Physical Dev	1,170,688
Cultural & Recreation	3,167,840
Debt Service	312,127
Contingency	1,000,000
Expenditures	21,578,347
Other Financing Uses	-
Total Expenditures	\$ 21,578,347

A Public Hearing to receive citizen input on the recommended budget is set for 4:30 pm in the Assembly Hall of the Pinehurst Village Hall on Tuesday, May 28, 2019. A copy of the proposed budget is available for inspection at Village Hall and on the Village's website <u>www.vopnc.org</u>.



I wish to express my thanks to the Village Council and senior leadership for their support in developing this FY 2020 Budget. I also want to recognize all of the Village employees who have accomplished so much this past year. Please let me know if I can be of any further assistance as you review this proposal.

Respectfully Submitted,

21 Sarlow

Jeff Sanborn Village Manager



Visit the Village of Pinehurst's web site: <u>www.vopnc.org</u>

The Village of Pinehurst is known for its award-winning golf resorts and quaint, idyllic charm, but many people don't realize that our local government is comprised of 18 different departments and divisions working to maintain the high expectations of the Village's citizens and visitors. As such, it is often difficult to know who to contact for more information about the Village of Pinehurst's available services.

This section was created to aid the reader in learning the duties and responsibilities of each department and division. You may also get additional information about the budget under the "Our Government" link on our web site. Look for "Strategic Operating Plan" in the far right column under the "Our Government" link. We have also provided an email address for each department contact and a phone list at the end of this section for common requests and services.

GENERAL GOVERNMENT

Governing Body (<u>bdunn@vopnc.org</u>)

The Governing Body of the Village consists of a five-member council that includes a directly elected Mayor. The Council provides overall policy guidance for all municipal operations. To affect this, the Council considers and adopts local ordinances and resolutions to provide for the health, safety, and overall quality of life for the citizens of Pinehurst. The Council determines the level of service the Village will provide to its citizens. The governing body of the Village makes appointments to various volunteer boards and commissions that act in an advisory and quasi-judicial role for the Village. The Council also selects and contracts with the Village Manager and Village Attorney for services. All Council actions are made to advance the Village's vision to be a "charming, vibrant community which reflects our rich history and traditions."



Village Council

Administration (<u>isanborn@vopnc.org</u>)

The Administration Department provides top-level support to the Village Council and Village Manager. The Village Manager, Assistant Village Manager of Administration, and Assistant Village Manager of Operations lead the Village's senior leadership team. The department also serves as a support and liaison to the 17 other departments and divisions of the Village to ensure that services are provided to Village residents in an efficient, responsive, and cost efficient manner. The office of the Village Manager is responsible for the overall operations of the Village.



Financial Services (<u>bhunter@vopnc.org</u>)

The Financial Services Director reports directly to the Assistant Village Manager of Administration and serves as a member of the senior leadership team. The Financial Services Department oversees the fiscal operation of the Village, which includes cash and investment management, debt management, financial reporting, and preparation of the annual budget and five-year financial forecast. The Financial Services Department's mission is to provide financial expertise and promote fiscal responsibility in a challenging and rewarding environment.

Human Resources (akantor@vopnc.org)

The Human Resources Director reports directly to the Village Manager and is a member of the senior leadership team. The Human Resources Department provides the traditional human resources services for both management and staff, but also extends that role to include the design and implementation of services and programs to enhance employee job satisfaction, retention, and a balanced family/work life. Employee training and reward and recognition of both employees and volunteers are also critical to the success of our organization.

PUBLIC SAFETY

Fire (jccole@vopnc.org)

The Fire Chief reports directly to the Village Manager and serves as a member of the senior leadership team. The Fire Department is responsible for providing protection of life, property, and environment of the Village and the surrounding area through public education, fire prevention, fire inspection, fire suppression, medical first response, and related services. In addition, the department also has an obligation to train all personnel in modern fire safety practices and technologies.



Fire Department Accreditation Ceremony



Police (ephipps@vopnc.org)

The Police Chief reports directly to the Village Manager and is a member of the senior leadership team. The Police Department is responsible for the protection of life and property of the citizens and visitors of the Village. Patrol officers respond to police related calls for service at the request of citizens or other persons, initiate service calls when necessary, direct traffic when needed, and conduct follow up investigations on reported and non-reported crimes. Dispatcher personnel monitor, receive, and dispatch emergency and routine police calls for service through an interface with the Moore County E911 system. Investigative personnel are responsible for the investigation of criminal activity in the Village by means of interviews and gathering physical evidence. The Police Department provides dedicated and compassionate assistance by promoting leadership, cooperation, and creativity and aspires to improve the quality of life in partnership with the community.



Elementary School Children Visit the Pinehurst Police Department

Inspections (dburich@vopnc.org)

The Inspections Division reports directly to the Planning and Inspections Director. It is the mission of the Inspection Department to assure that State standards of building are met within the jurisdiction of the Village of Pinehurst. The Inspections Department serves not only the residents of Pinehurst but the residents of the extra territorial jurisdiction. Inspectors assure that all new homes and businesses are built to current building code standards.

TRANSPORTATION

Public Services (mapke@vopnc.org)

The Public Services Director reports directly to the Assistant Village Manager of Operations and is a member of the senior leadership team. The Public Services Department provides administrative and technical support for the Public Services divisions of Streets & Grounds and Solid Waste. Its responsibilities include establishing priorities for the departments, training and supervising staff, developing plans and specifications for infrastructure, and interacting with citizens and governmental regulatory agencies.



Streets & Grounds (mapke@vopnc.org)

The Streets & Grounds Division of the Public Services Department reports directly to the Public Services Director. The Streets & Grounds Division is responsible for keeping all public transportation routes open and in a safe traveling condition. This department maintains 107 miles of streets in the Village, the largest amount of any local government in Moore County. Routine tasks include asphalt patching, installing and maintaining storm drains, installing and maintaining traffic and street name signs, repairing sidewalks, street sweeping, and tree trimming. This division also provides the manpower, supplies and management for the maintenance of the Village owned right of ways and common areas.



Streets & Grounds Employee at Work

ENVIRONMENTAL PROTECTION

Solid Waste (mapke@vopnc.org)

The Solid Waste Division of the Public Services Department reports to the Assistant Public Services Director. The Solid Waste Division provides residents with automated weekly pickup of household garbage, recyclables, and yard debris. In addition, the department provides supplemental fall leaf collection and periodic storm debris collection.

ECONOMIC & PHYSICAL DEVELOPMENT

Planning (dburich@vopnc.org)

The Planning and Inspections Director reports directly to the Assistant Village Manager of Administration and is a member of the senior leadership team. It is the mission of the Planning Department to preserve and enhance the unique character of the Village of Pinehurst and to manage and guide growth in ways that complement the quality of life. The Planning Department serves not only the residents of Pinehurst but the residents of the extra territorial jurisdiction. The Planning Department assures that all activities are in compliance with the Pinehurst Development Ordinance and other applicable Village codes.

Community Development (jbatton@vopnc.org or nhawkins@vopnc.org)

The Community Development Department is managed by the two Assistant Village Managers who report directly to the Village Manager and are members of the senior leadership team. This department is responsible for managing the functions of economic development and marketing and promotion. The purpose of investing in economic development is to build and maintain a vibrant downtown for businesses, residents and visitors alike and to improve upon the high quality of life already enjoyed in the Village.



CULTURAL AND RECREATION

Recreation (<u>mwagner@vopnc.org</u>)

The Parks & Recreation Director reports directly to the Assistant Village Manager of Operations and is a member of the senior leadership team. This department is charged with providing the citizens of Pinehurst with a variety of recreational pursuits that permit the participants to truly enrich the quality of their lives. Leisure services provided give the participants the opportunity to learn and respect their abilities, strengths, and weaknesses as they move toward self-fulfillment and self-actualization of their expected potentials in life. Year-round programming includes classes, workshops, special events, facility rentals, athletic leagues, and camps. The department also coordinates activities at Cannon Park, Rassie Wicker Park (including the Arboretum), West Pinehurst Park, Tufts Park, and the new Community Center scheduled to open by November 2019.



Splash Pad at Rassie Wicker Park

Fair Barn (<u>mwagner@vopnc.org</u>)

The Fair Barn Division of the Parks and Recreation Department provides the management for the operations and maintenance of the Fair Barn. The Fair Barn is the oldest surviving early twentieth-century fair exhibition hall in North Carolina. It was built in 1917 and has been renovated to serve as a multipurpose community gathering place. The division also manages varying capital improvements to the facility and surrounding grounds and provides marketing and promotion for the Fair Barn.



A Wedding Reception at the Fair Barn



Harness Track (sfreeman@vopnc.org)

The Harness Track Division of the Parks and Recreation Department provides the labor, supplies, expertise, equipment, and management for the operations and maintenance of the Harness Track facility. This division manages major and minor capital improvements while providing services to the standardbred trainers and other equine and non-equine related clients of the property. The facility consists of multiple harness tracks, a show ring, and 285 horse stalls in 20 barns. In 2015, the Village celebrated the Harness Track's 100th anniversary.



Matinee Race at Harness Track Facility

Library (<u>bhunter@vopnc.org</u>)

Library services in the Village are provided by the Given Memorial Library, a non-profit 501(c)3. The Village makes an annual contribution toward the operational costs of the Library and has contributed to its capital expansion campaign. The library functions as a free public library and has a collection of over 23,000 items including fiction, non-fiction, audio books, e-books, and reference materials. In 2015, the library opened "The Outpost" in the former post office downtown. The facility serves as a used book store, coffee shop, and community gathering place. The Library also serves as the curator of the Tufts Archives and the Pinehurst History Museum.



Given Memorial Library



INTERNAL SERVICE DEPARTMENTS

Fleet Maintenance (<u>rkuhn@vopnc.org</u>)

The Fleet Maintenance Director reports directly to the Assistant Manager of Operations and is a member of the senior leadership team. The Fleet Maintenance Department is responsible for providing regular and preventative maintenance for all vehicles and equipment operated by the Village. This department performs lube, oil, and filter changes, tire replacements and repairs, and engine and pump repairs. Fleet Maintenance personnel also maintain, repair, and replace pumps, motors, and generators at the ponds in the Municipal Service District and at the police and fire stations.

Buildings & Grounds Maintenance (kbrewer@vopnc.org)

The Buildings & Grounds Division reports directly to the Parks & Recreation Director. It is responsible for providing regular and preventative maintenance for all buildings owned by the Village and also for the grounds maintenance in the various parks and other facilities. This division coordinates repairs for all heating systems, electrical systems, and any other building systems as needed. The Buildings & Grounds Division is also responsible for miscellaneous building maintenance, such as replacing light bulbs, routine cleaning of system filters, mowing turf areas, upkeep of parks and greenway trails, and maintaining trees and shrubs.



Greenway Trail at Rassie Wicker Park

Information Technology (jwhitaker@vopnc.org)

The Chief Information Officer reports directly to the Assistant Village Manager of Administration. The Information Technology Department provides hardware and software support to Village employees and is responsible for the maintenance and security of the Village's network infrastructure. The Information Technology Department is also responsible for the Village's internet and intranet web sites.



COUNCIL APPOINTED BOARDS, COMMISSIONS AND COMMITTEES

Historic Preservation Commission (dburich@vopnc.org)

The Historic Preservation Commission (HPC) recommends design standards and guidelines for the Local Historic District to the Village Council. The HPC reviews and acts upon requests for any work requiring a Certificate of Appropriateness for new construction, additions, building alterations and demolitions within the Local Historic District. The HPC also recommends to the Village Council areas to be designated as "Historic Districts" and individual structures, buildings, sites, areas, or objects to be designated as "Landmarks."



Historic Downtown

Planning And Zoning Board (dburich@vopnc.org)

The Planning and Zoning Board is an advisory board to the Village Council that reviews proposed amendments to the Pinehurst Development Ordnance (PDO); hears requests to change the zoning of property regulated under the PDO; makes recommendations to the Village Council for final action; performs studies and surveys of the present conditions and probable future development of the Village; formulates and recommends to the Village Council the adoption or amendment of comprehensive and other plans; reviews the regulations of the PDO from time to time as it deems appropriate or directed to do so by the Village Council; reviews and makes recommendations for site plans, developments, and subdivisions; and performs such additional powers and duties as may be set forth in the PDO and other Village laws and regulations.

Board of Adjustment (<u>dburich@vopnc.org</u>)

The Board of Adjustment has jurisdiction to hear cases regarding variance requests from the provisions of the Pinehurst Development Ordinance (PDO) and other land use related ordinances. The BOA also has jurisdiction to hear appeals regarding interpretations of the PDO; Historic District Standards and Guidelines and other land use related ordinances. Additionally, the BOA hears appeals of staff and other decision making bodies' decisions to include the Historic Preservations Commission and the Village Council as it relates to administering the Historic District Standards and Guidelines and the PDO.



Need More Information?

The best source for additional information is our web site <u>www.vopnc.org</u>.

You can also call the numbers in the telephone listing below to get answers to specific questions.

ATHLETICS	910.295.2817
BILL INQUIRIES	910.295.1900
BROKEN WATER AND SEWER LINES (MOORE COUNTY UTILITIES)	910.947.6315
BUDGET	910.295.1900
BUILDING CODE REQUIREMENTS	910.295.1900
BUILDING INSPECTIONS (Hotline)	910.295.3192
BUILDING PERMITS	910.295.1900
CURB CUTS	910.295.5021
CUSTOMER SERVICE	910.295.1900
DRIVEWAY PERMITS	910.295.1900
ECONOMIC DEVELOPMENT	910.295.1900
FACILITY RENTALS	910.295.1900
FAIR BARN RENTALS	910.295.0166
FENCING REQUIREMENTS	910.295.1900
FINANCIAL SERVICES	910.295.1900
FIRE EMERGENCIES	911
FIRE DEPARTMENT – NON-EMERGENCY	910.295.5575
FIRE DEPARTMENT PUBLIC EDUCATION SERVICES	910.295.5575
FIRE PREVENTION	910.295.5575
GARBAGE AND TRASH COLLECTION	910.295.5021
GENERAL VILLAGE INFORMATION	910.295.1900
GEOGRAPHIC INFORMATION SYSTEM (GIS)	910.295.1900
HARNESS TRACK	910.295.5255
HISTORIC PROPERTIES	910.295.8664
HUMAN RESOURCES	910.295.1900
JUNK CARS	910.295.8665



MAPS	910.295.1900
NEIGHBORHOOD WATCH PROGRAM	910.295.3141
NOISE	910.295.3141
PARKS AND RECREATION	910.295.2817
POLICE EMERGENCIES	911
POLICE – NON EMERGENCY	910.295.3141
PUBLIC INFORMATION	910.295.1900
RECYCLING	910.295.5021
REZONING MATTERS	910.295.8659
SETBACK REQUIREMENTS	910.295.8661
SEWER TAPS (MOORE COUNTY UTILITIES)	910.947.6315
SIGN REQUIREMENTS	910.295.8659
SOLICITATION/DOOR-TO-DOOR PEDDLING PERMITS	910-295-1900
STREET RESURFACING	910.295.5021
TAXES (MOORE COUNTY TAX OFFICE)	910.947.2255
TENT PERMITS	910.295.1900
TRAFFIC	910.295.1900
UNKEMPT LOTS/YARDS	910.295.8665
VILLAGE CLERK	910.295.1900
VILLAGE MANAGER	910.295.1900
VOTING (MOORE COUNTY BOARD OF ELECTIONS)	910.947.3868
WATER AND SEWER LINE MAINTENANCE (MOORE COUNTY UTILITIES)	910.947.6315
WATER TAPS (MOORE COUNTY UTILITIES)	910.947.6315
WATERSHED REQUIREMENTS	910.295.8659
ZONING	910.295.8659



The *Strategic Operating Plan Guide* is designed to aid the reader in understanding the information contained in this document, how the document is formatted, and the processes for creating the Strategic Operating Plan. It is inclusive of the required annual balanced budget, the five-year financial forecast, and the five-year Capital Improvement Plan. The subsequent sections of the document dive into the detailed plans for Village operations and this guide will provide explanations for the vast amount of data and information that follows.

Because this section is intended to provide mostly background information, the reader is invited to exercise judgment when reading it and refer to other sections of the document for more detailed information.

This document has been prepared in accordance with the requirements of the Government Finance Officer's Distinguished Budget Award program. The Village has received this award for twelve consecutive years and has been awarded the Special Performance Measures Recognition in three of those years.

What's New in the Document This Year?

In the spirit of continuous improvement, several enhancements have been made to the 2020 Strategic Operating Plan. The most significant changes made in this year's document to make it more useful to the reader include:

- The *Introduction* section has been updated to include the ICMA Certificate of Excellence in Performance Management, which the Village received in FY 2019 for its data-driven management and reporting efforts.
- The *Budget in Brief* section has been modified into an easy-to-read format and includes additional graphics to better communicate the contents of the Strategic Operating Plan.
- The *Five-Year Financial Forecast* has been enhanced through expanded discussion of debt service assumptions and budget to actual variances to help readers better understand our forecasting process.

We hope that you find these enhancements useful. If there is additional information you would like to see presented in future editions, please forward your request to Brooke Hunter, Financial Services Director at <u>bhunter@vopnc.org</u>.

Strategic Planning Process Overview

The Senior Leadership Team kicks off the strategic planning process with Senior Leaders Pre-Retreat Meeting in early November. The purpose of this meeting is to analyze and correlate key data and Key Performance Indicators (KPIs), agree on the key recommended organizational Opportunities for Improvement and Innovation (OFIs), conduct a SOAR analysis, and identify key strategic advantages and challenges.

In late November, the Village Council Pre-Retreat meeting is held with the Pinehurst Village Council, Board Chairpersons, and the Senior Leadership Team. The purpose of this meeting is to review the data and key findings, conduct an environmental scan, and to review and agree on the SOAR analysis, OFIs list, and strategic advantages and challenges identified at the Senior Leaders Pre-Retreat Meeting.



Next, the Village Council holds its annual retreat in December. At this retreat, the Council affirms or modifies the Mission, Vision, and Values (MVV), discusses long-range plans, reviews OFIs, identifies and prioritizes strategic opportunities, and affirms the Village's goals and objectives on the Balanced Scorecard.

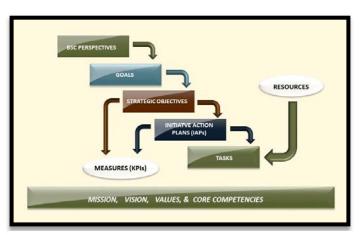
Using the key inputs into the strategic planning process, the Council then sets target performance levels, based on comparisons to benchmark communities, for each of the KPIs on the Balanced Scorecard (BSC). The senior leadership team, along with Council-appointed committee chairs, identify Initiative Action Plans (IAPs) based on the strategic plan inputs. Department heads then develop departmental goals, KPIs, IAPs and OFIs for the next five years, and funding requests to address Council goals and objectives, address strategic challenges and opportunities, and achieve BSC target performance levels.

All IAPs, OFIs, and funding requests are evaluated in consultation with Department Heads by the Strategic Planning Team, which consists of the Village Manager, Assistant Village Managers, Human Resources Director, Financial Services Director, and Performance Management Director. In addition to evaluating the financial and staff capacity needed to implement and maintain the IAP, the Strategic Planning Team also evaluates the associated risks of actions.

To determine the Village's financial capacity to fund the SOP, staff prepares a five-year financial

forecast. This forecast projects anticipated revenues and expenditures for the planning period, inclusive of expected operating revenues and costs for planned IAPs and projected capital expenditures included in the five-year Capital Improvement Plan.

The SOP is prepared in accordance with the Village's Fund Balance Policy, with projected revenues and expenditures resulting in a General Fund fund balance of 30% to 40% of budgeted expenditures during the planning period. Please see the *Strategic Priorities* section of this document for a more detailed discussion of the strategic planning process.



Village of Pinehurst Strategic Planning Overview

Staff presents the proposed Strategic Operating Plan to the Village Council for review and approval in May. The Council holds one or more budget work sessions and then conducts the required public hearing on the proposed budget to allow for public comment. Before June 30 of each year, the Village Council adopts the annual budget ordinance that becomes effective July 1 and includes appropriations for IAPs outlined in the Strategic Operating Plan.



Strategic Operating Plan Calendar

The Village has utilized the following schedule in preparing and adopting the 2020 Strategic Operating Plan and FY 2020 Budget:

Dates	Activity
November 8, 2018	Senior leadership team holds Pre-Retreat Meeting
November 29, 2018	Village Council holds Pre-Retreat Meeting
December 4-5, 2018	Village Council holds Strategic Planning Retreat
January 22, 2019	Village Council approves Balanced Scorecard with Key Performance Indicators target performance levels
January 30, 2019	FY 2020 Strategic Operating Plan (SOP) Kickoff Meeting and training session for Senior Leadership
March 1, 2019	Senior leaders submit completed departmental SOP forms to the Financial Services Department after consultation with their respective Village Manager
March and April 2019	Financial Services Department estimates revenues in conjunction with senior leader input and consolidates departmental requests
March 18-22, 2019	Strategic Planning Team holds Strategic Operating Plan Workshops with senior leaders to discuss their submitted plans
March 27-28, 2019	Strategic Planning Team prioritizes Initiative Action Plans and develops Strategic Operating Plan with long-term staffing and capital plan included
May 9, 2019	Village Manager submits the draft Strategic Operating Plan to the Village Council
May 14, 2019	Village Manager presents the Strategic Operating Plan to the Village Council at a Council work session
May 23-24, 2019	Village Council holds work sessions to review Strategic Operating Plan and FY 2020 Budget
May 28, 2019	Village Council holds a public hearing on the FY 2020 Budget
June 11, 2019	Village Council adopts the Strategic Operating Plan and the FY 2020 Budget Ordinance
July 1, 2019	2020 SOP is implemented
July 12, 2019	Financial Services Department publishes the final 2020 SOP and distributes documents



Financial Policies

Summary

The Village of Pinehurst's budgetary and financial policies set forth basic guidance for the fiscal management of the Village. Most of the policies represent long standing principles and traditions with its legal framework outlined in both the North Carolina General Statutes (NCGS) and the Village's Ordinances. These policies, though general in statement, contribute to the Village's financial stability. The major financial policies of the Village are summarized below.

Council Adopted Policies

Investment Policy

The Village Council adopted Investment Policy states the Village will consolidate cash balances to insure maximum investment of idle cash. The criteria for selecting an investment will include safety, liquidity, and yield. The Village will invest only in quality issues that comply with the North Carolina Budget and Fiscal Control Act and the Village's Investment Policy. Management reports on its investment portfolio to the Village Council on a quarterly basis. This policy is reviewed annually and updated as needed.

Fees and Charges Policy

The Village Council adopted Fees and Charges Policy is used to set fees and charges at an appropriate level that is consistently applied to all users. Charging fees for elective services efficiently transfers the cost of providing those services to the service recipient. Fees charged by the Village are intended to cover the full cost of providing a service that can be directly identified. The exception to this is Recreation programs where only direct costs are intended to be recovered. The Village's Fees and Charges Policy requires the Financial Services staff to evaluate and update the fee schedule each year.

Fund Balance Policy

The Village Council adopted Fund Balance Policy states the Village will maintain operating reserves by maintaining a healthy fund balance. The Village's adopted Fund Balance Policy requires management to maintain <u>unassigned</u> General Fund fund balance, as reported in the Village's Comprehensive Annual Financial Report (CAFR), of greater than 15% of <u>actual</u> General Fund expenditures as reported in the CAFR for the year audited. Unassigned fund balance is the portion of fund balance that is not restricted and is available for appropriation. In addition, when preparing the annual General Fund budget, the total appropriated fund balance should result in anticipated ending <u>total</u> fund balance in the range of 30%-40% of <u>budgeted</u> expenditures.

Other Financial Guidelines

Operating Budget Guidelines

Pursuant to the North Carolina General Statutes Article 159-11 the Village will adopt a balanced budget, which provides a work program and an operational plan for the ensuing year. A balanced budget as defined by the North Carolina Local Government Budget and Fiscal Control Act is when the sum of estimated net revenues and appropriated fund balance in each fund is equal to appropriations in that fund.



The Village will maintain a program of budgetary controls to ensure adherence to the budget. Each month, electronic financial information is prepared for department heads and management along with quarterly reports prepared for the Village Council to assist in the monitoring of actual revenues, expenditures, and budgeted amounts. In addition, the Village will retain an independent accounting firm to perform an annual financial and compliance audit in accordance with general accepted accounting practices and by the Governmental Accounting, Auditing, and Financial Reporting (GAAFR) standards.

Operating Margin Guideline

When developing the Five-Year Financial Forecast, one strategy to ensure that there are adequate funds for both operating and capital needs is to monitor the operating margin. Village Managers have set a target range of no more than 89%-91% of operating revenues to be spent on operating expenditures. This ensures that 9%-11% of operating revenues are available for capital replacement or capital reserve.

Revenue Guideline

The Village will maintain a diversified and stable revenue program to protect it from short-term fluctuations of any one revenue source. As a part of the normal budget process, the Village will review and estimate revenues in an objective and realistic manner. Attempts will be made to secure additional revenue sources to offset any reductions of federal, state, or local funding.

Debt Guideline

The Village takes a planned approach to the management of its long-term debt issuances. The Village will consider the use of long-term debt financing only when it meets the following criteria:

- The financing period is no longer than the estimated life of the improvement, and
- The improvement will benefit both current and future citizens of the Village.

The Village strives to limit total debt service to no more than 15% of General Fund expenditures, with a general goal of 10% of General Fund expenditures. By state law the Village must limit the total of all debt issued to no more than eight percent of the total assessed valuation. The Village follows a policy of full disclosure on every financial report. The Village may utilize the authority granted within the General Statutes for lease or installment purchases when deemed appropriate.

Capital Improvement Plan Guideline

The Village will maintain a five-year Capital Improvement Plan (CIP), which will be reviewed and updated as part of the annual strategic planning process. Since capital improvements involve large sums of capital and long-term commitments, each capital project will be carefully analyzed before it becomes a component of the program. The Village takes a systematic approach to capital improvement programming to ensure that any personnel services, operating expenditures, or revenues affected by capital spending decisions are included in the appropriate operating budget. The Village will protect and maintain its capital investments in order to reduce replacement cost. As part of the CIP, the Village will project its revenues and expenses from operations for a five-year planning horizon.



Budget Requirements

Basis of Accounting and North Carolina Local Government and Fiscal Control Act

The budget is prepared using the modified accrual basis of accounting for all funds. This approach to accounting recognizes revenues when they become measurable and expenditures at the time liability is incurred. All revenues and expenditures must be included in the annual budget ordinance or the appropriate capital and/or grant project ordinances. Any operational appropriations that are not expended or encumbered shall lapse. The Village of Pinehurst uses the modified accrual method as the basis for budgeting, accounting, and for financial reporting.

The North Carolina Local Government Budget and Fiscal Control Act (LGBFCA) controls how municipalities budget and spend money. The major effects of the LGBFCA on the budgetary process are described below.

Budget Calendar

The LGBFCA establishes the dates by which each stage in the annual budget process is to be completed (G.S. 159-10 through 13). These dates are as follows:

- Departmental requests must be submitted to the Budget Officer by April 30.
- Revenue requests must be submitted to the Budget Officer by April 30.
- The recommended annual budget must be submitted to the Governing Board by June 1.
- The Governing Board must adopt the annual budget ordinance by June 30.

Budget Forms and Procedures

The Budget Officer (Village Manager) must prescribe the forms and procedures for the departments to use in preparing their requests; in the words of G.S. 159-10, requests "shall be made in such form and detail, with such supporting information and justifications, as the budget officer may prescribe." G.S. 159-10 also requires that a budget request show actual expenditures for the prior year, estimated ones in the current year, and requested ones for the coming budget year.

Departmental Requests

G.S. 159-10 requires that the budget request for a department include revenues or fees that it will collect in the budget year.

Recommended Budget

G.S. 159-11 requires that the Budget Officer's recommended budget be balanced unless the Governing Board insists that an unbalanced budget be submitted. A balanced budget as defined by the North Carolina Budget and Fiscal Control Act is when the sum of estimated net revenues and appropriated fund balance in each fund is equal to appropriations in that fund. It is also required that the budget be submitted to the Governing Board with a budget message. G.S. 159-11(b) states that the message should include:

- A concise explanation of the governmental goals fixed by the budget for the budget year.
- Important features of the activities anticipated in the budget.



- The reasons for stated changes from the previous year in program goals, programs, and appropriation levels.
- Any major changes in fiscal policy.

Governing Board Review

Once the recommended budget is presented to the Governing Board, several general legal provisions apply to Board review and adoption of the budget ordinance.

- At least 10 days must pass between the submission of the recommended budget and adoption of the budget ordinance.
- On the same day the budget is submitted to the Governing Board, the Budget Officer must file a copy of it in the Village Clerk's Office where it is made available to the public and press.
- The Village Clerk must publish a notice that the budget has been delivered to the Governing Board and is available for public inspection. This advertisement must also note the time and place of the required public hearing.
- During the time between submission and adoption, the Governing Board may conduct its review at both regular and special meetings. At least one of these dates must be a public hearing at which any person who wishes to comment may.
- The Open Meeting Law (G.S. 143-318.9 through 318.18) applies to the budget preparation and adoption process.

Adoption of the Budget Ordinance

The budget ordinance must contain the appropriations, the estimated revenues, and the property tax levy as well as rate.

Budget Adoption and Amendment

The operations conducted by the Village are guided by the annual budget ordinance adopted in accordance with the provisions of the North Carolina Local Government Budget and Fiscal Control Act. The budget ordinance must be balanced and adopted prior to the beginning of the Fiscal Year. Adoption of the budget by the Village Council establishes the legal authority to incur expenditures in the ensuing fiscal year.

After the adoption of the budget ordinance, the Budget Officer (Village Manager) is authorized to transfer appropriations between line-item expenditures within a department without making an official report to the Village Council. He may also transfer amounts not to exceed \$10,000 between functional areas, including contingency appropriations, within the same fund. These transfers, however, require an official report at the next regular meeting of the Village Council. All other revisions or budget amendments must be approved by the Village Council through legislative action.



Budget Format

The accounts of the Village are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts comprised of assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Fund accounting segregates funds according to the intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Currently, the Village maintains two funds, the General Fund and the Community Center Capital Project Fund. As this is subject to change in any year, information on other fund types is also provided.

A fund is one of two types: an operational fund or a project fund. Council appropriates operational funds on an annual basis and an activity's funding lapses at the close of the fiscal year. Project funds continue for the life of each specific capital or grant project with appropriations continuing until the project is finished.

It has been established that budgets, while managed by funds, are also managed by functions. The functions designate the actual use of the funds. For example, the function of the Police Department is Public Safety and the function of the Financial Services Department is General Government.

How do the individual departments fit into the functional and fund accounting process? Each department is a subsection of both a function and a fund. Each department or division belongs to one fund and one function. A fund can include any number of departments, including departments of different functions. A function can include departments from many funds.

About the Document Presentation

This document contains a wealth of diversified information. This information can be found on a departmental, functional, or fund level. This document places a distinct emphasis on the Village's departments and divisions because these pages represent the plans of the men and women who are charged with the duty of providing services to citizens.

All of the individual department revenues and expenditure totals are consolidated for each fund, which present the "bottom line" of the budget. The following information details the types of funds the Village has and a list of the various funds within each fund type:

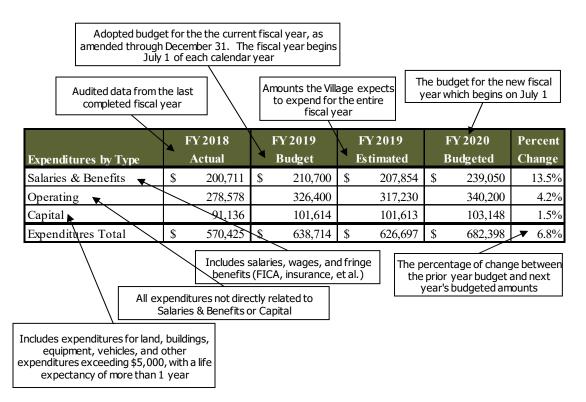
The **General Fund** is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund. This fund is established at the inception for a government and exists throughout the government's life. The General Fund is currently the only annually appropriated fund included in the budget document.

Capital project funds are used to account for the acquisition and construction of major capital facilities, other than those financed by proprietary funds and trust funds. The Village has one capital project fund at this time: the **Community Center Capital Project Fund.** The Village Council established the fund in FY 2018.



The departmental budget presentations are summaries of all expenditures and revenues associated with each department's activities. Because the Village's accounting structure contains hundreds of individual budget line items, the Village has consolidated these items into major classifications for a summarized presentation. For example, expenditures are grouped into three categories: Salaries & Benefits, Operating, and Capital. This consolidation facilitates comparisons between different groups of data and aids the reader in making comparisons between the different functions. Please contact the Financial Services Department at 910.295.1900 if further detail is needed.

In the *General Fund* section the reader will find information on the individual department's budget that outlines the departments profile, budget summary, initiative action plans (IAPs), and key performance indicators (KPIs). Please note that all financial tables in the budget document present the same three-year format. The following illustration is an example of the Budget Summary expenditure tables that can be found throughout the document:



Some departments do not have activity in all categories and the reader will note that they are not included in the summary. For example, the Powell Bill Department does not have any employees and therefore, does not show any Salaries & Benefits. The same is noted for revenues as each department is funded by different revenue sources.

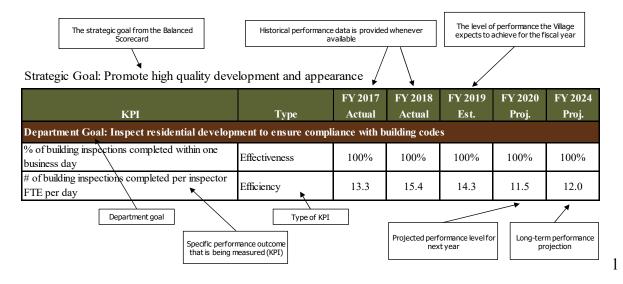


The table of Department Goals, Objectives, and Key Performance Indicators (KPIs) provides department goals that cascade directly from organization-wide strategic goals and information on KPIs that are used to monitor the achievement of department goals. The strategic goal the department supports is listed to illustrate the linkage between the departmental goal and the Council's Balanced Scorecard. Each KPI is identified as an input, output, efficiency, or effectiveness measure. In addition, the vast majority of department KPIs are considered "lead" measures that are routinely monitored throughout the year.

Department objectives are stated in terms of KPIs. Using the example below, one of the Inspection Department's objectives related to the goal listed for FY 2020 is to "Complete 100% of building inspections within one business day."

The FY 2020 and FY 2024 KPI data represent projections of performance given the amount of resource allocation provided in the five year plan, including staffing and operating budgeted/forecasted funds. These are the levels of performance that departments expect to achieve in these time periods. While they are titled as projections, they also represent the target performance levels, or goals for the department.

Below is an example explaining the Department Goals, Objectives, and Key Performance Indicator table column headings in the *General Fund* section:





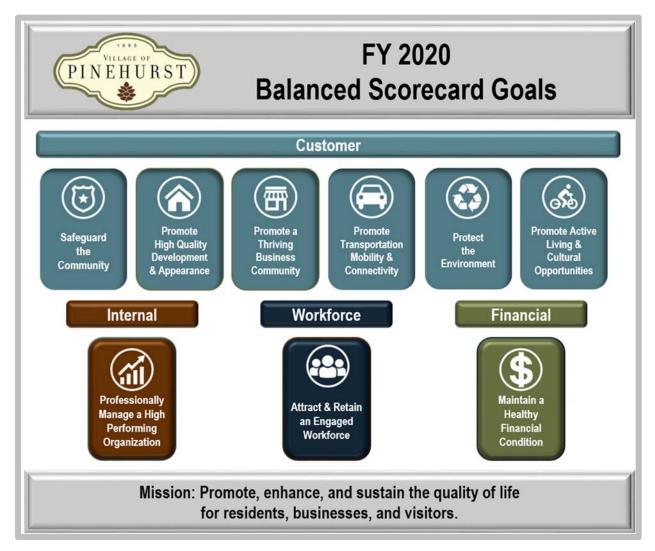
Strategic Priorities Overview

The Village of Pinehurst Strategic Operating Plan (SOP) is a tool used to develop and communicate the Village's strategic priorities for the upcoming fiscal year and the five-year planning period. This section of the SOP identifies the Village's strategic priorities to advance its vision to be a "charming, vibrant community which reflects our rich history and traditions."

Strategic priorities consist of nine strategic goals that are established by the Village Council. Each year, the Council and senior staff update the SOP based on a review of the current environment at their annual strategic planning retreat in December. For each strategic goal, the Council has identified strategic objectives with Key Performance Indicators (KPIs) to demonstrate the Village's performance in achieving desired outcomes.

The Village uses a Balanced Scorecard (BSC) to integrate strategic planning and resource allocation. The BSC uses four perspectives to ensure a balanced approach to evaluating achievement of organizational strategy:

- 1. Customer Delivering the services customers want at the level desired
- 2. Internal Enhancing services through continuous improvement
- 3. Workforce Developing an engaged workforce to provide quality services
- 4. Financial Managing resources to ensure financial sustainability







Strategic Planning Process

The evolution to a strategy-focused organization began with the implementation of the Baldrige Excellence Framework in FY 2012, when the Village embarked on its continuous process improvement effort and began participating in the North Carolina Awards for Excellence program.

The Senior Leadership Team kicks off the Strategic Planning Process (SPP) with the Senior Leaders Pre-Retreat Meeting in early November. The purpose of this meeting is to analyze and correlate key data and Key Performance Indicators (KPIs), agree on the key recommended organizational Opportunities for Improvement and Innovation (OFIs), conduct a SOAR analysis, and identify key strategic advantages and challenges.

In late November, the Village Council Pre-Retreat meeting is held with the Pinehurst Village Council, Board Chairpersons, and the Senior Leadership Team. The purpose of this meeting is to review the data and key findings, conduct an environmental scan, and to review and agree on the SOAR analysis, OFIs list, and strategic advantages and challenges identified at the Senior Leaders Pre-Retreat Meeting.

Next, the Village Council holds its annual retreat in December. At this retreat, the Council affirms or modifies the Mission, Vision, and Values (MVV), discusses long-range plans, reviews OFIs again, identifies and prioritizes strategic opportunities, and affirms the Village's goals and objectives on the BSC.

In January, using the key inputs into the SPP, the Council then sets target performance levels, based on comparison to benchmark communities, for each of the KPIs on the BSC. Council also identifies Areas of Focus (AOF) based on performance levels relative to benchmarks and comparisons, strategic challenges, strategic opportunities, and community survey areas for improvement. This year, the Council designated Areas of Focus as short-term, meaning to focus Village efforts in FY 2020, and mid-term, meaning to focus Village efforts in the 5-year planning period. Areas of Focus include those strategic objectives where increased resources are needed to enhance performance levels articulated with Key Performance Indicators (KPIs) on the Village Balanced Scorecard.



With goals, objectives, and performance levels set, Council, the Senior Leadership Team, along with Councilappointed committee chairs, identify Initiative Action Plans (IAPs) to address strategic objectives that ultimately achieve the Village's mission and vision. Senior leaders then develop and refine departmental goals, KPIs, IAPs, and OFIs for the next five years, and funding requests to address Council goals and objectives, address strategic challenges and opportunities, and achieve BSC target performance levels. Department BSCs can be found in the *General Fund* section of the SOP.

All IAPs, OFIs, and funding requests are evaluated in consultation with Department Heads by the Strategic Planning Team, which consists of the Village Manager, Assistant Village Managers, Human Resources Director, Financial Services Director, and Performance Management Director. In addition to evaluating the financial and staff capacity needed to implement and maintain the IAP, the Strategic Planning Team also evaluates the associated risks of actions. Mitigating actions intended to minimize risks are then incorporated into action plan steps. Finally, any workforce training needs associated with an IAP are incorporated into the annual training program for staff and any additional workforce capacity needed is included in the five-year staffing plan.

To determine the Village's financial capacity to fund the Strategic Operating Plan, staff prepares a financial forecast that is included in the *Five-Year Financial Forecast* section of the SOP. Several assumptions are made relative to revenues and expenditures based on historical trends and future projections. The five-year projections include the five-year Capital Improvements Plan (CIP) and address all projected costs associated with Council approved IAPs. The five-year financial forecast is developed to ensure fund balance remains within the target range of 30%-40% of budgeted expenditures in accordance with the Village Council's adopted Fund Balance



Policy. In addition, the five-year financial forecast is developed to ensure projected operating margins fall within acceptable levels to allow for adequate levels of future capital reinvestment.

In developing the five-year CIP, the Strategic Planning Team reviews and determines the Fleet and IT replacement schedules and plans for other major capital improvements with the respective department heads. Based on the overall financial projections, the Strategic Planning Team determines which capital investments are best suited for installment financing to ensure there is adequate financial capacity for any required annual debt service.

The five-year financial forecast for the General Fund FY 2020-2024, which is described more fully in the *Five-Year Financial Forecast* section of the SOP, is summarized below.

Five Year Financial Forecast										
]	FY 2020		FY 2021		FY 2022		FY 2023		FY 2024
Tax Rate per \$100 valuation		\$0.30		\$0.305		\$0.31		\$0.315		\$0.32
General Fund Operating Revenues	\$	20,822,380	\$	20,116,000	\$	20,606,000	\$	21,112,000	\$	21,980,000
General Fund Operating Expenditures		19,730,447		18,924,543		19,621,482		20,232,507		21,125,673
Operating Income(Loss)	\$	1,091,933	\$	1,191,457	\$	984,518	\$	879,493	\$	854,327
Capital Expenditures		1,847,900		2,331,500		1,709,500		1,647,500		1,860,500
Total Expenditures	\$	21,578,347	\$	21,256,043	\$	21,330,982	\$	21,880,007	\$	22,986,173
Budget to Actual Variance 1		1,179,140		1,142,587		1,184,534		1,222,745		1,276,084
Projected Actual Gain/(Loss)	\$	423,173	\$	2,544	\$	459,552	\$	454,739	\$	269,910
Fund Balance as a % of Total Exp. ²		34.6%		35.1%		37.2%		38.3%		37.6%
Fund Balance as a % of Total Exp. (with \$1 million contingency not expended) ³		39.2%		39.8%		41.9%		42.9%		42.0%

¹Assumes actual operating revenues of 101% of budget and actual operating expenditures of 95% of budget ²Assumes \$1 million contingency funds are expended during the 5-year planning period ³Assumes \$1 million contingency funds are not expended during the 5-year planning period

Once financial capacity for IAPs and the baseline budget is determined, staff prepares and presents the Village's Strategic Operating Plan to the Village Council for review and approval. As required by NC General Statutes, the Council holds a budget public hearing each year prior to adoption to allow residents the opportunity to comment on the recommended budget. The Village also provides residents an opportunity each year to provide input on the SOP electronically using the Village's online public engagement platform.

The following diagram indicates the key steps and timing of the Strategic Planning Process:





Key Inputs into the 2020 Strategic Operating Plan

Mission, Vision, and Values

At the December 2018 Council Retreat, the Council affirmed the Village's mission, vision, and core values. The vision is what we aspire for our Village to be, while the mission provides purpose to our Village Council, staff and volunteers. The Village core values are the guiding principles and behaviors that embody how Village employees are expected to operate as they provide services to Pinehurst residents, businesses, and visitors.

Core Competencies

Core competencies represent those areas of the Village's greatest expertise and are those strategically important capabilities that are central to fulfilling

the Village's mission. At the December 2018 retreat, the Council reviewed and affirmed the core competencies of the Village to include:

- 1. Improve continuously
- 2. Leverage technology
- 3. Utilize volunteers

Strategic Advantages

Strategic advantages are those benefits that exert a significant positive influence on the Village's likelihood of future success and are our source of competitive success. The strategic advantages identified by the Village Council for FY 2020 are:

- 1. Integrated and extensive use of technology
- 2. Culture of continuous improvement
- 3. Capable employees and volunteers
- 4. Strong financial condition

Strategic Challenges & Opportunities

Strategic challenges are pressures that exert an influence on the likelihood of our Village's future success. Strategic opportunities are those prospects for new or changed services or processes. The strategic challenges and strategic opportunities identified by the Village Council for FY 2020 are indicated below. The FY 2020 SOP was developed to address each of these challenges and opportunities.

Strategic Challenges	Strategic Opportunities (In Order of Priority)
 Creating a walkable community Increase in the cost of doing business Changes in the housing market Responding to increased demand for services and changing needs due to growth and changing demographics Attracting and retaining workforce members Managing development and the impact of growth on the character of the Village 	 Adopt and implement a Long Range Comprehensive Plan Adopt an inflation adjusted revenue neutral tax rate Facilitate the redevelopment of Village Place Expand the ETJ Seek PD accreditation Construct pedestrian facilities Develop a process to monitor staff capacity Expand GIS capabilities Implement succession planning Utilize Baldrige framework Develop West Pinehurst Park Amend the Fund Balance Policy Use water/sewer expansion to influence development around Pinehurst Consider establishing a municipal library Determine need for Fire Station 93





SOAR (Strengths, Opportunities, Aspirations, and Results) Analysis

The Council also conducted a SOAR analysis at their November 2018 Pre-Retreat Meeting and identified organizational and community strengths, opportunities, aspirations, and results. Village Council and senior staff used this analysis to determine key strategic advantages, opportunities, and results to monitor.

Environmental Scan

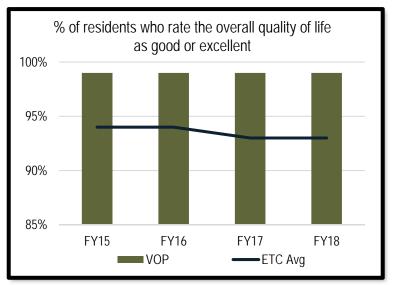
The environmental scan consists of a review of critical data and information that can impact service delivery. During the November 2018 Pre-Retreat Meeting, management conducted an external scan and reviewed key community and societal trends, economic trends, and uncertainties or potential blind spots. The Village Council and senior staff also conducted a comprehensive data review by Balanced Scorecard goal to review customer, internal, workforce, and financial results. The data used in the analysis included customer satisfaction results, workforce survey results, results from the Village's Balanced Scorecard, results from departmental Balanced Scorecards, Parks and Recreation survey results. Historical performance results were analyzed relative to benchmarks and comparisons and key results were correlated when appropriate. Community survey results were segmented by neighborhood, resident age, and length of residence to facilitate further analysis. Workforce results were also segmented by department and roles.

FY 2020 Strategic Goals, Objectives, and Key Performance Indicators

The Council's strategic goals, objectives, and Key Performance Indicators (KPIs) for each of the four perspectives of the 2020 Balanced Scorecard are detailed on the following pages.

At the core of the BSC is the Village's mission to "promote, enhance, and sustain the quality of life for residents, businesses, and visitors." The Village measures its mission by asking residents to rate the overall quality of life in the Village during the annual community survey conducted by ETC Institute. In the 2018 survey, 99% of residents rated the overall quality of life as good or excellent for the fourth consecutive year, which exceeds all benchmark comparisons.

All Key Performance Indicators (KPIs) on the Balanced Scorecard are considered "lag" performance measures that indicate performance levels at the end of the fiscal year. The vast majority of customer perspective KPIs



are annual resident satisfaction survey results from the community survey. Department Balanced Scorecards contain "lead" performance measures that measure key Village processes and are monitored either daily, weekly, monthly, or quarterly by senior leaders to ensure the Village achieves the desired "lag" performance targets set on the Balanced Scorecard.

The BSC community survey, workforce survey, and volunteer survey results include the percentage of respondents who indicate satisfaction levels as "neutral."



	MISSI	ION: Promote, enhance, a	FY 2020 Balanced Scorecard and sustain the quality of life for residents, busi	inesses,	and visi	itors.	
	Goal We intend to	Strategic Objective How we will	KPI Description How do we know	Actual FY 18	Est FY 19	Proj FY 20	Goal FY 20
			% of residents satisfied with fire services	100%	99 %	99%	95%
		Deliver effective fire and rescue services	% of residents satisfied with how quickly fire personnel respond to emergencies	100%	99%	99%	95%
	Safeguard the		Fire incident rates per 1,000 residents	0.26	0.20	0.29	<0.35
	community		% of residents whose overall feeling of safety in the Village is good or excellent	100%	99%	99%	95%
		Deliver effective police services	% of residents satisfied with police services	98%	95%	95%	95%
			Crime rate per 1,000 residents	48.4	38.0	47.1	<55.0
		Maintain and enhance the appearance of public spaces	% of residents who rate the overall appearance of the Village as good or excellent	99 %	99%	99%	95%
	Promote high quality	Manage development and	% of residents satisfied with the enforcement of Village codes and ordinances	85%	85%	85%	85%
	development and appearance	enforce codes and ordinances	% of residents satisfied with the quality of new development	80%	80%	80%	85%
	uppediance	AOF	% of residents satisfied with Village efforts to maintain the quality of neighborhoods	88%	88%	88%	90%
Customer		ote a Engage and partner with Susinesses likely to recommend the Village as a businesses location				90%	90%
Cus	-	Dravida interconnected	% of residents satisfied with the availability of walkways	72%	70%	70%	70%
	Promote transportation mobility and connectivity	Provide interconnected pedestrian facilities AOF	% of residents satisfied with the availability of greenway/walking trails	93%	93%	93%	90%
		Maintain high quality streets AOF	% of residents satisfied with the adequacy of street lighting	71%	71%	71%	70%
			% residents satisfied with street and right of way maintenance	88%	90%	90%	90%
	Protect the environment	Manage stormwater systems	% of residents satisfied with the quality of stormwater management	82%	75%	75%	80%
		Provide effective and efficient solid waste collection services	% of residents satisfied with solid waste services	98%	96%	96%	95%
		Reduce, reuse, and recycle	% of residents satisfied with promotion of natural resource conservation	93%	87%	90%	90%
		resources	% of refuse diverted from the landfill	34%	30%	28%	30%
	Promote active		% of residents satisfied with P&R programs	97%	96%	96%	95%
	living and cultural	Provide recreation programs,	% of residents satisfied with P&R facilities	95%	95%	95%	95%
	opportunities	tacilities, and cultural events AOF	% of residents satisfied with P&R facilities % of residents satisfied with Village sponsored cultural arts events	94%	95%	95%	95%
			% of residents satisfied with Village communications	96%	95%	95%	95%
I	Professionally	the community	% of residents satisfied with the level of public involvement in local decisions	87%	85%	85%	85%
Internal	manage a high performing	Provide a high level of customer service	% of residents satisfied with customer service provided by VOP staff	98%	98%	98%	95%
		Continuously improve and innovate	% of residents satisfied with the value received for taxes paid	92%	92%	92%	90%
		Maintain Village assets	% of depreciable life remaining on assets	45%	44%	49%	50%
Workforce	Attract & retain an engaged	Provide a supportive and	% of employees who agree that overall they are satisfied with their job	98%	97%	97%	95%
Wor	workforce	rewarding work environment	% of volunteers satisfied with the volunteer experience	98%	97%	97%	95%
Financial ^N	Maintain a healthy financial condition	Meet or exceed established financial targets	Total General Fund fund balance as a % of actual expenditures	64.0%	31.1%	42.2%	>30.0%



Initiative Action Plans (IAPs)

The total costs below for the seven FY 2020-2024 IAPs include implementation and ongoing operating and maintenance costs associated with the IAP. Financial resources have been prioritized to address Council's strategic objectives and Areas of Focus, thereby helping to ultimately achieve the goals on the BSC. More detailed descriptions of these Initiative Action Plans are included later in this section of the document.

	FY 2020-2024 Initiative Action Plans (IAPs) MISSION: Promote, enhance, and sustain the quality of life for residents, businesses, and visitors.							
	Goal We intend to	Strategic Objective How we will	FY 2020-2024 Initiative Action Plans	Fiscal Year(s)	FY 2020 Funding	FY 2020- 2024 Funding		
	Safeguard the community Services							
		Deliver effective police services	Police Department Accreditation	2020	\$11,800	\$41,260		
		Maintain and enhance the appearance of public spaces						
	Promote high quality development and appearance	Manage development and enforce codes and ordinances	Adopt and Implement a Long Range Comprehensive Plan	2020	\$0	\$0		
		AOF	Small Area Plan for the Village Place/Rattlesnake Trail Corridor	2020-2021	\$106,000	\$106,000		
Customer	Promote a thriving business community	Engage and partner with Pinehurst businesses						
Cust	Promote transportation mobility and connectivity	Provide interconnected pedestrian facilities AOF						
	moonity and connectivity	Maintain high quality streets AOF						
		Manage stormwater systems						
	Protect the environment	Provide effective and efficient solid waste collection services						
		Reduce, reuse, and recycle resources						
	Promote active living and cultural opportunities	Provide recreation programs, facilities, and cultural events AOF	Community Center	2020	\$129,970	\$599,567		
		Communicate with and engage the community						
al	Professionally manage a	Provide a high level of customer service						
Internal	high performing organization	Continuously improve and	Build Baldrige Framework Systems & Culture	2020-2021	\$16,000	\$61,000		
		innovate	Expand GIS Capabilities	2020	\$50,000	\$80,000		
		Maintain Village assets						
Financial Workforce	Attract & retain an engaged workforce	Provide a supportive and rewarding work environment	Workforce Learning and Development	2020	\$5,300	\$26,500		
Financial	Maintain a healthy financial condition	Meet or exceed established financial targets						
	Total Funding for Initiative Action Plans \$319,070 \$							
	Items in red are Areas of Focus (AOF) based on VOP performance levels relative to benchmarks and comparisons, strategic challenges, strategic opportunities, and community survey areas for improvement.							



The Initiative Action Plans in the Five-Year Financial Forecast strive to leverage the Village's core competencies and strategic advantages, while addressing strategic challenges and opportunities. In many cases, IAPs are based on research of best practices in benchmark communities.

The Village is focused on continuous improvement and several IAPs in the 2020 Strategic Operating Plan are aimed at process improvements.



More significant process improvements follow a systematic six-step performance improvement process called BIRDIE. In the five-year planning period, the Village plans to conduct three BIRDIE evaluations:

- 1. Fire Department emergency response (FY 2020)
- 2. Insourcing solid waste (FY 2021)
- 3. Document imaging (FY 2021)

FY 2020 - 2024 ACEs						
FY20	Recruiting Process	FY21	Fire Inspection, Training, and Education			
FY20	Employee Onboarding	FY21	Enterprise Fleet Leasing Program			
FY20	Equipment Storage Capacity	FY21	Fair Barn Utilization and Renovation			
FY20	Park Garbage Collection	FY21	Mobile Technology for Public Services			
FY20	PD Dispatch Process	FY21	Solid Waste Return Pickups			
FY20	Road Patching Services	FY22	Automate Employee Timekeeping			
FY21	Purchasing/ Contracting Process for Bids	FY22	Code Violation Fines Enforcement			

	BIRDIE Process					
В	Bring the opportunity forward					
Ι	Investigate the opportunity					
R	R Review potential solutions					
D	Determine the solution					
Ι	Implement the solution					
Е	Evaluate the solution					

Less significant process improvements follow a simple threestep process called ACE (Analyze, Change, and Evaluate). The following table indicates the planned ACEs for FY 2020-2024.

The pages that follow include information on each BSC goal and their associated strategic objectives, short term and long term Initiative Action Plans, and Key Performance Indicators. While the majority of Council's objectives have IAPs aimed at achieving them, resources have been allocated in the 2020 Strategic Operating Plan to higher priority strategic objectives and Areas of Focus. For those objectives not addressed, current performance levels indicate the Village is already demonstrating excellent performance levels (e.g. above 90% satisfaction ratings). See the individual department goals and department BSCs included in the *General Fund* section of this document for additional information.

The pages that follow also include graphs of the Village's observed results for those KPIs on the BSC. The Village's historical results are indicated by the green bars in the graphs. The projected FY 2020 and FY 2024 performance levels are indicated by the blue bars in the graphs, were prepared using trend analysis and are reflective of resource allocations over the planning period. Council has set goals for most survey related KPIs at 95% or 90%, based on historical results. Where results

have been consistently above 95%, goals are set at 95% and when results have consistently hovered closer to 90%, goals are set at 90% unless additional resources are being applied as a part of this plan. The Village's surveys typically have a margin of error close to 5%. When applicable and available, the graphs also include comparable information indicating the Village's performance relative to others, as described below:

- Comp A comparable benchmark community
- ETC Avg Average of cities using the Direction Finder Survey by ETC Institute in the United States
- SHRM Avg Society of Human Resources Management survey average



Goal: Safeguard the Community



Safeguarding the community means to protect the lives and property of residents, businesses, and visitors. Departments and divisions primarily responsible include Police and Fire. Applicable volunteers include Citizens on Patrol and Community Watch. See the *General Fund* section of this document for additional financial and performance information on the departments. There are two objectives under the goal to Safeguard the Community:

- 1. Deliver effective fire and rescue services, and
- 2. Deliver effective police services.

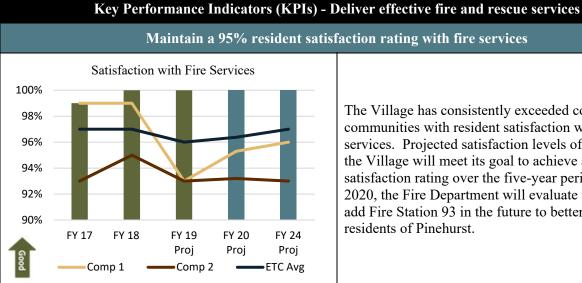
The five-year Initiative Action Plans (IAPs) and Key Performance Indicators (KPIs) for these objectives are identified below.

Strategic Objective: Deliver effective police services						
Initiative Action PlansFY 2020-2024Department/Initiative Action PlansTimelineFundingDivision						
Police Department Accreditation –Implement law enforcement standards of the Commission on Accreditation for Law Enforcement Agencies (CALEA) and apply for Police Department accreditation.	FY 2020	\$41,260	Police			



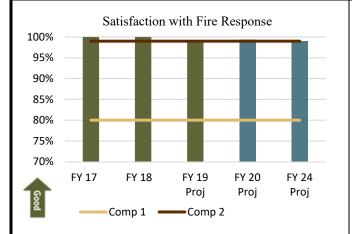
Pinehurst Police Car



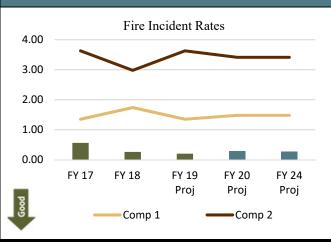


The Village has consistently exceeded comparable communities with resident satisfaction with fire services. Projected satisfaction levels of 99% indicate the Village will meet its goal to achieve a 95% satisfaction rating over the five-year period. In FY 2020, the Fire Department will evaluate the need to add Fire Station 93 in the future to better serve the residents of Pinehurst.

Maintain a 95% resident satisfaction rating with how quickly fire personnel respond to emergencies



Resident satisfaction with fire response is comparable to benchmark communities at approximately 99%. The Village projects that satisfaction ratings will continue to exceed the goal of 95% over the five-year period. In FY 2017, the department received Accredited Agency status with the Commission on Fire Accreditation International, one of only 19 NC agencies and 220 worldwide. The Village plans to finish installation of traffic preemption devices at all signalized intersections in FY 2020, helping to ensure that as traffic volumes increase the Fire Department can maintain prompt response times to emergency calls. The Village will implement recommendations from the Emergency Response BIRDIE in FY 2020.



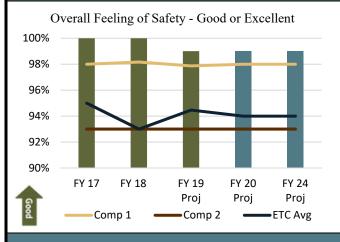
Maintain <0.35 fire incident rates per 1,000 residents

The Village has consistently exceeded benchmarks for fire incident rates with very low rates of Category 1 calls in the fire district. The Fire Department will continue efforts with fire safety education for the over 19,000 people served in the district.



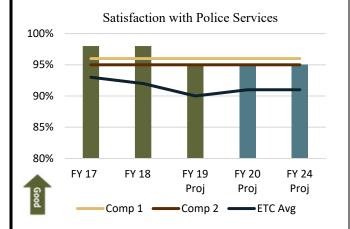
Key Performance Indicators (KPIs) - Deliver effective police services

Maintain a 95% resident rating of the overall feeling of safety in the Village as good or excellent

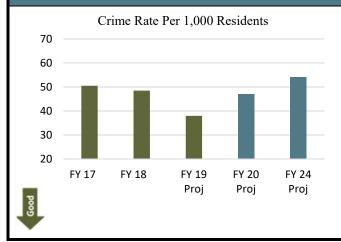


The Village has consistently exceeded comparable communities with resident satisfaction of the overall feeling of safety at 99%. Projected satisfaction levels indicate the Village will exceed its goal to achieve a 95% satisfaction rating over the five-year period. In addition, *residents indicated a 91% satisfaction level with Village efforts to prevent crime in 2018, setting an ETC high satisfaction rating in our benchmark group for the 4th year in a row.*

Maintain a 95% resident satisfaction with police services



The Village has consistently exceeded comparable communities with resident satisfaction with police services. Projected satisfaction levels indicate the Village will meet its goal to achieve a 95% satisfaction rating over the five-year period. In FY 2020, the Police Department is continuing to seek accreditation in an effort to ensure the most efficient and effective police services.



Maintain a <55.0 crime rate per 1,000 residents

The Village consistently monitors the number of crimes against persons, society, and property per 1,000 residents in order to understand how crime in Pinehurst ranks with comparable communities. This measure uses the National Incident-Based Reporting System (NIBRS) for tracking and reporting crimes. The Village transitioned from UCR to NIBRS, which limits comparable communities. More municipalities will make the transition to NIBRS soon to meet the FBI mandate by January 2021.



Goal: Promote High Quality Development and Appearance



Pinehurst promotes high quality development and appearance by providing planning, inspections, infrastructure, code enforcement, and grounds maintenance services. Departments and divisions primarily responsible include Planning, Inspections, Streets & Grounds, and Buildings & Grounds. Applicable volunteer committees include the Beautification Committee, Planning & Zoning Board, Board of Adjustment, Historic Preservation Commission and Neighborhood Advisory Committee. See the *General Fund* section of this document for additional information on the departments. There are two objectives under the goal to Promote High Quality Development and Appearance:

- 1. Maintain and enhance the appearance of public spaces, and
- 2. Manage development and enforce codes and ordinances.

The objective to manage development and enforce codes and ordinances is an Area of Focus (AOF) for FY 2020.

The five-year Initiative Action Plans (IAPs) and Key Performance Indicators (KPIs) for these objectives are identified below.

Strategic Objective: Manage Development and Enforce Codes and Ordinances AOF						
Initiative Action Plans	Timeline	FY 2020-2024 Funding	Department/ Division			
Adopt and Implement a Long Range Comprehensive Plan AOF – Develop a Long Range Comprehensive Plan for the Village to achieve the community's long-term vision.	FY 2020	\$0	Planning			
Small Area Plan for the Village Place/Rattlesnake Trail Corridor AOF – Engage a consultant to prepare a small area plan for the Village Place and the Rattlesnake Trail Corridor.	FY 2020-2021	\$106,000	Planning			

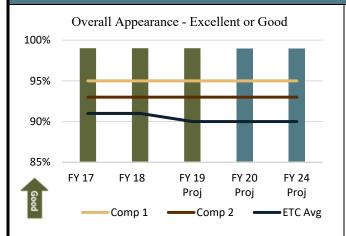


Historic Pinehurst Cottage 49



Key Performance Indicators (KPIs) - Maintain and enhance the appearance of public spaces

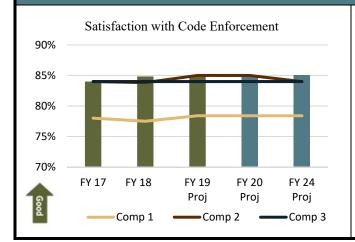
Maintain a 95% resident rating of the overall appearance in the Village as good or excellent



Historically, Pinehurst residents have been extremely satisfied with the overall appearance of the Village with 99% satisfaction levels, exceeding comparable communities by a healthy margin. The Village's Beautification Committee has worked in conjunction with staff over the past several years to beautify the right of ways at key intersections with additional landscaping to improve the overall appearance of the Village. The Village plans to focus on accelerating beautification efforts beyond the Village Center, along main thoroughfares and gateways in FY 2020.

Key Performance Indicators (KPIs) – Manage development and enforce codes and ordinances AOF

Achieve an 85% resident satisfaction rating with the enforcement of codes and ordinances



Resident satisfaction with the enforcement of codes and ordinances has been historically lower relative to other satisfaction ratings in the annual community survey. To address this, in FY 2017, the Village's code enforcement officer began routine patrols of neighborhoods to identify code enforcement issues proactively. Also, the Village has strived to improve these satisfaction ratings with additional public education on Village codes and ordinances published in the quarterly Village Newsletter that is mailed to all residents. The Village projects satisfaction ratings of 85% over the planning period, meeting the goal.

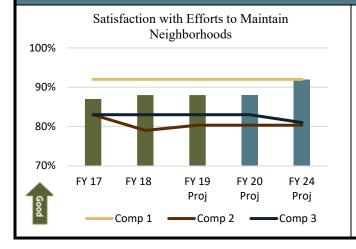




Key Performance Indicators (KPIs) – Manage development and enforce codes and ordinances AOF Achieve a 85% resident satisfaction rating with the quality of new development Satisfaction with the Quality of New Development 100% The Village monitors resident satisfaction with efforts 90% with the quality of new development. The Village has 80% seen consistent levels of satisfaction with the quality 70% of new development around 80% over the last three 60% years. In FY 2020, the Village will begin 50% implementing the Long Range Comprehensive Plan and will continue efforts on ensuring quality 40% development. FY 17 FY 18 FY 19 FY 20 FY 24 Proj Proj Proj Good Comp 3 Comp 1 Comp 2

Key Performance Indicators (KPIs) – Manage development and enforce codes and ordinances AOF

Achieve a 90% resident satisfaction rating with efforts to maintain the quality of neighborhoods



The Village closely monitors resident satisfaction with efforts to maintain the quality of neighborhoods. Historically, satisfaction levels with the efforts to maintain quality neighborhoods has fallen just short of the 90% satisfaction goal and is projected to continue to fall just short of the goal. In FY 2020, the Long Range Comprehensive Plan will identify ways to maintain the quality of Pinehurst neighborhoods that will be implemented over the five-year planning period.



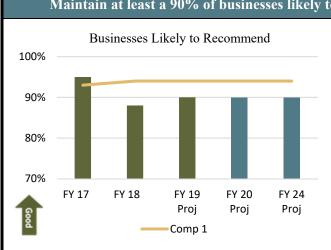
Goal: Promote a Thriving Business Community

Promoting a thriving business community means to support economic and business development. Departments and divisions primarily responsible include Administration, Planning, and Community Development. Applicable volunteers include the Welcome Center volunteers. See the *General Fund* section of this document for additional information on the departments. There is one objective under Promote a Thriving Business Community: Engage and partner with Pinehurst businesses.

There are no five-year Initiative Action Plans (IAPs) for these objectives and the Key Performance Indicators (KPIs) for this objective are identified below.



Village Center



Key Performance Indicators (KPIs) – Ensure quality business development AOF

Each year, the Village conducts an annual Business Survey to determine business owner satisfaction levels. Businesses are one of the Village's key customer groups and their likelihood to recommend is an indication of their engagement as a customer. Currently, the Village is achieving excellent results with approximately 90% of businesses likely to recommend the Village as a business location. This falls below the one benchmark community who conducts a Business Survey. The projection is that the Village will achieve its goal to maintain a 90% likely to recommend rating over the next five years.

Maintain at least a 90% of businesses likely to recommend the Village as a business location



Goal: Promote Transportation Mobility and Connectivity

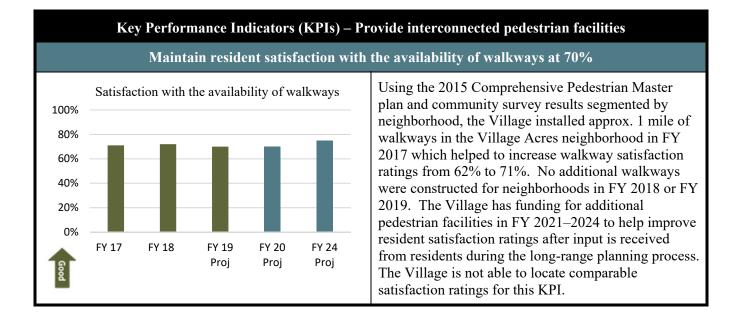


Promoting transportation mobility and connectivity means to provide efficient and well-maintained roadways, sidewalks, greenway trails, and other transportation alternatives to ensure safe and adequate mobility and connectivity. Divisions primarily responsible include Streets & Grounds, Buildings & Grounds, and Recreation. Applicable volunteers include the Bicycle and Pedestrian Advisory Committee. See the *General Fund* section of this document for additional information on the departments. There are two objectives under Promote Transportation Mobility and Connectivity:

- 1. Provide interconnected pedestrian facilities, and
- 2. Maintain high quality streets.

To provide interconnected pedestrian facilities and maintain high quality streets are Areas of Focus (AOF) for FY 2020-2024.

While there are no five-year Initiative Action Plans (IAPs) for these objectives, there are several significant projects funded in FY 2020 to address these Areas of Focus. The Key Performance Indicators (KPIs) for these objectives are identified below.

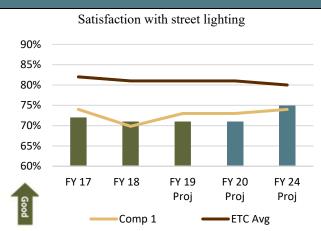




Key Performance Indicators (KPIs) – Maintain high quality streets AOF Maintain resident satisfaction with the availability of greenway/walking trails at 90% Satisfaction with the availability of greenways 100% The Village began constructing greenways as a result of resident input in the Village's first Comprehensive 90% Long Range Plan in 2003. Over time, the Village has constructed over 7 miles of greenways and has 80% 70% 60% FY 17 FY 18 FY 19 FY 20 FY 24 Proj Proj Proj Good ETC Avg Comp 1 -

achieved high resident satisfaction levels with the availability of greenways that exceed comparable communities. There is no major expansion of the existing greenway system planned in the five-year planning period. The Village projects it will achieve a satisfaction rating of 93%, exceeding the goal.

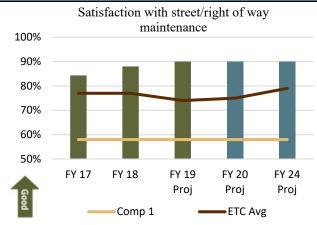
Key Performance Indicators (KPIs) – Maintain high quality streets AOF



Maintain resident satisfaction with adequacy of street lighting at 70%

Resident satisfaction with street lighting is among the lowest ratings on the community survey. To address this, the Village began a multi-year plan to install approximately 20 neighborhood street lights per vear based on neighborhood input. After installation of street lights in the Village Acres neighborhood in FY 2017, their satisfaction levels increased. In FY 2018, Lake Pinehurst residents opposed street lights so none were installed. FY 2019 and FY 2020, no additional street lights were added due to the Long Range Comprehensive Plan update. Funding is available for FY 2021-2024 to help increase satisfaction levels.

Maintain resident satisfaction with street and right of way maintenance at 90%



Overall, the Village has achieved high levels of satisfaction with street and right of way maintenance that are well above comparable benchmark communities. To achieve the goal of 90% satisfaction with street/right of way maintenance, the Village has dedicated annual funding of \$1.3 million for resurfacing and patching roads in each of the five years in the planning period.



Goal: Protect the Environment



Protecting the environment means to provide efficient and effective collection of solid waste collection and conserve natural resources. The division primarily responsible is Solid Waste. Applicable volunteers include the Greenway Wildlife Habitat Committee. See the *General Fund* section of this document for additional information on the departments. There are three objectives under Protect the Environment:

- 1. Manage stormwater systems,
- 2. Provide effective and efficient solid waste collection services, and
- 3. Reduce, reuse, and recycle resources.

There are no five-year Initiative Action Plans (IAPs) for these objectives and the Key Performance Indicators (KPIS) are identified below.

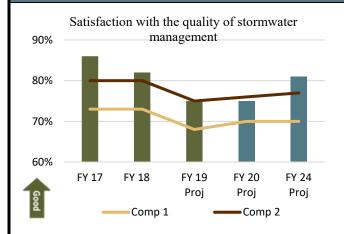


"One and Done" Solid Waste Same Day Collection



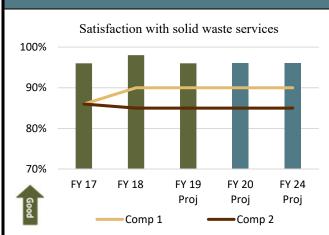
Key Performance Indicators (KPIs) – Manage stormwater systems

Maintain resident satisfaction with the quality of stormwater management at 80%



The Village monitors resident satisfaction with the quality of stormwater management which has historically been in the low to mid 80% range, typically performing better than our benchmark comparisons. MY VOP tracks the number of complaints from residents due to stormwater issues, and staff remains focused on addressing these in a timely manner. In FY 2019, the Village anticipates a decline in satisfaction due to an unusually wet season and hurricanes. In FY 2020, the Village increased its annual storm water maintenance funding by 48%, or \$106,000, and by 30%, or \$66,000 in FY 2021-2024.

Key Performance Indicators (KPIs) – Provide effective and efficient solid waste collection services



Maintain resident satisfaction with solid waste services at 95%

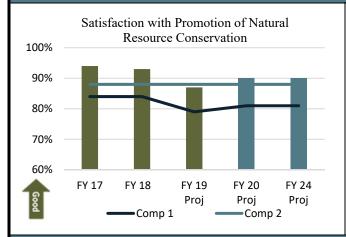
The Village has historically achieved excellent satisfaction ratings for solid waste services. In FY 2015, the Village modified its collection services to automated, once a week, same day pickup for trash, recycling, and yard debris to improve operating efficiencies. The Village projects satisfaction ratings of 96% for the five-year planning period, which exceeds the goal of 95%. For each of the last three years, Village residents have indicated satisfaction levels with yard waste services, and last year for the satisfaction with residential trash collection services, that set an ETC high satisfaction rating in our benchmark group.





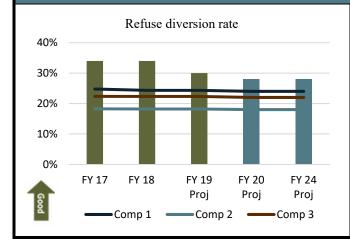
Key Performance Indicators (KPIs) – Reduce, reuse, and recycle resources

Maintain resident satisfaction with promotion of natural resource conservation at 90%



Historically, Pinehurst residents have been very satisfied with the promotion of natural resource conservation, exceeding comparable communities. In FY 2019, the Village was required to remove glass from the recycling stream as a result of reduced worldwide demand for these materials. The Village led an education campaign to inform residents of the new restrictions imposed on the recycling services. Due to these changes, Village projects the satisfaction rating to decrease slightly to 90%.

Divert at least 30% of waste from the landfill



For the past six years, the Village has ranked in the top 6% in the state of NC for solid waste diversion rates, consistently exceed comparable communities. Historically, the Village's refuse diversion rate (e.g. the % of refuse that is recycled and diverted from the landfill) has been approximately 35%. Due to the elimination of glass in the recycling stream, the Village projects this to drop to 28% over the five-year planning period, below the goal of 30%. In addition, *residents indicated a 96% satisfaction level with curbside recycling services in FY 2018, setting an ETC high satisfaction rating in our benchmark group for the 5th time in 7 years.*



Goal: Promote Active Living and Cultural Opportunities



Promoting active living and cultural opportunities means to offer recreation programs, facilities, and community events to enhance the overall quality of life. The department primarily responsible is Parks & Recreation. Applicable volunteers include numerous recreation volunteer coaches. See the *General Fund* section of this document for additional information on the departments. There is one objective for Promote Active Living and Cultural Opportunities: Provide recreation programs, facilities, and cultural events. This objective is an Area of Focus (AOF) for FY 2020.

The five-year Initiative Action Plan (IAP) and Key Performance Indicators (KPIs) for this objective are identified below.

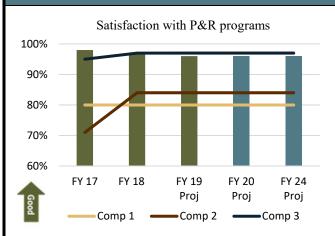
Strategic Objective: Provide recreation programs, facilities, and cultural events AOF				
Initiative Action Plans	Timeline	FY 2020-2024 Funding	Department/ Division	
<i>Community Center</i> _{AOF} – Construct the Community Center to meet resident demands for cultural and recreational activities	FY 2020	\$599,567	Recreation	



Live After Five in Tufts Park

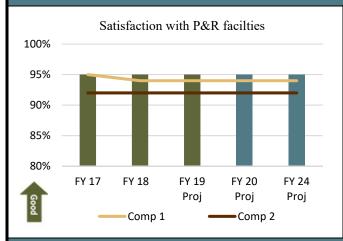
Key Performance Indicators (KPIs) – Provide recreation programs, facilities, and cultural events AOF

Maintain resident satisfaction with parks & recreation programs at 95%



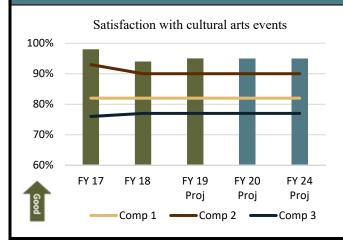
Village residents indicate consistently high satisfaction ratings with Parks and Recreation programs. In FY 2016, the Village began leasing dedicated indoor recreation space to expand programming opportunities and the new Community Center will open in November 2019. The Village projects continued high satisfaction ratings of 96% over the five-year planning period, exceeding the goal of 95%.

Maintain resident satisfaction with parks & recreation facilities at 95%



Village residents indicate consistently high satisfaction ratings with Parks and Recreation programs. In FY 2016, the Village began leasing dedicated indoor recreation space to expand programming opportunities and the new Community Center opens November 2019. The Village projects continued high satisfaction ratings of 95% and increasing to 96% in FY 2022 once more residents are able to use the new facility.

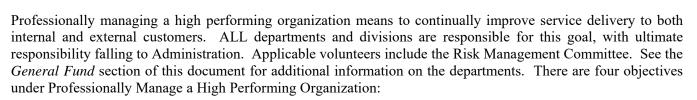
Maintain resident satisfaction with Village-sponsored cultural arts events at 95%



In FY 2015, the Village assumed responsibility for the Live After Five music series and other new events have been added to enhance resident satisfaction with Village sponsored cultural arts events. In FY 2019, the Village will add one more Live After Five music event to further expand this popular community event. A dedicated focus on event programming with dedicated staff has allowed the Village to achieve high satisfaction ratings that exceed comparable communities. Staff projects satisfaction rates will be at the goal of 95% over the planning period.



Goal: Professionally Manage a High Performing Organization



- 1. Communicate with and engage the community;
- 2. Provide a high level of customer service,
- 3. Continuously improve and innovate, and
- 4. Maintain Village assets

The five-year Initiative Action Plans (IAPs) and Key Performance Indicators (KPIs) for these objectives are identified below.

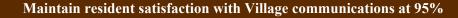
Strategic Objective: Continuously improve and innovate				
Initiative Action Plans	Timeline	FY 2020-2024 Funding	Department/ Division	
Build Baldrige Framework Systems and Culture – Continue use of the Baldrige Excellence Framework to ensure systematic processes that deliver exceptional results	FY 2020-2021	\$61,000	Administration	
<i>Expand GIS Capabilities</i> – Begin implementing the GIS Strategic Plan for the Village	FY 2020	\$80,000	Information Technology	

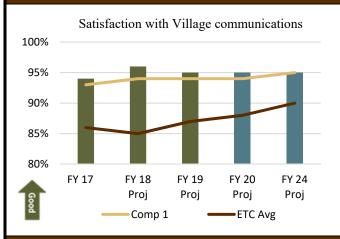


Village Hall



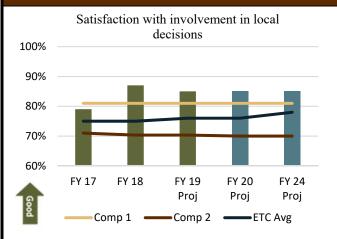
Key Performance Indicators (KPIs) – Communicate with and engage the community





The Village has had several initiatives to improve communications with residents in recent years including enhancements to the quarterly newsletter, posting Council and Planning Board meeting videos online, MY VOP mobile app, monthly e-News, online engagement portals, and social media enhancements. In addition, the Village reorganized to create a Communications Specialist position in FY 2017. As a result, the Village achieves high satisfaction ratings that exceed comparable communities. The Village projects continued high ratings of 95%, meeting the goal.

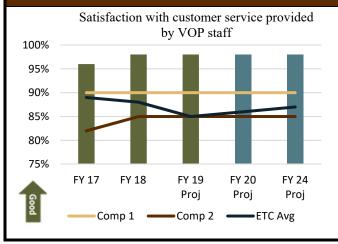
Maintain resident satisfaction with the level of public involvement in local decisions at 85%



In FY 2017, the Village saw a decline in satisfaction ratings with the level of public involvement in local decisions, likely due to a controversial development. To increase transparency, the Village began posting Planning Board, Board of Adjustment, and Historic Preservation Commission agendas online in advance of meetings and a Council eNews is sent prior to each meeting. The Village also published Learning Guides to help communicate opportunities for the public to get involved in local decisions. FY 2018 satisfaction increased significantly, likely due to the kickoff of the Long Range Comprehensive Plan update process. The Village projects that satisfaction levels will return to historical levels around 85%.

Key Performance Indicators (KPIs) – Provide a high level of customer service

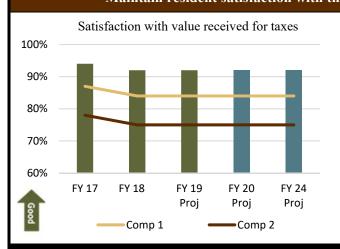
Maintain resident satisfaction with customer service provided by VOP staff at 95%



Historically, the Village has seen very high levels of satisfaction with customer service provided by VOP staff, consistently exceeding benchmarks. The workforce strives to provide outstanding customer service always. Every employee's performance evaluation includes a rating on their performance relative to the core value of service.



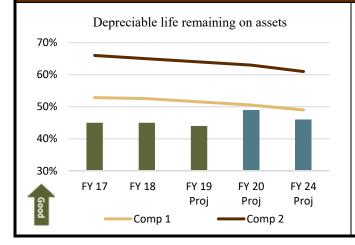
Key Performance Indicators (KPIs) – Continuously improve and innovate Maintain resident satisfaction with the value received for taxes paid at 90%



Resident satisfaction with the value received for taxes paid is an indicator of resident perceptions of Village operational effectiveness. With satisfaction levels around 90% and exceeding comparable communities, the Village demonstrates its ability to provide an excellent value for taxes. The Village projects satisfaction ratings will be approximately 92% over the planning period, exceeding the goal of 90%. These projections greatly exceed comparable communities.

Key Performance Indicators (KPIs) – Maintain Village assets

Maintain depreciable life remaining on assets at 50%



This is an indicator of the Village's level of investment in new capital and not allowing it to become fully depreciated. This measure was formerly named the Capital Asset Condition Ratio. The ratio naturally declines by 1-2% each year when there is not a significant investment in new infrastructure like a new facility.



Goal: Attract & Retain an Engaged Workforce

Attracting and retaining an engaged workforce means to select, retain, and develop a qualified and diverse workforce of employees and volunteers. ALL departments and divisions are responsible for this goal, with ultimate responsibility falling to Human Resources. See the *General Fund* section of this document for additional information on the departments. There is one objective under Attract & Retain an Engaged Workforce: Provide a supportive and rewarding work environment.

The five-year Initiative Action Plans (IAPs) and Key Performance Indicators (KPIs) for this objective are identified below.

Strategic Objective: Provide a supportive and rewarding work environment											
Initiative Action Plans	Timeline	FY 2020-2024 Funding	Department/ Division								
<i>Workforce Learning and Development</i> – Expand the Village's succession planning process and enhance the workforce learning and development system	FY 2020	\$26,500	Human Resources								

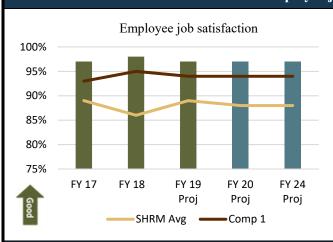


Employee Bowling Outing



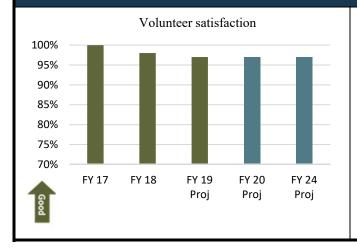
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Key Performance Indicators (KPIs) – Provide a supportive & rewarding work environment



The Village surveys its employees each year in the Annual Workforce Survey to determine employee satisfaction levels in a variety of areas. Employee job satisfaction is a key indicator of employee engagement. Village employee satisfaction ratings are historically above the national SHRM averages and have been consistently around 95%. The Village projects job satisfaction levels will continue to remain around 97% over the five-year planning period, exceeding the goal.

Maintain volunteer satisfaction at 95%



Volunteers are a critical extension of the Village workforce. The Village surveys its volunteers each year in its Annual Volunteer Survey to determine volunteer satisfaction levels in a variety of areas. Volunteer satisfaction is a key indicator of volunteer engagement. There is no comparable data for this measure due to limited volunteer survey results. The Village demonstrates excellent results and projects 97% volunteer satisfaction ratings over the planning period, which exceeds the goal of 95%.

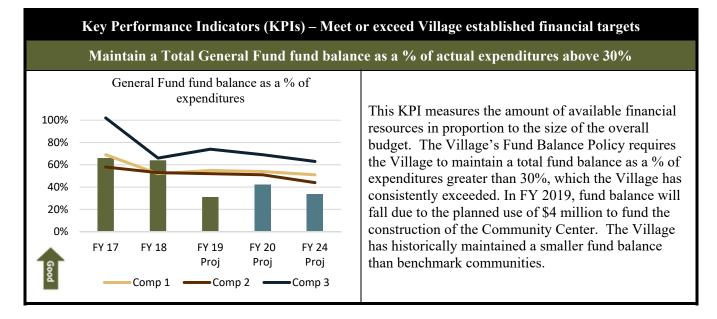
Maintain employee job satisfaction at 95%



Goal: Maintain a Healthy Financial Condition

Maintaining a healthy financial condition means to ensure financial sustainability and strength by achieving financial targets. ALL departments and divisions are responsible for this goal, with ultimate responsibility falling to Financial Services and Administration. See the *General Fund* section of this document for additional information on the departments. There is one objective under Maintain a Healthy Financial Condition: Meet or exceed Village established financial targets.

There are no five-year Initiative Action Plans (IAPs) for these objectives. Key Performance Indicators (KPIs) for these objectives are identified below.

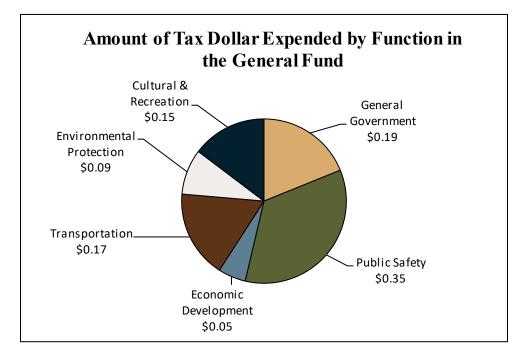




Description

The General Fund is used to account for resources traditionally associated with government which are not required legally, or by sound financial management, to be accounted for in another fund. The following functional areas are included in the General Fund:

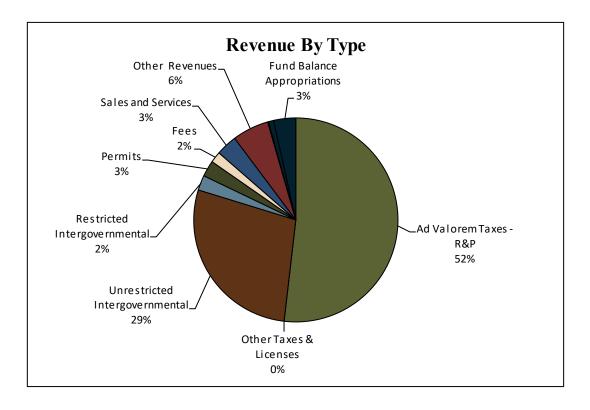
- General Government
- Public Safety
- ✤ Transportation
- Environmental Protection
- Economic and Physical Development
- Cultural and Recreation
- Debt Service





The major revenues as well as other financing sources budgeted by the Village of Pinehurst are summarized in the table and chart below. Ad valorem taxes account for approximately 54% of the Village of Pinehurst's total operating revenues. When fund balance appropriated is included, ad valorem taxes equal 52% of total revenues.

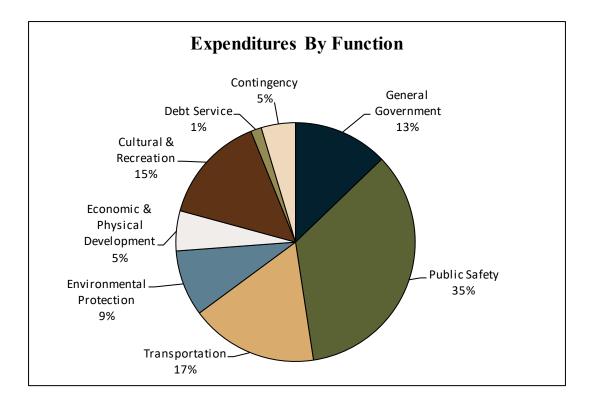
	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Revenues by Type	Actual	Budget	Estimated	Budgeted	Change
Ad Valorem Taxes	\$ 10,142,650	\$ 10,250,000	\$ 10,295,000	\$ 11,186,000	9.1%
Other Taxes & Licenses	2,475	1,000	1,500	1,500	50.0%
Unrestricted Intergovernmental Rev.	5,641,380	5,711,000	5,805,000	6,023,300	5.5%
Restricted Intergovernmental Rev.	517,964	736,300	752,974	511,100	-30.6%
Permits & Fees	761,918	714,500	715,135	925,700	29.6%
Sales & Services	709,419	732,600	657,100	720,700	-1.6%
Assessments	31,607	25,900	25,900	24,200	-6.6%
Other Revenues	262,355	269,465	265,465	1,249,880	363.8%
Investment Income	145,657	96,000	196,300	180,000	87.5%
Operating Revenues	18,215,425	18,536,765	18,714,374	20,822,380	12.3%
Fund Balance Appropriations	-	5,018,685	-	755,967	-84.9%
Total Revenues	\$ 18,215,425	\$ 23,555,450	\$ 18,714,374	\$ 21,578,347	-8.4%
Per Capita	\$ 1,107	\$ 1,406	\$ 1,117	\$ 1,270	





While the Village of Pinehurst's budget contains multiple departments and divisions, each conducts Village government activities as part of a functional area. For example, the Fire Department and the Police Department are part of the functional area knows as Public Safety, as both share the common theme of protecting citizens. Grouping activities by these themes (functions), allows the decision-making process to be managed at a broader, more comprehensive level. The following table and chart present the trends for all of the Village of Pinehurst's different functions.

	FY 2018		FY 2019	FY 2019	FY 2020	Percent
Expenditures by Function	Actual		Budget	Estimated	Budgeted	Change
General Government	\$ 2,288,439) \$	5 2,685,032	\$ 2,459,368	\$ 2,759,362	2.8%
Public Safety	6,404,852	2	6,491,171	6,298,157	7,512,012	15.7%
Transportation	3,590,268	3	3,779,269	3,740,030	3,724,845	-1.4%
Environmental Protection	1,639,563	5	1,548,253	1,520,313	1,931,473	24.8%
Economic & Physical Dev	700,150)	1,167,578	1,101,485	1,170,688	0.3%
Cultural & Recreation	2,878,036	5	3,059,822	2,955,396	3,167,840	3.5%
Debt Service	361,383	;	320,160	320,160	312,127	-2.5%
Contingency	-		100,000	50,000	1,000,000	900.0%
Expenditures	17,862,691		19,151,285	18,444,909	21,578,347	12.7%
Other Financing Uses	344,000)	4,404,165	4,404,165	-	-100.0%
Total Expenditures	\$ 18,206,691	\$	5 23,555,450	\$ 22,849,074	\$ 21,578,347	-8.4%
Per Capita	\$ 1,107	/ \$	5 1,406	\$ 1,364	\$ 1,270	





The Village also summarizes expenditures by type and department to facilitate further analysis of expenditure trends. The following tables provide a summary of expenditures by expenditure type and department for Fiscal Year 2020.

	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Expenditures by Type		Actual		Budget		Estimated		Budgeted	Change
Salaries & Benefits	\$	9,535,836	\$	10,454,400	\$	10,072,435	\$	11,401,570	9.1%
Operating		5,537,968		7,105,934		6,782,050		8,016,750	12.8%
Capital		2,427,504		1,270,791		1,270,264		1,847,900	45.4%
Debt Service		361,383		320,160		320,160		312,127	-2.5%
Other Financing Uses		344,000		4,404,165		4,404,165		-	-100.0%
Total Expenditures	\$	18,206,691	\$	23,555,450	\$	22,849,074	\$	21,578,347	-8.4%

Expenditures by Department	FY 2018	FY 2019	FY 2019	FY 2020	Percent	FY 2020
Totaled by Function	Actual	Budget	Estimated	Budgeted	Change	% Total
General Government						
Governing Body	\$ 118,269	\$ 150,100			-2.0%	0.7%
Administration	1,136,716	1,333,909	1,275,383	1,402,992	5.2%	6.5%
Finance	650,965	675,080	609,973	672,060	-0.4%	3.1%
HR	382,489	525,943	450,905	537,160	2.1%	2.5%
Total General Government	2,288,439	2,685,032	2,459,368	2,759,362	2.8%	12.8%
Public Safety						
Police	2,987,757	3,389,841	3,279,142	3,503,757	3.4%	16.2%
Fire	3,211,637	2,872,673	2,791,560	3,689,793	28.4%	17.1%
Inspections	205,458	228,657	227,455	318,462	39.3%	1.5%
Total Public Safety	6,404,852	6,491,171	6,298,157	7,512,012	15.7%	34.8%
Transportation						
Public Services Admin.	509,498	513,925	497,374	538,736	4.8%	2.5%
Streets & Grounds	2,097,009	2,165,344	2,142,656	2,085,609	-3.7%	9.7%
Powell Bill	983,761	1,100,000	1,100,000	1,100,500	0.0%	5.1%
Total Transportation	3,590,268	3,779,269	3,740,030	3,724,845	-1.4%	17.3%
Environmental Protection						
Solid Waste	1,639,563	1,548,253	1,520,313	1,931,473	24.8%	9.0%
Total Environmental Protection	1,639,563	1,548,253	1,520,313	1,931,473	24.8%	9.0%
Economic & Physical Dev.						
Planning	522,357	932,418	876,282	802,038	-14.0%	3.7%
Community Development	177,793	235,160	225,203	368,650	56.8%	1.7%
Total Economic & Physical Dev.	700,150	1,167,578	1,101,485	1,170,688	0.3%	5.4%
Cultural & Recreation						
Recreation	1,714,829	1,908,738	1,837,164	1,906,611	-0.1%	8.8%
Library	200,000	100,000	100,000	150,000	50.0%	0.7%
Harness Track	570,425	638,714	626,697	682,398	6.8%	3.2%
Fair Barn	392,782	412,370	391,535	428,831	4.0%	2.0%
Total Cultural & Recreation	2,878,036	3,059,822	2,955,396	3,167,840	3.5%	14.7%
Debt Service	361,383	320,160	320,160	312,127	-2.5%	1.4%
Contingency	-	100,000	50,000	1,000,000	900.0%	4.6%
Total Expenditures	17,862,691	19,151,285	18,444,909	21,578,347	12.7%	
Other Financing Uses (OFU)	344,000	4,404,165	4,404,165	-	-100.0%	0.0%
Total Expenditures & OFU	\$18,206,691	\$23,555,450	\$22,849,074	\$21,578,347	-8.4%	100.0%



General Fund Summary

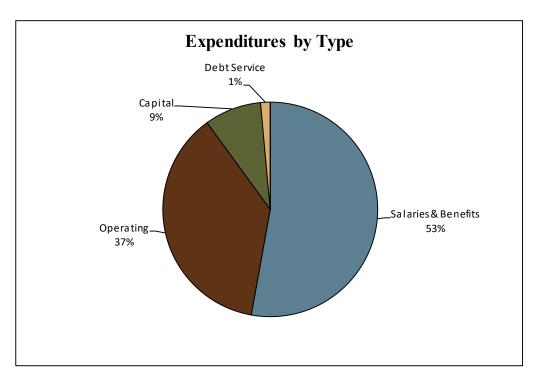
The General Fund continues to reflect the overall economy with moderate revenue growth from both locally generated revenues and statewide intergovernmental revenues. The recovery in local housing market, over the past few years, is having a positive impact on property tax and local option sales tax revenues. The Village's state-collected utility taxes, however, have leveled off and started to decline slightly as consumers move away from traditional landline telephone and cable television services.

The proposed General Fund budget for FY 2020 is \$21,578,347, a decrease of approximately 8% from the previous year's amended budget. The majority of this decrease is due to the transfer of \$4,404,165 to the Community Center Capital Project Fund in FY 2019 to fund the construction of this new facility.

The following table indicates the Village's results from operations before any other financing sources or uses for the past five years:

	Revenues	<u>Expenditures</u>	Income (Loss)
6/30/2015 Actual	\$16,748,558	\$16,290,525	\$458,033
6/30/2016 Actual	17,230,883	16,130,641	1,100,242
6/30/2017 Actual	17,979,981	16,672,223	1,307,758
6/30/2018 Actual	18,215,425	17,862,691	352,734
6/30/2019 Estimated	18,714,374	18,444,909	269,465
6/30/2020 Budgeted	20,822,380	21,578,347	(755,967)

After adding appropriated fund balance of \$755,967 to revenues, the Village's FY 2020 recommended budget is balanced in accordance with North Carolina General Statutes.





Revenue Highlights

The approved budget for FY 2020 represents an 8% decrease from the FY 2019 amended budget. Operating revenues are estimated to increase by approximately 12.3% over FY 2019, including the return of \$1 million from the Given Memorial Library capital campaign trust account. Excluding this one-time revenue source, operating revenues are estimated to increase by 6.9% over FY 2019. The recommended budget as presented results in a per capita expenditure of \$1,270 based on a projected population of 16,994.

The projected ad valorem tax revenues, which represent roughly 54% of total operating revenues, are expected to grow by 9.1% over the prior year. The property revaluation by the Moore County Tax Department resulted in an estimated 5.38% increase in property values. The Village Council elected to adopt an "inflation-adjusted revenue neutral tax rate" of \$0.30 per \$100 of property valuation, which recognizes that the cost of doing business has increased since the last revaluation period. The rate is calculated by modifying the traditional revenue neutral tax rate by inflation that has occurred since the last revaluation date of January 1, 2015. This rate is expected to generate \$11,186,000 in ad valorem revenues.

Unrestricted intergovernmental revenues, which are distributed by the North Carolina Department of Revenue, are expected to increase or decrease at varying rates over the prior year. Local option sales taxes, which provide approximately 17% of the Village's operating revenues, are expected to increase by 5.2% over the previous year's budget. This increase is based on strong levels of retail sales over the last three fiscal years. Utility sales taxes are expected to change over the prior year at varying rates. While electricity sales taxes are expected to increase, telecommunications and video programming taxes are likely to decline slightly as consumers are selecting alternative telephone and television services. Overall, we are expecting to see unrestricted intergovernmental revenues increase approximately 5.5% over the FY 2019 budget.

Permits and fees are expected to increase by 29.6% in FY 2020 over the prior year budgeted levels. This increase is primarily due to the newly revised permitting, inspections, and engineering fees adopted by Council with an effective date of July 1, 2019. A majority of permit fees have not been modified since 2004, and a comprehensive cost analysis was performed to determine rates that would cover the costs of providing these services. Based on recommendations from the analysis, most permitting and inspection fees were increased to cover the Village's costs.

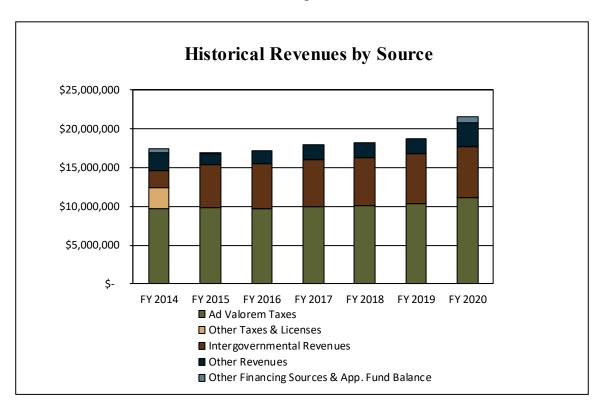
Assessment revenues are expected to yield \$24,200 for FY 2020 from two special assessments. The revenue budget for FY 2020 anticipates \$7,000 from the Municipal Service District assessment and \$17,200 from the Cotswold assessment.

Sales and services revenues, which are derived from various Parks and Recreation fees, are expected to decrease by 1.6% over prior year levels. The largest decreases include Fair Barn and facility rentals, which total 20.9% less than the prior year budget. This forecast is based on current year revenue collections, which reflect lower demand for Village event venues. However, we anticipate increased recreation and athletic program revenue from additional offerings at the Community Center, which will offset a large portion of this decline.



Other revenues reflect the return of \$1 million from the Given Memorial Library capital campaign trust account, since the library was unable to meet its fundraising requirements under the agreement.

Investment income is estimated to grow by 87.5% as interest rates have risen and are expected to remain steady throughout FY 2020. The average rate of return expected in FY 2020 is 2.09%. This rate is consistent with the actual rate of return earned throughout FY 2019.





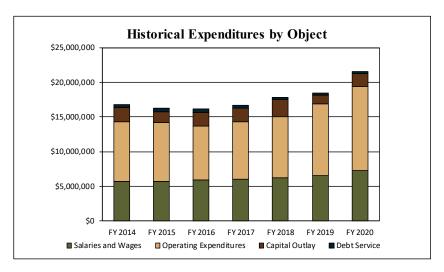
Expenditure Highlights

Salaries and benefits are expected to increase by 9.1% in FY 2020. This is affected by a cost of living adjustment of 2.4%, an average merit increase of 2%, and a projected 10% increase in group insurance. In FY 2020, there are 4.5 new employee full-time equivalents (FTE) added to the budget for the following positions: Administrative Assistant for Recreation (1 FTE), GIS Analyst for Information Technology (1 FTE), Building Inspector for Inspections (1 FTE), Firefighter for Fire Department (1 FTE), Maintenance Worker to replace two part-time seasonal Maintenance Workers in Streets & Grounds (.3 FTE), and increase current IT Systems Specialist in Information Technology from a 30-hour position to full-time (.2 FTE).

Several proposed restructures are also recommended in the FY 2020 budget to increase career development opportunities and enhance performance across the organization. These restructures require no additional FTEs and include the following: Buildings & Grounds Crew Leader, Harness Track Specialist II, Assistant Grounds Crew Leader, Assistant Infrastructure Crew Leader, Assistant Solid Waste Superintendent, and a proposed Recreation restructure to be determined.

Village department heads are focused on achieving the strategic objectives and performance targets established by the Council that are reflected on the Balanced Scorecard (BSC). Current year operating expenditures include funding for strategic initiatives supporting the Council's goals and objectives as listed in the *Strategic Priorities* section of this document. These include developing a small area plan for Village Place and the Rattlesnake Trail corridor, expanding GIS capabilities, and operating costs associated with the new Community Center. Contingency funding of \$1 million has also been set aside in operating expenditures as a budgetary technique to return the \$1 million from the Given Memorial Library capital campaign trust account to fund balance. Excluding these contingency funds, the 1.3% decrease in operating expenditures is reflective of various increases and offsetting decreases throughout the budget.

Capital spending in the General Fund increased by 45.4% compared to the previous year. This increase is primarily due to the inclusion of \$400,000 for the replacement of a rescue vehicle and \$400,000 for the purchase of two pieces of land for a potential third fire station and possible development of structured parking near the Village Center. Other significant items in the current plan include streetscape improvements, storm drainage projects, and a solid waste vehicle replacement.





Fund Balance

Fund balance refers to the difference between current financial assets and liabilities reported in a fund. It is also referred to as surplus funds. The North Carolina Local Government Commission recommends that units of government retain an amount of unreserved fund balance in the General Fund of at least equal to 8% of appropriations of the fund. The Village Council has a financial policy recommending that the total fund balance in the General Fund remain between 30% and 40% of <u>budgeted</u> expenditures to avoid cash flow interruptions, generate investment income, eliminate the need for short-term borrowing, and have a reserve available for emergencies or opportunities.

The following schedules outline the percentage increase or decrease for the Village's General Fund fund balance for the FY 2020 budget and three prior fiscal years. The large decrease in FY 2019 is due to the transfer of approximately \$4.4 million to the Community Center Capital Project Fund for facility construction.

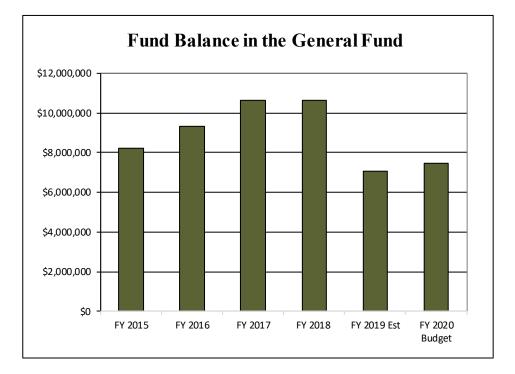
	FY 2017	FY 2018	FY 2019	FY 2020
Fund Balance	Actual	Actual	Estimated	Budgeted*
Beginning	\$9,325,344	\$10,633,102	\$10,641,838	\$ 7,043,712
Ending	10,633,102	10,641,838	7,043,712	7,466,885
Increase/(Decrease)	1,307,758	8,736	(3,598,126)	423,173
% Change	14.0%	0.1%	-33.8%	6.0%
% of Expenditures	63.8%	58.5%	29.9%	34.6%

* Assumes actual revenues of 101% of budget and actual expenditures of 95% of budget

N. C. General Statutes require that municipal budgets be balanced. They also require that expenditure budgets not be overspent, even by a small amount. A common way that municipalities deal with these requirements is to over-budget expenditures slightly and appropriate some of their savings (fund balance) as an off-setting revenue source. Revenues are conservatively estimated as well. For FY 2020, we have appropriated \$755,967 of the Village's fund balance as a revenue source.

Fund balance is estimated to be \$7,043,712 at June 30, 2019. This is 29.9% of the budgeted FY 2019 expenditures of \$23,555,450. The Village's fund balance policy is to maintain 30%-40% of expenditures in fund balance. Due to continued investment in the Community Center Capital Project Fund, fund balance has fallen to the bottom of the policy range. However, fund balance at June 30, 2020 is estimated to be \$7,466,885 or 34.6% of budgeted expenditures, including the \$1 million contingency appropriation to offset the returned library capital contribution. Since the \$1 million contingency funding is not expected to be spent, estimated fund balance will likely be approximately 39.2%. The *Five-Year Financial Forecast* section of this document provides additional information regarding the impact of the \$1 million on fund balance over the five-year period.







Ad valorem taxes are paid on real and personal property located within the Village's corporate limits. Taxes for real and personal property, excluding motor vehicles, are levied based upon the preceding January 1 valuations of the property and the tax rate established by the Village Council in the Budget Ordinance. These taxes are levied each year and are due on January 6 of the year following the levy. Real and personal property is revalued by the Moore County Tax Department at least every eight years, with the last revaluation completed in the 2019 tax year, or FY 2020.

The Village contracts with the Moore County Tax Department to levy and collect ad valorem taxes on behalf of the Village. Amounts collected by Moore County on behalf of the Village are remitted to the Village on a monthly basis.

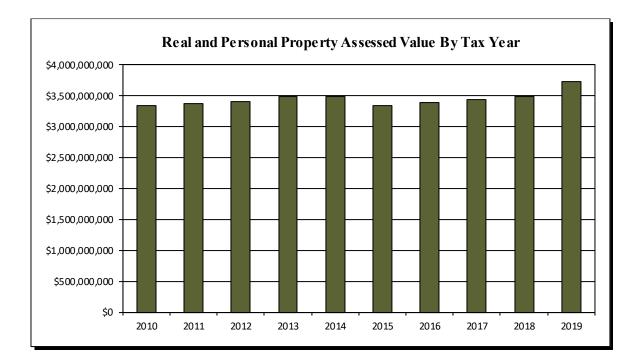
Historically, ad valorem taxes have comprised approximately 54% of all Village General Fund operating revenues. This includes current year's collections, prior year's collections, penalties and interest, and refunds.

Ad Valorem Taxes	FY 2018 Actual	FY 2019 Budget	FY 2019 Estimated	FY 2020 Budgeted	Percent Change
Real & Personal - Current Year	\$ 9,504,164	\$ 9,642,000	\$ 9,642,000	\$ 10,519,000	9.1%
Real & Personal - Prior Years	4,674	5,000	5,000	5,000	0.0%
Motor Vehicles - Current Year	626,710	601,000	646,000	660,000	9.8%
Motor Vehicles - Prior Years	668	2,000	2,000	2,000	0.0%
Discounts/Reliefs/Refunds	(2,675)	(5,000)	(5,000)	(5,000)	0.0%
Tax Interest	9,109	5,000	5,000	5,000	0.0%
Total Ad Valorem Tax Revenue	\$ 10,142,650	\$ 10,250,000	\$ 10,295,000	\$ 11,186,000	9.1%

- Property revaluation by the Moore County Tax Department resulted in an estimated 5.38% increase in property values. Village Council elected to adopt an "inflation-adjusted revenue neutral tax rate" of \$0.30 per \$100 of property valuation, not to be confused with the revenue neutral tax rate defined by the North Carolina Local Government Budget and Fiscal Control Act. The "inflation-adjusted revenue neutral tax rate" concept was developed by Village staff and recognizes that the cost of doing business has increased since the last revaluation period. It is calculated by modifying the traditional revenue neutral tax rate by inflation that has occurred since the last revaluation date of January 1, 2015. The proposed rate is expected to generate \$11,186,000 in ad valorem tax revenue.
- The total estimated valuation of real and personal property is \$3,731,000,000, of which \$3,511,000,000 is real property valuation and \$220,000,000 is motor vehicle valuation. The Moore County Tax Administrator provides the Village with estimates of valuation annually.
- The combined growth factor used to estimate the real property valuation for FY 2020 is 1.68%. The number of new homes constructed in the Village in FY 2018 was 144. Based on remaining lot availability and increasing mortgage interest rates, we are expecting to permit 120 homes in FY 2019 and 120 in FY 2020.



- Although it varies from year to year, we are expecting the motor vehicle valuation to increase by 1.5% next fiscal year.
- The collection rates used to estimate actual ad valorem tax revenue are 99.9% for real and personal property and 100.0% for motor vehicles. These have historically been some of the highest tax collection rates in the State.





Other taxes and licenses currently consists only of golf cart sticker fees.

Golf cart stickers are issued to license the use of personal golf carts on Village streets. In January of 2016, the Village converted the golf cart registration process from an annual registration to a one-time registration. This new system is working well to accomplish the goals of the program while reducing the time and cost to issue the stickers.

]	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Other Taxes & Licenses		Actual	Budget	Estimated	Budgeted	Change
Golf Cart Stickers	\$	2,475	\$ 1,000	\$ 1,500	\$ 1,500	50.0%
Total Other Taxes & Licenses	\$	2,475	\$ 1,000	\$ 1,500	\$ 1,500	50.0%

- In January 2016, the Village adopted a one-time registration fee of \$20 for golf carts.
- The new system has proven to be more convenient for residents and less costly for the Village. The resulting revenues, however, are lower under the new system.



Unrestricted intergovernmental revenue consists of local option sales taxes, telecommunications tax, electricity sales tax, video programming sales tax, hold harmless sales tax, and wine and beer tax. These six state-collected local revenues make up approximately 29% of General Fund operating revenues.

The local option sales tax is levied by the Moore County Board of Commissioners and is collected by the State of North Carolina on behalf of the County. The local option sales tax rate of 2.25% consists of four separate taxes that are authorized by the North Carolina General Statutes: Article 39 at 1%, Article 40 at 0.5%, Article 42 at 0.5%, and Article 46 at 0.25%. These local government sales and use taxes are applied to sales made in the state and are allocated to each county based on various legislated formulas. The total amount allocated to Moore County is then distributed among the county and the local government jurisdictions within the county on a per capita basis, with the exception of Article 46, which remains with Moore County to support education. The State of North Carolina distributes the Village's share of these taxes to the Village on a monthly basis.

The telecommunications tax represents a 7.0% sales tax on telecommunications sales within the Village's corporate limits. The State of North Carolina distributes a percentage of this tax collected to the Village based upon the Village's past share of the old telephone franchise tax that was repealed.

In North Carolina, electricity sales are taxed at the combined general statewide sales tax rate of 7.0%. The State allocates 44% of the proceeds to cities within the state. Each city receives a franchise tax share and an ad valorem share of these proceeds. The franchise tax share is based on the electricity franchise revenues received in FY 2014. The ad valorem share is based on the city's ad valorem taxes levied as a percentage of all cities' ad valorem taxes levied. The State of North Carolina distributes this tax to municipalities on a quarterly basis.

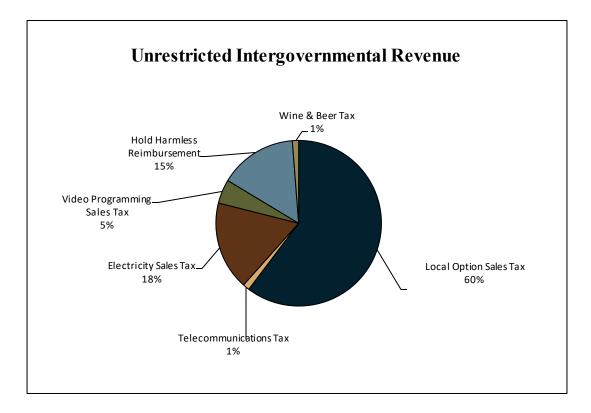
Video programming sales tax is applied to the gross receipts of cable service and direct-to-home satellite service retailers on the video programming provided to subscribers in the State. Programming provided by, or generally considered comparable to programming provided by, a television broadcast station, regardless of the method of delivery is subject to the tax. Gross receipts are taxed at the combined general sales tax rate of 7.0%.

The hold harmless reimbursement is based on taxable sales made in the county and is allocated among the county and the local government jurisdictions within the county based upon a per capita basis. These hold harmless reimbursements were granted to municipalities to replace the Article 44 sales tax that was repealed as part of the Medicaid relief program for counties. The State of North Carolina distributes these funds to the Village on a monthly basis.

The wine and beer tax is levied by the State of North Carolina on the sale of malt beverages, fortified wine and unfortified wine. A percentage of the tax on the sales of these beverages that are generated from within the Village's corporate limits is distributed to the Village by the state on an annual basis.



Unrestricted Intergovernmental Revenue	FY 2018 Actual	FY 2019 Budget	FY 2019 Estimated	FY 2020 Budgeted	Percent Change
Local Option Sales Tax	\$ 3,350,938	\$ 3,451,000	\$ 3,495,000	\$ 3,632,000	5.2%
Telecommunications Tax	86,083	86,000	83,000	78,000	-9.3%
Electricity Sales Tax	993,724	959,000	1,000,000	1,044,000	8.9%
Video Programming Sales Tax	294,671	290,000	279,000	283,000	-2.4%
Hold Harmless Reimbursement	844,706	855,000	878,000	913,000	6.8%
Wine & Beer Tax	71,258	70,000	70,000	73,300	4.7%
Total Unrest. Intergovernmental Rev.	\$ 5,641,380	\$ 5,711,000	\$ 5,805,000	\$ 6,023,300	5.5%





- Local option sales tax estimates are based on a combination of the expected statewide growth or loss factor for Articles 39, 40, and 42, adjusted for local economic conditions. The statewide rates are estimated by the North Carolina League of Municipalities (NCLM) in conjunction with economists from the North Carolina General Assembly. These estimates are communicated to all municipalities to aid them in budgeting these state-collected revenues. This year, the NCLM is projecting sales tax growth in FY 2019 of 5.1% and 4.5% in FY 2020. Based on this forecast, the FY 2020 local option sales tax revenue budget will increase by approximately 5.2% over the FY 2019 budgeted amounts.
- Telecommunications taxes are projected based upon growth assumptions provided by the NCLM. The telecommunication industry continues to experience a decline in the total number of landlines. The NCLM is projecting this revenue to decrease 3.3% in FY 2019 and 3.9% in FY 2020. Based on this forecast, the Village's telecommunications tax revenue will decrease by approximately 9.3% in FY 2020 below the FY 2019 budgeted amount, since FY 2019 revenues are not reaching the previously budgeted levels.
- Electricity sales taxes are also projected based upon growth assumptions provided by the NCLM. This revenue is directly related to electricity usage and is impacted by the number of heating and cooling days each year. The NCLM is projecting this revenue to increase 4.8% in FY 2019 and 1.5% in FY 2020. Since FY 2019 revenues exceeded the anticipated budget projection, we are increasing the electricity sale tax revenue budget for FY 2020 by approximately 8.9%.
- Thus far, distributions of video programming sales taxes for FY 2019 are lower than the amounts collected in FY 2018 as the industry continues to face competition from other video content providers. The NCLM is projecting decreases in FY 2019 of 1.3% and 0.1% in FY 2020. Based on this forecast, the Village's video programming sales tax revenue will decrease by approximately 2.4% in FY 2020 as compared to the FY 2019 budgeted amount
- Wine and beer tax revenues are expected to increase by 4.7% to \$73,300 in FY 2020, due in part to legislation passing the "brunch bill" in 2018, which allows local governments to permit the sale of alcohol on Sunday mornings.



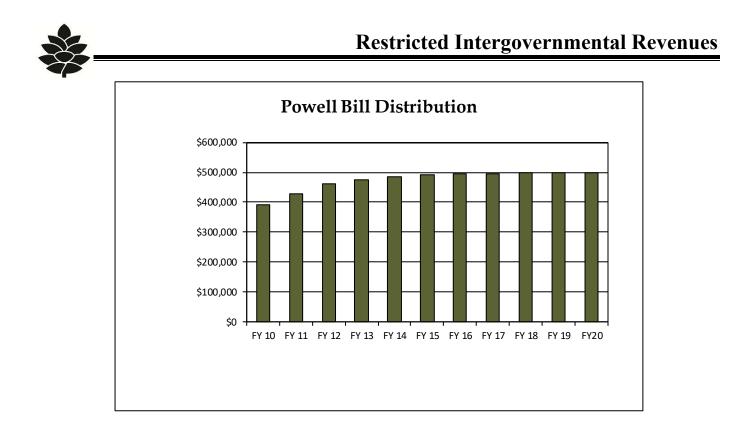
Restricted intergovernmental revenues include Powell Bill funds, solid waste disposal tax, and may include other miscellaneous federal or state grants that are restricted for a specific purpose.

Powell Bill revenue is the annual appropriation from the North Carolina State Highway Fund. The Village's annual distribution of Powell Bill revenue is calculated based upon two factors: a per capita rate and the number of street miles maintained within the Village's corporate limits.

The State levies a \$2 per-ton "tipping tax" on municipal solid waste and construction and demolition debris that is deposited in a landfill in the state or transferred at a transfer station for disposal outside the state. Cities in North Carolina receive 18.75 percent of this State collected revenue which is distributed based on a per capita basis for solid waste management programs and services. The Village uses these funds primarily to fund its recycling program.

	FY 2018	FY 2019	FY 2019		FY 2020	Percent
Restricted Intergovernmental Revenue	Actual	Budget	Estimated]	Budgeted	Change
Powell Bill	\$ 498,958	\$ 498,000	\$ 498,488	\$	498,000	0.0%
Controlled Substance Tax Distribution	3,943	1,000	2,500		1,500	50.0%
Solid Waste Disposal	10,939	11,100	11,100		11,600	4.5%
Other Grants	4,124	226,200	240,886		-	-100.0%
Total Rest. Intergovernmental Rev.	\$ 517,964	\$ 736,300	\$ 752,974	\$	511,100	-30.6%

- The per capita rate used in the estimation of Powell Bill revenue is \$19.33, which is a 1.2% decrease from the previous year's actual distribution rate. The street mile rate utilized to project the allocation is \$1,591 per street mile maintained, which decreased by \$9 from the FY 2019 distribution. Both of these estimated distribution rates were provided by the North Carolina League of Municipalities. These lower rates, combined with a small increase in population should yield the Village approximately the same revenue in FY 2020 as the current year.
- The North Carolina League of Municipalities projects that solid waste disposal revenue for FY 2019 will increase by 4.0% over FY 2018. In addition, construction continues to be strong and revenues for FY 2020 are projected to increase 0.4% over FY 2019. Based on these projections, we are increasing the budget for this revenue by 4.5% over the FY 2019 levels.
- The Village does not normally budget for other grant revenues until a grant award notification has been received. During FY 2019, the Village requested Federal Emergency Management Agency (FEMA) reimbursement for expenditures related to Hurricane Florence that impacted the area in September 2018.





Permits and fees consist primarily of permit and inspection fees, planning and zoning fees, and fire district revenue. There are also several other minor fees that are included in Permits and Fees revenue.

Permit and inspection fees and planning and zoning fees are established by the Village Council, reviewed annually, and modified if needed. These permits and fees are charged to builders, developers, and homeowners for new construction and additions/alterations to property. The Village's growth is generated primarily by new residential construction; therefore it is new home construction that really drives this revenue source. In FY 2019, Village staff performed a comprehensive cost analysis of permitting, inspections, planning, and engineering fees to determine the rates necessary to cover the Village's costs of providing these services. A majority of these planning and inspection fees have not been modified since 2004, and the analysis revealed that most of them should be increased to cover actual costs. However, residential construction planning and inspection fees were recommended to be reduced. Village Council approved all modifications to the fee schedule with an effective date of July 1, 2019.

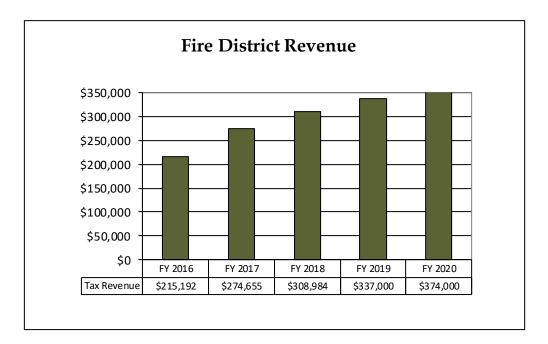
Fire district revenue represents funding paid to the Village by Moore County for the Village's Fire Department to provide fire protection, rescue services, and medical first response in a geographic district outside of the Village limits. The Village also contracts with Taylortown, a neighboring town, to provide fire protection services under an annual contract. Both of these funding sources are included in fire district revenue. Moore County provides funding through a formula that is calculated based on the level of fire service provided. The amount of funds paid to the Village by Taylortown is based upon the taxable value in Taylortown and the tax rate established by Moore County that is applied to the real and personal property in the unincorporated areas of the county. Moore County remits payment to the Village monthly while Taylortown pays quarterly.

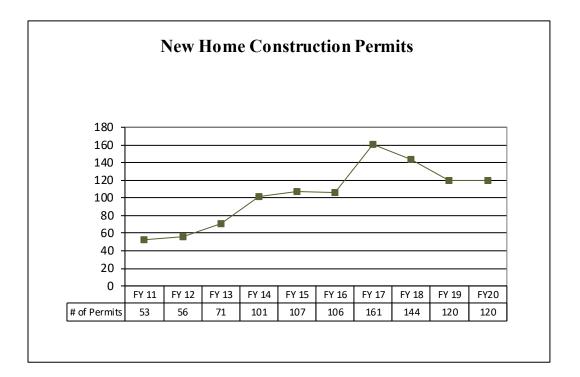
	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Permits & Fees	Actual			Budget	Estimated		Budgeted		Change
Permit & Inspection Fees	\$	361,646	\$	300,000	\$	300,000	\$	250,000	-16.7%
Planning & Zoning Fees		70,464		65,000		65,000		300,000	361.5%
Fire District Revenue		308,984		337,000		337,000		374,000	11.0%
Other Fees		20,824		12,500		13,135		1,700	-86.4%
Total Permit & Fees	\$	761,918	\$	714,500	\$	715,135	\$	925,700	29.6%

- Permit and inspection fees and planning and zoning fees for residential construction are expected to decrease slightly in FY 2020. While the number and value of new homes being constructed remains consistent with the prior year's level, the revised fees to be charged for residential construction permits have decreased. The Village expects approximately 120 homes to be constructed in FY 2019 and 120 in FY 2020.
- Overall, planning and zoning fees are expected to rise significantly over FY 2019 budgeted levels as a result of expected non-residential growth and the newly restructured fee schedule that was implemented to cover actual costs.



• Fire district revenues are expected to increase \$37,000, or 11%, due to the phased-in implementation of the County's fire protection funding formula and commercial tax base increases in the Town of Taylortown.







As allowed by state statute, the Village of Pinehurst may assess property owners for expenditures that directly benefit specific property owners. Currently, the Village has two active assessments. The first assessed property owners for improvements made to dams in FY 2007 in the Municipal Service District (MSD). The Village expects to collect \$7,000 for the 14th installment of this 15-year assessment in FY 2020. Also, in FY 2016 the Village assessed property owners in the newly annexed Cotswold of Pinehurst area for a storm water project. These assessments are being paid in five equal installments without interest, with the final installment due in FY 2020. The Cotswold assessment should generate revenues of \$17,200 in FY 2020.

	FY 2018		FY 2019		FY 2019		FY 2020	Percent
Assessments	Actual		Budget		Estimated		Budgeted	Change
Assessments	\$ 31,607	\$	25,900	\$	25,900	\$	24,200	-6.6%
Total Assessments	\$ 31,607	\$	25,900	\$	25,900	\$	24,200	-6.6%



Stormwater improvement project



Sales and services revenue consists primarily of three separate revenue sources for Parks & Recreation fees and charges. The first source is Harness Track revenue for horse stall and other facility rentals, as well as revenues generated from shows and special events held on the property. The Harness Track is owned and operated by the Village and is the oldest continuously operating equine sports facility in North Carolina.

The second primary revenue source in this category is revenue generated from the Village's Fair Barn. The Fair Barn is the oldest surviving early twentieth-century fair exhibition hall in North Carolina. It was built in 1917 and has been completely renovated and serves as a multi-purpose community gathering place. Revenue consists of rental fees and admission fees for Village-sponsored special events.

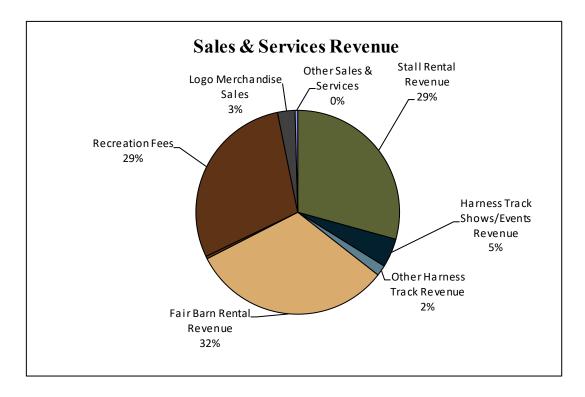
The third major category of sales and services revenue is recreation fees. These are the fees charged to participants in programs and athletic leagues sponsored by the Recreation Department, as well as rent fees charged for park facilities.

	FY 2018 Actual		FY 2019 Budget		FY 2019 Es timated		FY 2020 Budgeted		Percent
Sales & Services	Actual			Budget	ESTI	mated	BI	lageted	Change
Stall Rental Revenue	\$ 212	,067	\$	215,000	\$	189,000	\$	211,000	-1.9%
Harness Track Shows/Events Revenue	28	810		25,000		35,000		33,000	32.0%
Other Harness Track Revenue	11	,924		11,600		11,600		12,200	5.2%
Fair Barn Rental Revenue	258	,607		250,000		220,000		230,000	-8.0%
Fair Barn Shows/Events Revenue	3	,740		3,000		3,500		3,000	0.0%
Recreation Fees	183	,730		205,000		175,000		208,500	1.7%
Logo Merchandise Sales	7	,630		20,000		20,000		20,000	0.0%
Other Sales & Services	2	,911		3,000		3,000		3,000	0.0%
Total Sales & Services	\$ 709	,419	\$	732,600	\$	657,100	\$	720,700	-1.6%

- Harness Track stall rental revenues are projected to decrease by 1.9% for FY 2020 due to the lower occupancy rates experienced in FY 2019.
- Harness Track shows and events revenues that have been trending downward over the past few years are expected to increase 32.0% in FY 2020 due to the positive growth experienced in FY 2019.
- Fair Barn rental revenues are expected to decrease 8.0% from FY 2019 budgeted levels due to lower event rentals experienced in FY 2019.
- Recreation fees are expected to increase by 1.7%. Like Fair Barn rentals, park facility rentals were lower than expected in FY 2019. However, we anticipate increasing participation in recreation and athletic programs with the Community Center opening in FY 2020. These increases are expected to offset the decline in facility rentals.
- The Village began selling logo merchandise in March of 2017 to expand overall awareness of the Village's brand. Logo merchandise sales experienced significant growth in FY 2019 as new products were offered at various times throughout the year.



The distribution of sales and services revenue by source is depicted in the following graph.





Other revenues include Alcoholic Beverage Control (ABC) revenues and other miscellaneous revenues. ABC revenue is based on a percentage of the sale of mixed beverages from local merchants and the net profits from counter sales of alcoholic beverages in Pinehurst at ABC Stores. Other miscellaneous revenues include sales of surplus assets, donations made to the Village, fees generated by the Police Department, and various other minor fees.

	FY 2018	FY 2019		FY 2019		FY 2020		Percent
Other Revenues	Actual		Budget		Estimated		Budgeted	Change
ABC Revenues	\$ 145,220	\$	139,600	\$	139,600	\$	157,700	13.0%
Other Miscellaneous Revenues	117,135		129,865		125,865		1,092,180	741.0%
Total Other Revenues	\$ 262,355	\$	269,465	\$	265,465	\$	1,249,880	363.8%

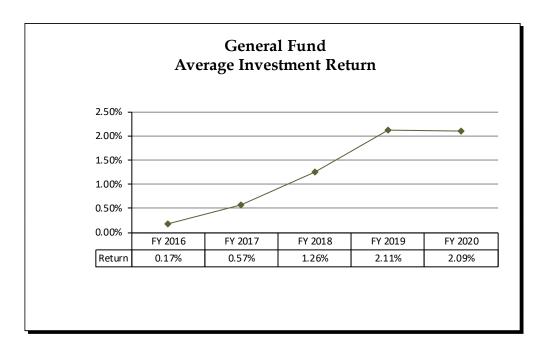
- ABC revenue is projected to increase by 13.0% for FY 2020 due to strong growth in local store profits in the current year.
- Other miscellaneous revenues reflect the return of \$1 million from the Given Memorial Library capital campaign trust account. The Village contributed \$1 million to the trust account over the past several years and anticipates these funds will be returned due to the library's inability to meet its requirements under the agreement. Excluding this one-time revenue source, other miscellaneous revenues are expected to decrease slightly over the budgeted levels for FY 2019.



Investment income includes the return earned on cash and investment balances. Interest is earned on the cash balances invested with the North Carolina Capital Management Trust (NCCMT), an SEC-registered (2a7) money market mutual fund, bank certificates of deposit, U. S. Treasury and Agency securities, and high grade commercial paper.

	FY 2018		FY 2019		FY 2019		FY 2020	Percent
Investment Income	Actual		Budget		Estimated		Budgeted	Change
Investment Income	\$ 145,657	\$	96,000	\$	196,300	\$	180,000	87.5%
Total Investment Income	\$ 145,657	\$	96,000	\$	196,300	\$	180,000	87.5%

- Investment income is estimated to grow by 87.5% as investment rates have increased and are expected to remain steady throughout FY 2020. The average rate of return expected in Fiscal Year 2020 is 2.09%.
- In FY 2017, the Village began investing in the NCCMT Term Portfolio, which has increased investment yields without significantly impacting liquidity.







Revenue from fund balance appropriations is the use of equity (net position), which has been accumulated from previous fiscal years, to pay for current fiscal year expenditures.

Fund Balance Appropriations	FY 2018 Actual	FY 2019 Budget	FY 2019 Es timated	FY 2020 Budgeted	Percent Change
Fund Balance Appropriated	\$-	\$ 5,018,685	\$ -	\$ 755,967	-84.9%
Total Fund Balance Appropriations	\$-	\$ 5,018,685	\$ -	\$ 755,967	-84.9%

- For FY 2020 we have appropriated \$755,967 of the Village's fund balance as a revenue source. Historically, operating revenues come in at 101% of budget while operating expenditures typically fall 5% below budget. The amount of fund balance appropriated this year is lower than this budget variance amount. If historical trends continue for FY 2019, we will add approximately \$423,000 to fund balance, which will cause fund balance to increase to 34.6% of General Fund expenditures. This is within the Council's adopted policy range of 30%-40%.
- The amount of fund balance appropriated in FY 2020 is significantly lower than the previous fiscal year due to the transfer of approximately \$4 million to the Community Center Capital Project Fund in FY 2019.



Department Profile

The Governing Body of the Village consists of a five-member council that includes a directly elected Mayor. The Council provides leadership and strategic vision for the Village. The Council considers and adopts local ordinances and resolutions to provide for the health, safety, and overall quality of life for the residents, businesses, and visitors of Pinehurst. Other responsibilities include:

- Providing governance for a population of approximately 17,000
- Setting strategic direction for approximately 145 full-time employees
- Adopting the Strategic Operating Plan which includes the annual budget and five-year financial forecast
- Approving policies that provide guidance for all municipal operations

There are no KPIs for the Governing Body Department, as Council's goals, objectives, and KPIs are identified on the VOP Balanced Scorecard. Additional information about the Governing Body Department may be obtained by contacting Beth Dunn, Village Clerk, at 910.295.1900 or <u>bdunn@vopnc.org</u>.

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 30,028	\$ 31,000	\$ 30,018	\$ 31,650	2.1%
Operating	88,241	119,100	93,089	115,500	-3.0%
Expenditures Total	\$ 118,269	\$ 150,100	\$ 123,107	\$ 147,150	-2.0%



Village Council Members



Department Profile

The Administration Department, which includes the Village Manager, Assistant Village Managers, Performance Management Director, Village Clerk, Communications Specialist, and Administrative support staff, executes the mission of the Council to promote, enhance, and sustain the quality of life for residents, businesses, and visitors. Areas of focus for FY 2020 include:

- Providing vision and leadership to 17 other departments and divisions of the Village
- Effectively communicating with and engaging residents and businesses through online engagement portals, social media, and public input meetings
- Overseeing the development and implementation of the annual Strategic Operating Plan
- Managing and monitoring department performance and publishing online performance dashboards
- Overseeing the Long-Range Comprehensive Plan development
- Working collaboratively with Moore County and other agencies on long term planning issues (i.e. transportation, water & sewer, development, etc.)
- Conducting a needs assessment for a public library
- Recruiting, training, engaging, and rewarding over 200 volunteers
- Providing customer service and administrative support to both internal and external customers

Additional information about the Administration Department may be obtained by contacting Jeff Sanborn, Village Manager, at 910.295.1900 or jsanborn@vopnc.org.

Budget Summary

	FY 2018	FY 2019		FY 2019		FY 2020		Percent
Expenditures by Type	Actual		Budget		Estimated		Budgeted	Change
Salaries & Benefits	\$ 738,869	\$	879,960	\$	842,652	\$	896,100	1.8%
Operating	372,669		388,650		367,955		487,600	25.5%
Capital	25,178		65,299		64,776		19,292	-70.5%
Expenditures Total	\$ 1,136,716	\$	1,333,909	\$	1,275,383	\$	1,402,992	5.2%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Professionally Manage a High Performing Organization

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.				
Department Goal: Oversee the impleme	entation of th	e Village'	's Strateg	ic Operat	ing Plan a	and				
manage the overall operations of the Village										
% of residents likely to recommend the Village as a place to live	Effectiveness	94%	94%	95%	95%	95%				
% of Initiative Action Plans (IAPs) that achieve Effectiveness 75% 90% 86% 80% 80%										
Department Goal: Identify, analyze, and	d mitigate ris	sks to the	Village							
Cost of risk (premiums, legal fees, & losses) as a % of General Fund expenditures ²	Effectiveness	1.99%	1.71%	1.60%	2.00%	2.00%				
Notes : ¹ In FY17, VOP began tracking metrics associated with IAPs in order to monitor the achievement and effectiveness of action plans aimed to improve VOP performance. ² As VOP has focused on improving employee safety, workers' compensation premiums have declined in recent years. In addition, VOP has not been engaged in any recent significant litigation that has resulted in a decrease in legal fees. Cost of risk overall is projected to increase due to addition of insurance requirements on the new Community Center and a slight expansion of the vehicles and equipment projected.										



Strategic Goal: Professionally Manage a High Performing Organization

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.			
Department Goal: Use electronic tools a									
actionable feedback from customers			community						
Total $\#$ of followers on all social media sites ¹	Output	12,447	15,535	18,570	19,200	28,100			
Total # of Facebook users reached with VOP posts ¹	Output	2,184,704	1,093,842	1,204,830	1,325,340	1,940,400			
# of Facebook engaged users who click, comment, and/or share	Output	100,833	111,098	107,096	117,808	172,480			
# of online engagement portals topics posted ²	Output	10	5	8	12	12			
Total # of site visits for online engagement portals ²	Output	-	267	7,000	4,000	3,000			
# of mobile app downloads (cumulative) ³	Output	1147	3989	4,403	4,600	5,400			
% of residents satisfied with Village efforts to keep residents informed on local issues	Effectiveness	91%	91%	90%	90%	90%			
% of Council agendas with supporting materials posted to the Village website 5 days in advance of meetings	Effectiveness	100%	100%	100%	100%	100%			
% of P&Z/BOA and HPC agendas with supporting materials posted to the Village website 5 days in advance of meetings ⁴	Effectiveness	n/a	n/a	100%	100%	100%			
Notes : ¹ In FY17, VOP consolidated social media accounts and began daily management to increase social media followers and engaged users. With changes in Facebook policies limiting the posts users see, FY18 users reached declined from previous year. ² In FY19, VOP changed online engagement portal platforms from OVH to Engage Pinehurst and plans to use this site more to engage the public. ³ VOP launched a new service request mobile app and a newly designed website in FY17. ⁴ In FY18, VOP began posting agendas and materials of planning boards to increase transparency.									

Strategic Goal: Attract & Retain an Engaged Workforce

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.				
Department Goal: Recruit, train, engage	, and reward	l volunteer	*S							
% of volunteers who would recommend volunteering for the Village to a friend	Effectiveness	93%	93%	95%	95%	95%				
Department Goal: Ensure effective two-v	way commun	ication wi	th the wo	rkforce						
% of workforce who attend the annual State of the Village meetings ¹	Output	60%	56%	64%	55%	55%				
% of workforce who are satisfied with annual State of the Village meetings ¹	Effectiveness	100%	100%	98%	98%	98%				
Notes : ¹ VOP conducts an annual State of the Village meeting for all employees and volunteers to effectively communicate VOP's goals, objectives, performance, and other employee information. In FY17, VOP began tracking employee and volunteer attendance with State of the Village Meetings. In FY19, 98% of employees and 27% of volunteers attended these meetings and indicated high levels of satisfaction.										

FY 2020-2024 Initiative Action Plans

Initiative Action Plans	FY	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Build Baldrige Framework Systems and Culture – Continue use of the Baldrige Excellence Framework	FY 2020- 2021	\$16,000	\$45,000	\$0	\$0	\$0



Department Profile

The Financial Services Director reports directly to the Assistant Village Manager of Administration and serves as a member of the senior leadership team. The Financial Services Department consists of the Director, the Assistant Director, and two Financial Services Technicians. Areas of focus for FY 2020 include:

- Managing an average cash and investments balance of \$11.9 million dollars to ensure appropriate liquidity and maximize investment earnings
- Monitoring compliance with Council approved financial policies and guidelines
- Managing debt to achieve acceptable debt service objectives
- Preparing the \$21.6 million annual budget and five-year financial forecast in accordance with the Government Finance Officers Association (GFOA) Distinguished Budget award requirements
- Processing accounts payable, accounts receivable, and payroll in a timely and accurate manner
- Preparing accurate internal and external financial reports
- Overseeing the purchasing and contracting functions

Additional information about the Financial Services Department may be obtained by contacting Brooke Hunter, CPA, Financial Services Director, at 910.295.1900 or <u>bhunter@vopnc.org</u>.

Budget Summary

	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Expenditures by Type	Actual Budget Estimated Budgeted		Budgeted	Change					
Salaries & Benefits	\$	368,299	\$	361,050	\$	305,867	\$	338,850	-6.1%
Operating		281,562		312,350		302,426		332,330	6.4%
Capital		1,104		1,680		1,680		880	-47.6%
Total Expenditures	\$	650,965	\$	675,080	\$	609,973	\$	672,060	-0.4%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Maintain a Healthy Financial Condition

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.			
Department Goal: Produce accurate and timely financial reports									
GFOA Certificate of Achievement in Financial Reporting received ¹	Effectiveness	Yes	Yes	Yes	Yes	Yes			
A "clean" audit opinion received by external auditors ²	Effectiveness	Yes	Yes	Yes	Yes	Yes			
% of time month end expenditures closing entries are posted by the 10th day of the following month ³	Effectiveness	92%	92%	92%	92%	92%			
% of employees satisfied with the availability of financial information	Effectiveness	100%	95%	95%	95%	95%			
Notes: ¹ VOP has received the GFOA Certificate of has received a "clean" audit opinion from external a are posted by the 10 th day of the following month to	uditors for 19 c	onsecutive ye	ears. ³ Mont	h end exper	nditure closi	ing entries			

end, closing entries are not able to be completed in 10 days, so 11/12 months, or 92% are completed by the deadline.



Strategic Goal: Maintain a Healthy Financial Condition

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Develop a five-year st	rategic opera	ating plan	and annu	ial budge	et in accor	rdance
with Council's financial policies						
Actual revenues as a % of forecasted revenues ¹	Effectiveness	103.4%	101.1%	101.0%	101.0%	101.0%
Composite rating received through GFOA Distinguished Budget Presentation Award ²	Effectiveness	305	305	310	310	314
Department Goal: Process financial tran	sactions efficient	ciently and	l effective	ly		
# of accounts payable invoices and payments processed per accounts payable FTE	Efficiency	831	787	800	805	825
% of purchase orders processed within 1 business day of submission	Effectiveness	100%	100%	100%	95%	95%
% of employees satisfied with the timeliness of purchasing services ³	Effectiveness	100%	92%	95%	95%	95%
# of payroll transactions processed per payroll technician FTE	Efficiency	1,332	672	670	670	680
% of employees satisfied with the accuracy of payroll services ³	Effectiveness	100%	100%	95%	95%	95%
# of other financial transactions processed per finance technician FTE	Efficiency	436	340	345	345	355
Department Goal: Maximize investment	earnings wh	ile ensurir	ng adequa	ite cash f	low	
# of basis points by which investment yield exceeds the average annual rate of return for the NCCMT Government Portfolio ⁴	Effectiveness	-5.00	7.00	10.00	10.00	10.00
Notes: ¹ Staff continues to refine revenue projection VOP strives to improve its Strategic Operating Plan	document to in	prove its rati	ings receive	d through t	he GFOA	
Distinguished Budget Presentation Award. This KP ³ VOP employees have consistently indicated very h	high levels of sat	isfaction wit	h purchasing	g and payro	oll services p	provided
by the Finance Department. ⁴ In FY17, VOP began Term Portfolio has allowed the Village to increase i						Using the



Department Profile

The Human Resources Director reports directly to the Village Manager and serves as a member of the senior leadership team. Along with the Director, one full-time Human Resources Generalist and one part-time Human Resources Assistant, provide a strategic service for recruitment, retention and recognition of competent staff. Areas of focus for FY 2020 include:

- Selecting and configuring a new onboarding software to streamline the process
- Managing the Champion's Club and Applause Award reward and recognition programs
- Reviewing and updating employee policies and benefits
- Engaging outside firms to conduct the annual compensation survey and annual workforce survey that has previously been conducted in-house
- Creating and implementing a new Learning and Development System for all employees
- Continue implementation of a formalized Village-wide succession plan

Additional information about the Human Resources Department may be obtained by contacting Angela Kantor, Human Resources Director, at 910.295.1900 or <u>akantor@vopnc.org</u>.

	FY 2018		FY 2019		FY 2019		FY 2020		Percent	
Expenditures by Type		Actual		Budget		Estimated		Budgeted	Change	
Salaries & Benefits	\$	251,985	\$	263,310	\$	258,975	\$	276,200	4.9%	
Operating		129,621		259,693		188,990		259,860	0.1%	
Capital		883		2,940		2,940		1,100	-62.6%	
Expenditures Total	\$	382,489	\$	525,943	\$	450,905	\$	537,160	2.1%	

Budget Summary

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Attract & Retain an Engaged Workforce

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.			
Department Goal: Reward and recognize employees									
% of employees who agree they are satisfied with reward & recognition programs ¹	Effectiveness	89%	88%	93%	90%	90%			
% of unique employees recognized in Village-wide award programs ¹	Effectiveness	79%	62%	67%	70%	70%			
Department Goal: Provide competitive s	alaries and	benefits							
% of positions reviewed within 3 years ²	Output	100%	97%	97%	100%	100%			
% of employees who receive compensation adjustments (if needed) based on market salary reviews ²	Effectiveness	100%	100%	100%	100%	100%			
% of unique employees who participate in Wellness Committee activities ³	Effectiveness	76%	70%	70%	70%	73%			

Notes: ¹To more effectively reward and recognize employees for performance, the Village launched the Champion's Club and Applause Award programs in FY16. Under the Applause Award program, employees receive on the spot recognition from co-workers and customers. Quarterly nominations for the Champion's Club awards are scored by an employee committee with financial awards ranging from \$250 - \$650 and \$1,500 for the annual award. ²Each year, VOP conducts a market salary review for approx. 1/3 of positions and adjusts employee compensation, if needed to remain competitive, ensuring all positions are reviewed at least every 3 years. ³In FY17, VOP began tracking employee participation in Wellness Committee initiatives to determine the effectiveness of wellness programs and events.



Strategic Goal: Attract & Retain an Engaged Workforce

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Maintain a safe work	environmen	t				
% of Safety Committee inspection violations corrected within 90 days ¹	Effectiveness	76%	80%	65%	75%	75%
% of work injuries that are due to negligence ²	Effectiveness	53%	50%	53%	55%	50%
% of accidents that are due to negligence ²	Effectiveness	80%	69%	65%	70%	68%
# of recordable Worker's Compensation claims per 100 FTEs	Effectiveness	2.0	3.2	3.5	3.00	3.00
Department Goal: Effectively fill vacant	positions					
Average # of days to recruit (requisition to start date) ³	Effectiveness	59	71	85	80	71
% of positions filled within target date ³	Effectiveness	81%	78%	78%	80%	85%
% of turnover (all) ⁴	Effectiveness	13%	9%	9%	10%	10%
Average tenure of employees (in years)	Output	9.17	9.48	9.00	9.00	9.00
Sick leave hours used per 1,000 hours worked	Effectiveness	28	28	35	30	30
Department Goal: Provide training and	development	opportun	ities			
% of employees who agree they are offered training and development to enhance their skills	Effectiveness	95%	94%	90%	90%	90%
% of employees satisfied with TOPS training programs	Effectiveness	95%	96%	95%	95%	95%
% of vacancies filled with internal candidates ⁵	Effectiveness	41%	44%	30%	35%	35%
Notes: ¹ In FY17, VOP began tracking the correctio environment. Some violations require additional fur ² The VOP Safety and Risk Management Committe VOP is projecting the % that are due to negligence to causes. ³ To reduce the average # of days to recruit applicant tracking software in FY18. This expedited head positions in FY19 increased the total average # turnover rates due to several retirements of tenured	nding to correct es analyze injur to decline as we and fill a highe d recruitment fo \$	and are there ies and accid implement a r % of positi- r many posti uit. ⁴ In FY1'	fore not able ents to deter actions to ado ons within the ngs; howeve 7, VOP expe	e to be corr mine trend dress injury ne target da er, recruitme erienced hig	ected within s and root c v and accide te, VOP im ent for depa ther than no	n 90 days. auses. nt root plemented artment armal

FY 2020-2024 Initiative Action Plans

developing, and training employees for internal promotion and advancement opportunities.

Initiative Action Plans	FY	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
<i>Workforce Learning & Development</i> – Expand the Village's succession planning process and enhance workforce learning and development system.	FY 2020	\$5,300	\$5,300	\$5,300	\$5,300	\$5,300



The Police Chief reports directly to the Village Manager and serves as a member of the senior leadership team. In addition to the Chief, the Police Department consists of 24 sworn police officers, four telecommunications specialists, one administrative coordinator and six reserve auxiliary officers to protect the life and property of nearly 17,000 residents. Areas of focus for FY 2020 include:

- Continuing the process to achieve national accreditation for the Police Department by FY 2020
- Patrolling three response areas and enforcing traffic laws
- Improving crime clearance rates
- Promoting strong community engagement through the Citizen's Police Academy and recruitment of volunteer Citizens on Patrol (COPS) that are used to augment the paid Police force

Additional information about the Police Department may be obtained by contacting Earl Phipps, Police Chief, at 910.295.3141 or <u>ephipps@vopnc.org.</u>

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 2,184,364	\$ 2,402,850	\$ 2,320,515	\$ 2,544,520	5.9%
Operating	697,511	827,366	799,003	802,740	-3.0%
Capital	105,882	159,625	159,624	156,497	-2.0%
Expenditures Total	\$ 2,987,757	\$ 3,389,841	\$ 3,279,142	\$ 3,503,757	3.4%

Revenues by Type	FY 2018 Actual	FY 2019 Budget	FY 2019 Estimated	FY 2020 Budgeted	Percent Change
Police Grants	\$ 2,641	\$ 35,000	\$ 46,186	\$ -	-100.0%
Controlled Substance Tax Distribution	3,943	1,000	2,500	1,500	50.0%
Miscellaneous Police Revenues	7,192	7,000	7,000	7,200	2.9%
Revenues Total	\$ 13,776	\$ 43,000	\$ 55,686	\$ 8,700	-79.8%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Safeguard the Community

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.
Department Goal: Enforce traffic laws						
% of collisions with an injury 1	Effectiveness	12%	9%	10%	10%	10%
% of collisions with a fatality 1	Effectiveness	0.15%	0.47%	0.15%	0.15%	0.12%
# of collisions per 1,000 population ¹	Output	40	40	38	40	45
Notes: ¹ In FY17, VOP added two traffic enforceme laws to minimize collisions. With increasing traffic to increase over the planning period. Over time, Vil to help minimize the % of collisions with an injury of	volumes due to lage speed limit	growth, the	Village proj	ects the # c	of collisions	per 1,000



Strategic Goal: Safeguard the Community

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Solve crimes						
% of Group A incidents cleared ¹	Effectiveness	93%	96%	86%	92%	92%
% of Group B incidents cleared ¹	Effectiveness	91%	84%	83%	83%	83%
# of crimes against persons per 1,000 population ²	Efficiency	2.6	2.7	4.3	4.0	5.1
# of crimes against property per 1,000 population ²	Efficiency	14.7	15.7	15.2	14.8	14.1
# of crimes against society per 1,000 population ²	Efficiency	33.2	30.0	18.5	28.3	34.0
# of cases investigated	Output	741	760	594	689	746
Department Goal: Protect lives and prop proactively preventing criminal activity				1		1
% of officer hours spent on patrol ³	Effectiveness	78%	78%	76%	76%	76%
# of citizen initiated calls for service per patrol officer ³	Efficiency	356	334	381	372	402
# of officer initiated calls for service per patrol officer ³	Efficiency	530	530	568	543	587
# of citizen initiated calls for service per 1,000 population ³	Output	414	402	457	400	400
% of calls for service that are officer initiated ²	Output	60%	61%	59%	60%	60%
% of total time spent on calls for service that are officer initiated ³	Effectiveness	89%	89%	89%	89%	89%
Notes: ¹ In FY17, VOP reorganized to add an addit resources to crime investigation and in FY19 added crimes solved. ² In FY18, VOP transitioned from U based on persons, property, and society. ³ In FY17	l a canine unit an CR to NIBRS fo	d evidence p or reporting p	processing re- police data a	esources to nd now mo	increase the nitors crime	e % of es monthly

Computer-Aided Dispatch (CAD) system in order to more accurately reflect officer initiated activities and the amount of officer time spent on those activities.

Strategic Goal: Attract & Retain an Engaged Workforce

КРІ	Туре	FY 2017 Actual	FY 2018 Actual	Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Utilize Citizen on Pat	rol volunteer	s to suppl	ement pol	ice staff		
# of Citizen on Patrol (COP) volunteer hours ¹	Output	3,100	3,149	3,100	3,100	3,100
# of COP volunteer hours per volunteer ¹	Effectiveness	167	157	129	100	100
\$ value of COP volunteer hours ¹	Effectiveness	\$62,007	\$62,985	\$62,000	\$62,000	\$62,000

Notes: ¹ Each year, VOP holds a Citizen Police Academy and several participants join the Police force as a Citizen on Patrol (COP). COPs actively patrol, direct traffic, and perform other duties to augment the Police force. Their volunteer hours are valued at \$20 per hour. VOP expects a slight decline in volunteer hours over the five-year planning period as some key COP volunteers are expected to "retire" from the program.

FY 2020-2024 Initiative Action Plans

Initiative Action Plans	FY	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Police Department Accreditation – Implement law enforcement standards of the Commission on Accreditation for Law Enforcement Agencies (CALEA) and apply for Police Department accreditation.	FY 2020	\$11,800	\$7,365	\$7,365	\$7,365	\$7,365



The Fire Chief reports directly to the Village Manager and serves as a member of the senior leadership team. Twenty-nine firefighters, one fire/life safety educator, and eight reserve auxiliary officers to protect the Village and rural district from two stations with four engines, two brush trucks, and a rescue truck. Areas of focus for FY 2020 include:

- Hiring an additional full-time Firefighter position
- Continuing the BIRDIE evaluation on Emergency Response
- Evaluating and locating land for a future fire station
- Covering routine staffing shortages with the use of additional reserve firefighters
- Continuing to improve response times to calls for service for the 25.18 square miles service area that includes the Village limits, a rural county district, and the nearby Town of Taylortown
- Educating the public to promote preparedness for all hazards
- Providing medical first response and rescue services through contract with Moore County

Additional information about the Fire Department may be obtained by contacting J. Carlton Cole, Fire Chief, at 910.295.5575 or jccole@vopnc.org.

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	 Estimated	Budgeted	Change
Salaries & Benefits	\$ 2,112,443	\$ 2,281,570	\$ 2,222,138	\$ 2,469,670	8.2%
Operating	436,351	555,255	533,574	601,850	8.4%
Capital	662,843	35,848	35,848	618,273	1624.7%
Expenditures Total	\$ 3,211,637	\$ 2,872,673	\$ 2,791,560	\$ 3,689,793	28.4%

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Revenues by Type	Actual	Budget	Estimated	Budgeted	Change
Fire District Revenue	\$ 308,984	\$ 337,000	\$ 337,000	\$ 374,000	11.0%
Miscellaneous Fire Revenues	1,943	500	1,100	500	0.0%
Revenues Total	\$ 310,927	\$ 337,500	\$ 338,100	\$ 374,500	11.0%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Safeguard the Community

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Promptly respond to :	fire calls for	service				
% of dispatched emergency calls with a reaction time of 90 seconds or less ¹	Effectiveness	86%	88%	85%	85%	85%
% of emergency calls with a response time of 6 minutes and 30 seconds for first due apparatus ¹	Effectiveness	70%	68%	65%	68%	71%
% of calls for fire incidents	Output	4.6%	4.5%	3.6%	3.6%	3.6%
% of calls for service for rescue and EMS ²	Output	28%	30%	28%	30%	30%
% of signalized intersections with preemption controls ¹	Effectiveness	15%	23%	100%	100%	100%
Notes: ¹ To help improve response times, a key area preemption devices at all 13 signalized intersections levels. ² In FY16, VOP began providing medical fin expanding service levels, the # of calls have increas	s in the Village b st response and	by FY20 and rescue calls	the FTE in I under contra	FY20 will h ct with Mo	elp with sta ore County	affing . Since



Strategic Goal: Safeguard the Community

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Prevent fires and inj	uries					
# of commercial business fire inspections completed ¹	Output	186	263	222	215	380
% of commercial businesses inspected ¹	Effectiveness	43%	43%	43%	48%	83%
# of commercial business fire inspections per inspector per month ¹	Output	16	22	12	9	16
% of businesses satisfied with fire prevention inspection services	Effectiveness	96%	98%	95%	95%	95%
% of ISO credit received for fire hydrant testing	Effectiveness	100%	100%	100%	100%	100%
# of participants in Fire & Life Safety Education Programs	Output	23,223	34,412	25,000	25,000	25,000
ISO (Insurance Services Office) Rating	Effectiveness	4	4	4	4	4
Life Safety Achievement Award for zero fire deaths ²	Effectiveness	Yes	Yes	Yes	Yes	Yes
Notes : ¹ Historically, VOP Fire staff have inspected VOP began providing medical first response and re-						

due to department workload. In addition, the Fire Department will begin an ACE in FY21 to evaluate the fire inspection process and how the department is staffed for these services.² The department has received the Life Safety Achievement Award for zero fire deaths for 16 consecutive years.

Strategic Goal: Attract & Retain an Engaged Workforce

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.				
Department Goal: Train and develop a	professional,	competent	t firefighti	ing force						
% of full-time uniformed staff who pass the OSHA/NFPA medical clearance test	Effectiveness	100%	100%	100%	100%	100%				
% of full-time staff certified as an Emergency Medical Technician ¹	Effectiveness	97%	99%	100%	100%	100%				
% of full-time uniformed staff who obtain advanced training ²	Effectiveness	20%	40%	43%	50%	50%				
% of firefighters meeting or exceeding NFPA firefighter competencies	Effectiveness	100%	100%	100%	100%	100%				
Notes : ¹ With the addition of medical first response duties in FY 16, Fire Department staff are required to obtain EMT certification within 2 years, with 100% of staff certified by the end of FY18. ² This KPI measures the department's progress toward providing advanced training opportunities to meet requirements or bring new skills to department operations.										



The Inspections Division of the Planning Department operates under direction of the Planning and Inspections Director. The Inspections Division includes two building inspectors. Inspections personnel both review and enforce compliance with the North Carolina Building Codes for all types of residential and commercial building and development. Areas of focus for FY 2020 include:

- Hiring an additional full-time Building Inspector position
- Implementing the Planning and Inspections software allowing building inspectors to remotely update the status of inspections in the field
- Continuing to be responsive to building inspection requests within one business day

Additional information about the Inspections Division may be obtained by contacting Darryn Burich, Planning and Inspections Director, at 910.295.8659 or <u>dburich@vopnc.org</u>.

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 183,864	\$ 194,420	\$ 193,569	\$ 274,440	41.2%
Operating	21,259	33,150	32,799	43,450	31.1%
Capital	335	1,087	1,087	572	-47.4%
Expenditures Total	\$ 205,458	\$ 228,657	\$ 227,455	\$ 318,462	39.3%

Budget Summary

	FY 2018	FY 2019	FY 2019]	FY 2020	Percent
Revenues by Type	Actual	Budget	Estimated	l	Budgeted	Change
Inspection Permit Revenue	\$ 361,646	\$ 300,000	\$ 300,000	\$	250,000	-16.7%
Revenues Total	\$ 361,646	\$ 300,000	\$ 300,000	\$	250,000	-16.7%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Maintain a Healthy Financial Condition

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.
Department Goal: Recover the cost o	f inspection s	services				
Average cost per building inspection ¹	Efficiency	\$31	\$38	\$31	\$45	\$40
Notes: ¹ Based on projected inspection operating	g expenses of \$2	220,000 and	an estimate	of 7,000 ins	spections fo	r FY19,
the average cost per inspection is estimated to b	e \$31 for FY19.	. The increas	e in FY20 re	presents the	e additional	FTE and
increased IT costs for new software.						



Strategic Goal: Promote High Quality Development and Appearance

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.			
Department Goal: Inspect residential a	nd non-resi	dential de	evelopmei	nt to ensu	ire comp	liance			
with building codes									
# of building inspections completed ¹	Output	6,633	7,614	7,000	7,070	7,350			
% of building inspections completed within one business day ²	Effectiveness	100%	100%	100%	100%	100%			
% of building inspections compliant upon initial inspection	Effectiveness	93%	95%	93%	93%	93%			
# of building inspections completed per inspector FTE per day	Efficiency	13.3	15.4	14.3	11.5	12.0			
# of building inspections completed per 1,000 population served	Output	411	463	418	416	405			
# of residential Certificates of Occupancy (CO) issued ³	Output	192	228	210	210	200			
# of non-residential Certificates of Occupancy issued ⁴	Output	22	10	27	15	15			
Estimated residential construction cost for Certificates of Occupancy ³	Output	\$34.1 million	\$36 million	\$39.9 million	\$39.9 million	\$38 million			
Estimated non-residential construction cost for Certificates of Occupancy ⁴	Output	\$10.2 million	\$20.2 million	\$23.2 million	\$21.3 million	\$7.5 million			
% of businesses satisfied with building inspections	Effectiveness	100%	100%	100%	100%	100%			
Notes : ¹ The # of building inspections includes both residential and non-residential inspections. VOP has seen sizable increases in development in the last three years, with a healthy increase in the # of commercial permits. ² To provide a									
high level of customer service, building inspectors strive to complete building inspections within one business day of the request. In FY20, VOP will launch a new permitting & inspection (P&I) software, as a result of the P&I BIRDIE									

conducted in FY18, and hire an additional inspector which will significantly streamline the inspection process to allow the building inspectors to handle the increased workload and maintain responsive turnaround times to inspection requests. ³ Residential COs include both new construction and additions/alterations. FY20 projections are to maintain the approximate number from FY19 as the housing market and economy remain strong. ⁴ Projections for non-residential COs are based on known projects that are in the preliminary stages of development that staff expect to receive.



Public Services Administration is a division of the Public Services Department. The Director of the Public Services Department reports directly to the Assistant Village Manager of Operations and is a member of the senior leadership team. The Public Services Administration Division consists of the Director, the Assistant Director, and an Administrative Assistant. Areas of focus for FY 2020 include:

- Managing Streets & Grounds and Solid Waste staff response to resident service requests and complaints though the MY VOP service request system
- Providing engineering services

KPIs for this department are identified in the Solid Waste and Streets & Grounds Divisions. Additional information about Public Services Administration may be obtained by contacting Mike Apke, Public Services Director, at 910.295.5021 or mapke@vopnc.org.

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 291,416	\$ 320,050	\$ 311,961	\$ 333,250	4.1%
Operating	122,728	120,480	112,019	148,020	22.9%
Capital	95,354	73,395	73,394	57,466	-21.7%
Expenditures Total	\$ 509,498	\$ 513,925	\$ 497,374	\$ 538,736	4.8%



Public Services Department



The Streets & Grounds Division of the Public Services Department operates under the direction of the Assistant Director of Public Services and reports up to the Assistant Village Manager of Operations. There are 16 members of the Streets & Grounds team organized into two crews: Street Maintenance, led by an Infrastructure Superintendent, and Grounds Maintenance. This division serves approximately 16,800 residents encompassing an area of 14.9 square miles, with 107 miles of Village-maintained streets and right-of-ways. Annual resurfacing costs and state funding to municipalities from the restricted state Powell Bill funds for street maintenance are included in the Powell Bill Division. Costs for street patching are included in the Streets & Grounds Division. Areas of focus for FY 2020 include:

- Hiring an additional full-time Maintenance Worker position
- Overseeing implementation of landscape improvements on Highway 211
- Monitoring and evaluating traffic levels at six key intersections in the Village
- Investing in additional stormwater drainage projects
- Adding other beautification projects along main thoroughfares and gateways
- Maintaining roadways, signage, sidewalks and other public landscape areas at a high level

Additional information about Streets & Grounds Division may be obtained by contacting Mike Apke, Public Services Director, at 910.295.5021 or <u>mapke@vopnc.org</u>.

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 716,910	\$ 756,440	\$ 757,141	\$ 831,880	10.0%
Operating	669,639	989,965	966,576	853,320	-13.8%
Capital	710,460	418,939	418,939	400,409	-4.4%
Expenditures Total	\$ 2,097,009	\$ 2,165,344	\$ 2,142,656	\$ 2,085,609	-3.7%

FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Promote High Quality Development and Appearance

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Maintain Village right	of ways					
% of right of way lane (ROW) miles shoulders inspected	Effectiveness	38%	47%	47%	50%	50%
# of ROW lane miles maintained per FTE ¹	Efficiency	16	16	16	15	15
% of ROW mowing performed according to schedule ¹	Effectiveness	65%	101%	91%	90%	90%

Notes: ¹ The FY20 budget includes the addition of 1 FTE Maintenance Worker to assist with ROW mowing and maintenance replace the seasonal workers that were added in FY18. This will reduce the # of ROW lane miles maintained per FTE and assist with ensuring ROW mowing is performed according to schedule. With significant landscaping enhancements planned for the HWY 211 median, a significant Village gateway, staff projects the % of ROW mowing performed according to schedule will slightly decline over the planning period.



Strategic Goal: Promote Transportation Mobility and Connectivity

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Install neighborhood s	treet lights					
# of street lights per mile ¹	Effectiveness	3.1	3.2	3.3	3.3	4.1
Department Goal: Maintain directional a	nd regulator	y street sig	gns	l	<u>-</u>	
% of regulatory reflective signs inspected per NHTSA standards ²	Output	100%	100%	100%	100%	100%
Department Goal: Monitor traffic conges	stion					
% of intersections studied with a level of service (LOS) rating of "C" or higher ³	Effectiveness	92%	85%	85%	85%	69%
Department Goal: Maintain Village road	ways					
# of miles of Village roadways resurfaced or sealed ⁴	Output	3.11	5.66	3.89	5.00	5.50
# of miles of Village roadways resurfaced only	Output	3.11	2.55	3.89	4.00	4.50
# of centerline miles of Village roadways	Input	106.75	107.05	107.20	107.61	107.75
% of centerline miles of Village roadways resurfaced and sealed	Effectiveness	2.91%	5.23%	3.63%	3.25%	4.65%
5-year rolling average of the # of miles of roadways resurfaced ⁴	Effectiveness	3.66	4.07	3.83	3.73	4.30
% of roadways with a Pavement Condition rating of 85 or better ⁴	Effectiveness	51%	49%	53%	53%	54%
Pavement Condition Rating ⁴	Effectiveness	80.00	80.00	79.60	79.60	80.00
% of residents satisfied with maintenance of streets in neighborhoods	Effectiveness	84%	84%	80%	80%	81%
Department Goal: Provide safe pedestria	n facilities w	ith interco	onnectivit	у		
% of lane miles with walkways ⁵	Effectiveness	7.59%	8.40%	8.45%	8.69%	11.53%
Notes: ¹ The FY19 IAP (Street Lighting), which bega streetlights per year to address resident dissatisfaction opposition and additional street lighting will be plann inspects regulatory reflective signs every three years 6 of 12 key intersections to assess traffic congestion a minimize congestion. ⁴ In FY16, VOP resurfaced few Miles resurfaced in FY18 more closely approached h	n. Neighborhood led after the Lon per NHTSA star and determine ar ver miles of stree	l streetlights g Range Con ndards. ³ Eac ny needed in ets in order to	were not ins mprehensive h year, VOP tersection/tra o resurface r	talled in FY Plan is cor conducts in ansportation nany negleo	718 due to 1 npleted. ² V ntersection n improvem cted cul-de-	resident OP studies fo lents to sacs.

treatment to extend the useful life of Village roads. The FY20 budget includes \$1.3 million for resurfacing and patching roads to help improve Pavement Condition Ratings that are conducted every three years by an independent outside agency. ⁵ The Pedestrian Connectivity and Commercial Streetscape Enhancements projects include the construction of walkways to enhance pedestrian mobility and increase the % of lane miles with walkways.

Strategic Goal: Protect the Environment

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proi.	FY 2024 Proj.				
Department Goal: Maintain storm water	v 1			ESt.	i i oj.	110j.				
% of residents satisfied with storm water management	Effectiveness	86%	82%	75%	80%	85%				
Notes: ¹ The FY20 budget includes increased annual storm water maintenance funding by 48% and by 30% in FY 21-24.										



The Powell Bill Division is managed by the Public Services Director and is used to separately identify the expenditure of restricted state Powell Bill funds that are used for the purpose of construction, repair, and maintenance of 107 miles of Village-owned streets and right of ways. To determine which roads will be resurfaced in a given year, Village staff review the pavement condition ratings of all Village-owned roads that are rated every three years by an independent outside agency using standardized rating methodologies. Areas of focus for FY 2020 include:

- Resurfacing and applying slurry seal to approximately 5 miles of Village maintained streets, depending on resurfacing costs and mix of slurry seal versus resurfacing
- Funding \$1.1 million annually for resurfacing roads in the 5-year plan to improve the overall Pavement Condition Rating and the % of roadways with a Pavement Condition rating of 85 or better
- Maintaining a 15-25 year life cycle for the 107 miles of Village-owned streets

KPIs for the Powell Bill Division are provided in the Streets & Grounds Division. The Powell Bill Division does not contain any staff. However, additional information about the Powell Bill Division may be obtained by contacting Mike Apke, Public Services Director, at 910.295.5021 or <u>mapke@vopnc.org</u>.

	FY 2018		FY 2019	FY 2019	•	FY 2020	Percent
Expenditures by Type	Actual		Budget	Estimated]	Budgeted	Change
Operating	\$ 983,761	\$	1,100,000	\$ 1,100,000	\$	1,100,500	0.0%
Expenditures Total	\$ 983,761	\$	1,100,000	\$ 1,100,000	\$	1,100,500	0.0%

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Revenues by Type	Actual	Budget	Estimated	Budgeted	Change
Powell Bill Revenue	\$ 498,958	\$ 498,000	\$ 498,488	\$ 498,000	0.0%
Revenues Total	\$ 498,958	\$ 498,000	\$ 498,488	\$ 498,000	0.0%



Village Street Resurfacing



The Solid Waste Division of the Public Services Department operates under the direction of the Assistant Director of Public Services. There are nine members of the Solid Waste team, led by a Solid Waste Superintendent. This division provides over 8,300 households with weekly same-day automated pickup of garbage, recycling, and yard debris under the "One and Done" program. Areas of focus for FY 2020 include:

- Evaluating ways to optimize the recycling program
- Coordinating with Moore County and other municipalities on the annual Household Hazardous Waste event

Additional information about Solid Waste Division may be obtained by contacting Mike Apke, Public Services Director, at 910.295.5021 or <u>mapke@vopnc.org</u>.

Expenditures by Type	FY 2018 Actual	FY 2019 Budget	FY 2019 Estimated	FY 2020 Budgeted	Percent Change
Salaries & Benefits	\$ 479,086	\$ 512,850	\$ 491,315	\$ 544,750	6.2%
Operating	835,874	1,027,330	1,020,925	1,179,780	14.8%
Capital	324,603	8,073	8,073	206,943	2463.4%
Expenditures Total	\$ 1,639,563	\$ 1,548,253	\$ 1,520,313	\$ 1,931,473	24.8%

Budget Summary

FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Protect the Environment

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.
Department Goal: Maintain a high level o	f recycling j	participati	ion			
# of households participating in curbside recycling ¹	Output	6,967	7,202	7,675	7,780	8,132
% of households participating in curbside recycling 1	Effectiveness	84%	86%	88%	88%	88%
# of tons of recycling collected per solid waste FTE 1	Efficiency	545	536	470	399	423
Total # of tons recycled per household (including collection by outside vendors)	Output	0.30	0.29	0.22	0.17	0.17
Percentile ranking for solid waste diversion of NC municipalities ²	Effectiveness	5%	6%	6%	6%	6%
Notes: ¹ In FY15, VOP implemented "One and Done	"where trash, r	ecycling, an	d yard debri	s collection	was fully a	utomated

and collected on the same day for each household. As a result of VOP issued recycling carts and a reassignment of staff to more efficient solid waste routes, VOP has seen an increase in the % of households participating in curbside recycling and the # of tons collected per solid waste FTE has increased dramatically. The # of households participating in curbside recycling is projected to increase based on new home construction estimates over the five-year planning period. In FY19, VOP experienced a significant change with recycling by the landfill no longer accepting glass. We expect the # of tons of recycling to decrease in the future also due to this change. ² With a focus on diverting waste from the landfill through recycling efforts, VOP has consistently ranked in the top 6% of NC municipalities for diversion rates.



Strategic Goal: Protect the Environment

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Provide efficient and e	ffective wee	kly solid v	vaste colle	ection		
# of tons of yard debris collected per solid waste FTE ¹	Efficiency	882	798	1,150	827	871
# of tons of household trash collected per solid waste FTE ²	Efficiency	1,160	1,125	1,408	1,432	1,512
Total # of tons of yard debris collected per household (including collection by outside vendors)	Output	0.26	0.23	0.34	0.23	0.23
Total # of tons of household trash collected per household (including collection by outside vendors)	Output	0.49	0.47	0.57	0.57	0.57
# of solid waste collection complaints per 1,000 collection points ³	Effectiveness	0.69	0.65	0.61	0.60	0.60
% of solid waste routes completed on schedule	Effectiveness	100%	100%	100%	99%	99%
Refuse collection cost per household per year ¹	Effectiveness	\$161	\$164	\$165	\$166	\$170
% of safety checks on solid waste vehicles completed daily	Effectiveness	100%	100%	100%	99%	99%
% of time cart inventory levels remain above minimum stock threshold ⁴	Effectiveness	83%	96%	96%	96%	96%
Notes: ¹ In FY15, VOP implemented "One and Done						utomated

Notes: In FY15, VOP implemented "One and Done" where trash, recycling, and yard debris collection was fully automated and collected on the same day for each household. Previously, only recycling and household trash collection were automated. Yard debris collection was fully automated for the first time with the issuance of yard debris carts in order to improve efficiencies. As a result, the # of yard debris tons collected per solid waste FTE has increased dramatically. In addition, the refuse collection cost per household has decreased due to the removal of several solid waste vehicles in the fleet and the reduction of staff hours needed to collect solid waste. The collection cost, however, is projected to increase with increase in landfill fees charged to the Village. In FY17, VOP yard debris tonnage collected was significantly impacted by the aftermath of Hurricane Matthew and in FY19 after Hurricane Florence. ² The # of tons of household trash collected per solid waste FTE has been positively impacted by the implementation of "One and Done" in FY15. ³ With the implementation of the MY VOP service request system in FY17, all solid waste complaints are now logged, with less than 1 complaint for every 1,000 collection points. ⁴ In FY17, VOP began tracking the % of time cart inventory levels remain above minimum stock threshold for the 8 solid waste cart types/sizes kept in inventory. Because of this, VOP modified its process and adjusted inventory thresholds and order lead time in order to ensure an adequate inventory of carts on hand.



The Planning and Inspections Director reports directly to the Assistant Village Manager of Administration and serves as a member of the senior leadership team. The Planning Department consists of two Senior Planners, a Planning Technician, a Code Enforcement Officer, and an Administrative Assistant. The department provides planning services for the Village as well as its extra territorial jurisdiction (ETJ). Areas of focus for FY 2020 include:

- Implementing the completion of the Long-Range Comprehensive Plan
- Conducting the small area plan for the Village Place and Rattlesnake Trail Corridor
- Implementing the new software from the Permitting & Inspections BIRDIE evaluation
- Collaborating with Moore County on long-range plans for water, sewer, and utility extension policy
- Conducting timely plan review of residential and non-residential development submittals
- Conducting routine patrols of neighborhoods to identify code violations and promptly investigating code violations to ensure timely resolution

Additional information about the Planning Department may be obtained by contacting Darryn Burich, Planning and Inspections Director, at 910.295.8659 or <u>dburich@vopnc.org</u>.

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 384,968	\$ 470,500	\$ 429,672	\$ 528,620	12.4%
Operating	136,395	459,575	444,267	272,490	-40.7%
Capital	994	2,343	2,343	928	-60.4%
Expenditures Total	\$ 522,357	\$ 932,418	\$ 876,282	\$ 802,038	-14.0%

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Revenues by Type	Actual	Budget	Estimated	Budgeted	Change
Planning Permit Revenue	\$ 72,934	\$ 67,000	\$ 67,000	\$ 301,200	349.6%
Engineering Fees	16,376	10,000	10,000	-	-100.0%
Revenues Total	\$ 89,310	\$ 77,000	\$ 77,000	\$ 301,200	291.2%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Promote High Quality Development and Appearance

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.				
Department Goal: Process non-resident	ial permit a _l	pplication	s in a tim	ely mann	ner					
# of non-residential permits issued ¹	Output	29	19	23	20	20				
% of time non-residential development applicant receives initial staff comments within 21 days ²	Effectiveness	100%	22%	12%	50%	80%				
\$ value of non-residential development permitted ¹	Output	\$15.5 million	\$8.8 million	\$17.5 million	\$44 million	\$12 million				
Single family home average sales price	Output	\$271,186	\$303,996	\$319,196	\$328,770	\$342,120				
Single family home average sales priceOutput\$271,186\$303,996\$319,196\$328,770\$342,120Notes: 1 Beginning in FY17, VOP has seen a significant increase in the # of non-residential permits issued above historical levels. These include new construction as well as additions/alterations. 2 Non-residential development applications are reviewed by the Village's Technical Review Committee that consists of VOP staff, Moore County staff, and a contracted engineer. In FY18 and FY19, plan review turnaround times suffered due to staff vacancies in the department and should improve with the new software which will allow staff to receive and review plans electronically to improve plan review cycle times.										



Strategic Goal: Promote High Quality Development and Appearance

8 8 7	e .		11			
KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Increase compliance v		codes and	ordinanc	es		
# of code violations investigated	Output	1,251	1,156	1,173	1,100	1,100
% of code violations that are valid	Output	85%	87%	80%	85%	87%
% of code violations investigated within 2 business days ¹	Effectiveness	93%	92%	85%	85%	85%
% of code violations resolved within 45 days ¹	Effectiveness	95%	96%	95%	95%	95%
# of code violations investigated per FTE per day ¹	Efficiency	5.1	4.7	4.8	4.5	4.5
% of neighborhoods patrolled according to schedule for code violations ¹	Effectiveness	123%	102%	100%	100%	100%
Department Goal: Process residential pe	rmit applica	tions in a 1	timely ma	nner		
# of new single family residential permits issued	Output	160	144	115	120	100
% of single family residential new construction and addition/alteration plans reviewed within 14 days ²	Effectiveness	99%	99%	90%	95%	95%
Average # of days to issue single family permits for new construction and additions/alterations ²	Effectiveness	8	8	7	4	4
\$ value of residential development permitted	Output	\$56.1 million	\$60.2 million	\$50.6 million	\$52.5 million	\$43.8 million
% of Certificates of Appropriateness issued by staff within 7 days	Effectiveness	100%	94%	95%	95%	95%
% of Certificates of Appropriateness issued by the Historic Preservation Commission within 45 days	Effectiveness	100%	100%	95%	95%	95%
Notes : ¹ In FY17, VOP began routine patrols of neig complaint. VOP also implemented a practice to inv and compliance with Village codes and ordinances.	estigate compla ² The new Plan	ints within 2 ning and Insp	business day	ys to ensure	timely reso	olution

and compliance with Village codes and ordinances.² The new Planning and Inspections software is expected to reduce the turnaround time for single family permits (i.e. avg. # of days to issue). Once improvements are made in FY20, VOP will begin tracking the % of plans reviewed within fewer days than the current 14 days tracked now.

Strategic Goal: Maintain a Healthy Financial Condition

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.
Department Goal: Recover the cost of de	evelopment s	ervices				
% of planning operating costs recovered through planning fees ¹	Effectiveness	15%	17%	7%	35%	35%
Notes: ¹ The FY19, VOP conducted a comprehensive that are effective July 1, 2019 to ensure adequate co	· 1	anning fees a	ind impleme	ented signifi	cant fee inc	creases

FY 2020-2024 Initiative Action Plans

Initiative Action Plans	FY	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Adopt and Implement a Long-Range Comprehensive Plan AOF – Develop a Long Range Comprehensive Plan for the Village to achieve the community's long-term vision.	FY 2020	\$0	\$0	\$0	\$0	\$0
Small Area Plan for the Village Place/Rattlesnake Trail Corridor AOF – Engage a consultant to prepare a small area plan for the Village Place and the Rattlesnake Trail Corridor.	FY 2020- 2021	\$106,000	\$0	\$0	\$0	\$0



The Community Development Division is co-managed by the Assistant Village Manager of Operations and the Assistant Village Manager of Administration. This division oversees marketing, economic development, the Village's Welcome Center, and engineering services. The division has one part-time employee, the Welcome Center Coordinator, who reports to the Communications Specialist in the Administration Department. Areas of focus for FY 2020 include:

- Promoting and marketing the Village as a place to visit, live, and do business with print and digital advertising
- Operating the George P. Lane Welcome Center to serve visitors

Additional information about the Community Development Division may be obtained by contacting Jeff Batton, Assistant Village Manager of Operations, or Natalie Hawkins, Assistant Village Manager of Administration, at 910.295.1900 or jbatton@vopnc.org or nhawkins@vopnc.org.

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 11,399	\$ 22,480	\$ 21,692	\$ 26,600	18.3%
Operating	166,173	212,260	203,091	141,830	-33.2%
Capital	221	420	420	200,220	47571.4%
Expenditures Total	\$ 177,793	\$ 235,160	\$ 225,203	\$ 368,650	56.8%

	FY 2018	FY 2019		FY 2019		FY 2020	Percent
Revenues by Type	Actual	Budget]	Estimated]	Budgeted	Change
Logo Merchandise Sales	\$ 7,630	\$ 20,000	\$	20,000	\$	20,000	0.0%
CVB Welcome Center Participation	-	5,000		-		-	100.0%
Revenues Total	\$ 7,630	\$ 25,000	\$	20,000	\$	20,000	-20.0%

FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Promote a Thriving Business Community

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.				
Department Goal: Provide a welcoming of	environment	for Pineh	urst visito	ors						
# of Welcome Center visitors served ¹	Output	3,362	3,472	4,273	4,300	4,300				
% of Welcome Center shifts filled ¹	Effectiveness	N/A	82%	98%	95%	95%				
Department Goal: Support Partners in P	rogress ecor	nomic deve	lopment	activities						
\$ spent to support Partners in Progress ²	Input	\$27,000	\$22,000	\$23,100	\$23,100	\$23,100				
Notes: ¹ In FY17, VOP hired a PT Welcome Center Coordinator to extend the operating hours of the George P. Lane Welcome Center. This was done to address the FY16 decline in the # of Welcome Center visitors served. Since expanding the operating hours, the # of visitors served has increased. In FY18, VOP began tracking the % of Welcome Center shifts filled to evaluate the staffing model of PT staffing combined with volunteers. Due to staff turnover, 1 FTE from the										

Administration Department now works at the Welcome Center which has significantly improved the shifts filled and visitors

served. ² VOP contracts with Moore Co. Partners in Progress for economic development services.



Strategic Goal: Professionally Manage a High Performing Organization

			0 0	2								
		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024						
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.						
Department Goal: Market and promote the Village and its services												
# of print ads distributed Village-wide ¹	Output	85	84	98	80	80						
# of digital ads placed Village-wide 1	Output	70	136	135	135	135						
Marketing \$ invested Village-wide ²	Input	\$52,477	\$70,601	\$50,000	\$50,000	\$70,000						
Notes: 1 In FY17, VOP Administration staff r	eorganized to create	a dedicated Co	ommunicatio	ons Special	ist position	to						
coordinate external communications, includin	g marketing and soci	ial media man	agement. ² I	n FY17, V0	OP deployed	d a						
marketing and promotions campaign aimed to	market both Village	services and	the Village a	as a place to	o live. This	funding						
accounts for Village-wide marketing efforts, i	ncluding promotions	for the Fair B	Barn, Harnes	s Track, an	d all Parks a	and						
Recreation promotions.												



George P. Lane Welcome Center



Recreation is a division within the Parks and Recreation Department. The Parks and Recreation Director reports directly to the Assistant Village Manager of Operations and is a member of the senior leadership team. The Director provides management support to all of the divisions in the department, which include Recreation, Harness Track, Fair Barn, and Buildings & Grounds. In addition to the Director, the Recreation Division includes an Athletic Coordinator, Program Coordinator, Special Event Coordinator, and part-time Event Assistant who, in conjunction with the Director, are charged with providing the citizens of Pinehurst with a variety of recreational pursuits that enrich the quality of the lives of the participants. Areas of focus for FY 2020 include:

- Hiring an additional full-time Administrative Assistant position
- Completing construction and opening a new Community Center at Cannon Park
- Upgrading the Parks and Recreation registration software
- Enhancing marketing of recreation programs and events with redesign of the Recreation Programmer
- Utilizing feedback from point of service surveys of participants to improve programs and facilities

Additional information about the Recreation Division may be obtained by contacting Mark Wagner, Parks and Recreation Director, at 910.295.2817 or mwagner@vopnc.org.

Budget	<u>Summary</u>

Expenditures by Type	FY 2018 Actual	FY 2019 Budget	FY 2019 Estimated	FY 2020 Budgeted	Percent Change
Salaries & Benefits	\$ 424,759	\$ 473,890	\$ 432,697	\$ 591,200	24.8%
Operating	1,002,883	1,101,240	1,070,860	1,287,830	16.9%
Capital	287,187	333,608	333,607	27,581	-91.7%
Expenditures Total	\$ 1,714,829	\$ 1,908,738	\$ 1,837,164	\$ 1,906,611	-0.1%

	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Revenues by Type		Actual		Budget		Estimated		Budgeted	Change
Athletic Programs	\$	27,612	\$	30,000	\$	27,500	\$	40,500	35.0%
Recreation Fees		116,535		123,000		121,500		137,000	11.4%
Facility Rentals		39,583		52,000		26,000		31,000	-40.4%
Revenues Total	\$	183,730	\$	205,000	\$	175,000	\$	208,500	1.7%

FY 2020 Department Goals, Objectives, and Key Performance Indicators

Strategic Goal: Promote Transportation Mobility and Connectivity

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proi.	FY 2024 Proj.						
Department Goal: Provide interconnected greenway trails, bike paths, and other pedestrian facilities												
facilities# of miles of greenway trails per 1,000 population 1 Effectiveness0.470.460.450.450.42												
Notes : ¹ With no planned additions to greenway trails in the five-year period, the ratio of miles to population is projected to decline as population increases.												



Strategic Goal: Promote Active Living and Cultural Opportunities

of developed acres of parks maintained per FTE	s and recrea Effectiveness Efficiency	tion facili 8.89				
of developed acres of parks maintained per FTE of residents satisfied with the quality of Village		8.89	0 51			
of residents satisfied with the quality of Village	Efficiency		8.71	8.56	8.44	7.90
		35.84	29.86	28.67	28.67	28.67
	Effectiveness	100%	98%	95%	95%	95%
of residents satisfied with P&R facilities	Effectiveness	95%	95%	95%	95%	95%
of days the Arboretum is used	Output	114	115	90	92	100
epartment Goal: Provide a variety of at	hletic and re	creation p	orograms	for all ag	es	
esident participation rate as a % of total articipants in athletic and recreation programs ¹	Effectiveness	74%	69%	71%	72%	75%
of athletic and recreation program participants ho are adults	Output	41%	39%	40%	40%	40%
of athletic and recreation programs offered that eet or exceeded minimum registration quirements	Effectiveness	82%	92%	94%	90%	90%
of athletic and recreation program participants per	Efficiency	2,436	2,454	2,350	2,575	2,787
esidents recreation program participants as a % of opulation ¹	Effectiveness	22%	19%	20%	22%	23%
of residents satisfied with the quality of youth creation programs ¹	Effectiveness	93%	93%	93%	95%	95%
of residents satisfied with the quality of adult creation programs ¹	Effectiveness	91%	91%	91%	95%	95%
epartment Goal: Provide cultural arts e	vents					
of Village sponsored cultural arts events	Output	63	63	65	65	65

creation of dedicated indoor recreation space, VOP expects resident participation and satisfaction ratings to increase over the five-year period.

Strategic Goal: Maintain a Healthy Financial Condition

		FY 2017	FY 2018		FY 2020	FY 2024						
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.						
Department Goal: Recover program and event costs through fees												
% of direct costs recovered through recreation fees	Effectiveness	120%	123%	104%	95%	95%						
\$ of revenues obtained for Village sponsored cultural arts events ¹ Output \$14,521 \$12,870 \$16,000 \$17,000 \$21,000												
Notes: ¹ With the expansion of cultural events to larger audiences, VOP has been successful in obtaining increased sponsorship funding.												

FY 2020-2024 Initiative Action Plans

Initiative Action Plans	FY	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
<i>Community Center AOF</i> – Construct the Community Center to meet resident demands for cultural and recreational activities.	FY 2020	\$129,970	\$110,636	\$115,048	\$119,604	\$124,309



The Library Department includes funds for contributions to the Given Memorial Library. Given Tufts is a nonprofit 501(c)3 that operates the Given Memorial Library and the Tufts Archives in the Village Center. The Village provides public library services through an operating contract with the Given Memorial Library. In addition, in FY 2013-2018, the Village contributed \$1 million into a trust account toward the Library's \$4.5 million capital expansion campaign. As the library is not expected to meet the capital campaign fundraising requirements, the \$1 million of Village funds contributed to date to the trust will revert back to the Village in FY 2020.

Last year, the Given Memorial Library Board initiated discussions with the Village Council on the future of their organization and potential changes they foresee on the horizon. Based on these discussions, the Village Council formed a working group to examine the current public/private partnership for the provision of public library services in the Village. In January 2019, the Village Council approved the working group's recommendation for the Village to conduct a formal library needs assessment to determine the community's desires and needs for future library services. This needs assessment will be funded in FY 2019 and is expected to be completed in early FY 2020.

The Library includes:

- A collection of over 23,000 items including fiction, non-fiction, audio books, e-books, reference, large print, and children's books
- Free wireless internet, a laptop computer, and a printer for public use
- Children's programs throughout the year
- Tufts Archives, the Pinehurst History Museum

Additional information about the Library Department may be obtained by contacting Brooke Hunter, CPA, Financial Services Director, at 910.295.1900 or <u>bhunter@vopnc.org</u>.

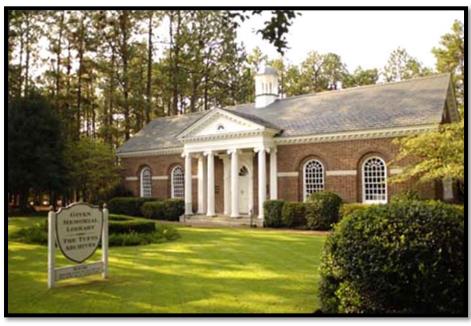
		FY 2018		FY 2019		FY 2019		FY 2020	Percent
Expenditures by Type	Actual			Budget		Estimated		Budgeted	Change
Operating	\$	200,000	\$	100,000	\$	100,000	\$	150,000	50.0%
Expenditures Total	\$	200,000	\$	100,000	\$	100,000	\$	150,000	50.0%



FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Promote Active Living and Cultural Opportunities

year plan includes the current annual operating support funding of \$150,000 annually.

	FY 2017	FY 2018	FY 2019	FY 2020	FY 2024								
Туре	Actual	Actual	Est.	Proj.	Proj.								
ı of public lil	orary serv	vices											
# of books checked out 1 Output 41,224 45,341 46,469 45,000 45,000													
# of e-books checked out 1 Output 10,095 12,334 14,632 15,000 15,8													
\$ spent to support Given Memorial Library ² Input \$200,000 \$200,000 \$150,000 \$150,000													
Notes: ¹ Estimates and projections of books and e-books checked out were provided by Given Memorial Library staff. ² In FY18, VOP contributed the final \$100,000 installment on its \$1 million pledge to the Given Memorial Library capital expansion campaign. Under the terms of the pledge agreement, the \$1 million VOP has contributed to an escrow account will revert to the Village in FY20 if the Library does not meet its fundraising goals. VOP staff anticipate the Village will													
	of public lik Output Output Input ooks checked ou ent on its \$1 mill agreement, the s not meet its fur	TypeActualof public library servedOutput41,224Output10,095Input\$200,000pooks checked out were provionon its \$1 million pledge tagreement, the \$1 million Von on tmeet its fundraising goal	TypeActualof public library servicesOutput41,22445,341Output10,09512,334Input\$200,000<	TypeActualActualEst.of public library servicesOutput41,22445,34146,469Output10,09512,33414,632Input\$200,000\$200,000\$150,000poks checked out were provided by Given Memorial I agreement, the \$1 million pledge to the Given Memorial I agreement, the \$1 million VOP has contributed to a s not meet its fundraising goals. VOP staff anticipate	TypeActualActualEst.Proj.a of public library servicesOutput41,22445,34146,46945,000Output10,09512,33414,63215,000Input\$200,000\$200,000\$150,000\$150,000ooks checked out were provided by Given Memorial Library statent on its \$1 million pledge to the Given Memorial Library capitagreement, the \$1 million VOP has contributed to an escrow at the state of the								



Given Memorial Library



The Harness Track Division of the Parks and Recreation Department reports to the Parks and Recreation Director. The Harness Track Division includes one Track Supervisor, three full-time Track Specialists, and part-time seasonal personnel responsible for the operations and maintenance of the Harness Track facility. The Village rents the Harness Track horse training facility to show promoters, trainers, and other outside groups. Areas of focus for FY 2020 include:

- Continue maintaining three sand-clay training tracks (a 1/2 mile track, a 5/8 mile track, and a 1 mile track) totaling 2.25 miles on 111 acres at a high level
- Increasing marketing efforts of the Harness Track to maximize rentals of 260 stalls and utilization of the facility for events
- Maintaining a Track Restaurant and Tack Shop
- Seeking to generate between \$240,000 and \$260,000 in revenue annually

Additional information about the Harness Track Division of the Parks and Recreation Department may be obtained by contacting Mark Wagner, Parks and Recreation Director, at 910.295.2817 or mwagner@vopnc.org.

	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Expenditures by Type	Actual		Budget		Estimated		Budgeted		Change
Salaries & Benefits	\$	200,711	\$	210,700	\$	207,854	\$	239,050	13.5%
Operating		278,578		326,400		317,230		340,200	4.2%
Capital		91,136		101,614		101,613		103,148	1.5%
Expenditures Total	\$	570,425	\$	638,714	\$	626,697	\$	682,398	6.8%

	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Revenues by Type	Actual Budget Estimated Budgeted		Change						
Stall Rental	\$	212,067	\$	215,000	\$	189,000	\$	211,000	-1.9%
Tack Shop Rental		5,165		5,000		5,000		5,300	6.0%
Restaurant Rent		6,759		6,600		6,600		6,900	4.5%
Shows/Events Revenue		28,810		25,000		35,000		33,000	32.0%
Revenues Total	\$	252,801	\$	251,600	\$	235,600	\$	256,200	1.8%



Harness Track Matinee Races



FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Professionally Manage a High Performing Organization

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Provide a high quality	v equestrian	training a	nd event y	venue		
% of Harness Track building renovations completed on schedule	Effectiveness	100%	100%	100%	100%	100%
# of Harness Track facility acres	Input	111	111	111	111	111
# of Harness Track facility acres maintained per FTE	Efficiency	27.75	28.96	27.75	27.75	27.75
% of customers satisfied with the Harness Track facility	Effectiveness	100%	100%	100%	95%	95%

Strategic Goal: Professionally Manage a High Performing Organization

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Maximize utilization of		ss Track				
# of stalls available for rent	Input	260	260	250	260	260
Cumulative # of stalls rented	Output	252	215	192	215	260
% of capacity reached for stall rentals ¹	Effectiveness	97%	83%	77%	83%	100%
# of days the Harness Track is rented for equestrian events	Output	20	21	34	36	44
# of days the Harness Track is rented for non- equestrian events ²	Output	20	18	14	15	45
% of days the Harness Track is rented ²	Effectiveness	32%	26%	26%	28%	32%
Department Goal: Maximize profitabilit	y of the Harı	ness Track	K			
% of Harness Track operating expenditures recovered with fees	Effectiveness	62%	53%	47%	49%	56%
Notes: ¹ Each year, VOP strives to reach maximum FY 19, stall rentals dropped due to one trainer not renon-equestrian events remains flat until FY24, when	eturning for the	season ² The	# of days th	e Harness 7		



The Fair Barn is a Division of the Parks and Recreation Department and operates under the direction of the Parks and Recreation Director. The Fair Barn Division is comprised of the Fair Barn Coordinator, several part-time assistants, and part-time laborers who provide the labor, supplies, expertise, and management for the operations and maintenance of the Fair Barn. The Fair Barn is a renovated 6,400 square foot National Historic Landmark located at the Harness Track that was designed as an exhibition hall for the Sandhills Fair in 1917. The Village rents the Fair Barn to outside groups as a venue for weddings and other large events that can accommodate up to 600 people. Areas of focus for FY 2020 include:

- Promoting the use of recently enhanced outdoor space to provide additional entertainment space for renters
- Maintaining 6,400 square feet of rental space at a high level
- Promoting and managing the facility to maximize its use and generate approximately \$230,000 in revenue

Additional information about the Fair Barn Division of the Parks and Recreation Department may be obtained by contacting Mark Wagner, Parks and Recreation Director, at 910.295.2817 or <u>mwagner@vopnc.org</u>.

Budget Summary

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 103,809	\$ 128,150	\$ 117,684	\$ 127,950	-0.2%
Operating	167,649	218,300	207,931	246,290	12.8%
Capital	121,324	65,920	65,920	54,591	-17.2%
Expenditures Total	\$ 392,782	\$ 412,370	\$ 391,535	\$ 428,831	4.0%

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Revenues by Type	Actual	Budget	Estimated	Budgeted	Change
Fair Barn Rental	\$ 258,607	\$ 250,000	\$ 220,000	\$ 230,000	-8.0%
Shows/Events Revenue	3,740	3,000	3,500	3,000	0.0%
Revenues Total	\$ 262,347	\$ 253,000	\$ 223,500	\$ 233,000	-7.9%



Fair Barn



FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Professionally Manage a High Performing Organization

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.
Department Goal: Provide a high quality	v event venue	9				
% of customers satisfied with the Fair Barn facility	Effectiveness	100%	100%	100%	95%	95%

Strategic Goal: Maintain a Healthy Financial Condition

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Maximize utilization					y	
# of weekdays the Fair Barn is used ¹	Output	65	49	45	46	58
# of weekend days the Fair Barn is used ²	Output	94	99	89	90	100
Fair Barn weekday utilization rate ¹	Effectiveness	31%	24%	22%	22%	28%
Fair Barn weekend utilization rate ²	Effectiveness	60%	63%	56%	57%	63%
Department Goal: Market and promote	the Fair Bar	n				
# of client leads for weekend rentals ³	Input	711	597	680	675	675
Department Goal: Maximize profitabilit	y of the Fair	Barn				
% of Fair Barn operating expenditures recovered with fees ⁴	Effectiveness	90%	97%	76%	79%	91%
Notes : ¹ In FY18, VOP improved the north end of the landscaping in an effort to make the Fair Barn more sustain weekday rentals in partnership with Pinehur corporate rentals. The FY24 number of days accour Fair Barn is such a popular event venue, weekends a opportunities to increase weekend utilization signific Championship returning to Pinehurst. ³ VOP staff the monitor and follow up on them. ⁴ In recent years, Ve Fair Barn with fees. In some instances, the Village charged the associated fees, over 100% of operating.	marketable for st Resort, who in its for the US Op are typically boo cantly. The FY2 began tracking th OP staff have tri Council waives	rentals. Staf n FY18 bega pen Champic oked well in a 24 number of ne # of client ied to recove fees for non-	f project the n marketing onship return advance and `days also a leads in FY r operating of profit group	ese improve the Fair Ba ing to Pine there are n ccounts for 17 in order expenditure os. If these	ments will l arn as a vent hurst. ² Bec ot a lot of the US Ope to more eff s associated	nelp ue for ause the en ectively with the



The Buildings & Grounds Division operates under the direction of the Parks and Recreation Director. This division includes a Building & Grounds Superintendent, two Maintenance Technicians, and five Grounds Specialists that provide regular and preventative maintenance for all facilities owned by the Village as well as for selected Village-owned grounds and property. All expenditures of this department are charged back to other departments in the form of internal service charges. Areas of focus for FY 2020 include:

- Continuing to respond to work order requests in a timely fashion and striving to reduce the number of days to close work orders
- Conducting quarterly inspections of buildings, playgrounds, and greenway trail bridges
- Participating in the opening of the new Community Center

Additional information about the Building & Grounds Division may be obtained by contacting Mark Wagner, Parks and Recreation Director, at 910.295.1900 or <u>mwagner@vopnc.org</u>.

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 378,666	\$ 437,260	\$ 440,436	\$ 498,500	14.0%
Operating	692,772	723,170	718,362	835,760	15.6%
Capital	604,377	414,179	414,176	191,680	-53.7%
Expenditures Total	\$ 1,675,815	\$ 1,574,609	\$ 1,572,974	\$ 1,525,940	-3.1%



FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Professionally Manage a High Performing Organization

lage a mgn		ning Org	Samzau	UII						
Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.					
Department Goal: Respond promptly to Building and Grounds work order requests# of B&G work order requestsInput355372372384384% of B&G work order requests closed within 14 days 1Effectiveness90%81%98%95%95%% of B&G work order requests that are an emergencyEffectiveness7%12%5%5%5%Average # of days to close B&G work orders 1Effectiveness6.747.196.816.314.31% of employees satisfied with the quality of B&G work performedEffectiveness88%97%95%95%95%										
Input	355	372	372	384	384					
Effectiveness	90%	81%	98%	95%	95%					
Effectiveness	7%	12%	5%	5%	5%					
Effectiveness	6.74	7.19	6.81	6.31	4.31					
Effectiveness	88%	97%	95%	95%	95%					
Output	108,802	111,628	114,600	132,493	132,493					
Efficiency	108,802	111,628	76,400	66,247	66,247					
Effectiveness	99%	100%	100%	100%	100%					
Effectiveness	100%	100%	100%	100%	100%					
Effectiveness	95%	100%	100%	100%	100%					
	Type Building and Input Effectiveness Effectiveness Effectiveness Output Effectiveness Effectiveness Output Effectiveness Effectiveness	FY 2017 ActualTypeFY 2017 ActualBuilding and GroundsInput355Effectiveness90%Effectiveness7%Effectiveness6.74Effectiveness88%Output108,802Efficiency108,802Effectiveness99%Effectiveness100%	TypeFY 2017 ActualFY 2018 ActualBuilding and Grounds work ordInput355372Effectiveness90%81%Effectiveness7%12%Effectiveness6.747.19Effectiveness88%97%Output108,802111,628Effectiveness99%100%Effectiveness100%	FY 2017 Actual FY 2018 Actual FY 2019 Est. Building and Grounds work order reque Input 355 372 372 Effectiveness 90% 81% 98% Effectiveness 7% 12% 5% Effectiveness 6.74 7.19 6.81 Effectiveness 88% 97% 95% Output 108,802 111,628 114,600 Effectiveness 99% 100% 100% Effectiveness 100% 100% 100%	TypeActualActualEst.Proj.Building andGroundswork order requestsInput355372372384Effectiveness90%81%98%95%Effectiveness7%12%5%5%Effectiveness6.747.196.816.31Effectiveness88%97%95%95%Output108,802111,628114,600132,493Effectiveness99%100%100%100%Effectiveness100%100%100%100%					

Notes: ¹ The addition of a Maintenance Technician halfway into FY19, is projected to improve both the % of work orders closed within 14 days and the average # of days to close work orders. The average # of days to close B&G work order requests increased in FY18 due to a few requests that were delayed due to their complexity and the use of outside vendors. ² The # of square feet of buildings increased in FY18 due to the addition of maintenance space at the Public Services complex and the inclusion of leased space at the Recreation Room and Welcome Center that is also maintained by B&G staff. Total square footage (sf) maintained is projected to increase further in FY20 with the addition of a 19,693 sf Community Center. ³ The # of square feet maintained per FTE was significantly reduced when the addition of a second Maintenance Technician position was added in FY19.



The Fleet Maintenance Director reports directly to the Assistant Village Manager of Operations and is a member of the senior leadership team. The Fleet Maintenance Department consists of the Director and two Technicians who are responsible for providing regular and preventative maintenance for all vehicles and equipment operated by the Village. All expenditures of this department are charged back to other departments in the form of internal service charges. Areas of focus for FY 2020 include:

- Adding a carwash capability for Village fleet
- Acquiring new vehicles and equipment according to the Fleet Replacement Plan
- Responding promptly to fleet work order requests

Additional information about the Fleet Maintenance Department may be obtained by contacting Randy Kuhn, Fleet Maintenance Director, at 910.295.0005 or <u>rkuhn@vopnc.org</u>.

	FY 2018	FY 2019	FY 2019	FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated	Budgeted	Change
Salaries & Benefits	\$ 241,469	\$ 255,250	\$ 255,090	\$ 268,200	5.1%
Operating	401,805	467,605	465,066	480,760	2.8%
Capital	1,447,662	384,079	381,740	865,240	125.3%
Expenditures Total	\$ 2,090,936	\$ 1,106,934	\$ 1,101,896	\$ 1,614,200	45.8%



Fleet Maintenance Department



<u>FY 2020 Department Goals, Objectives, and Key Performance Indicators</u> Strategic Goal: Professionally Manage a High Performing Organization

КРІ	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Respond promptly to		rder reque	ests			
% of fleet work orders completed within 2 days of receipt ¹	Effectiveness	84%	96%	98%	95%	95%
% of mechanic time spent on repairs & maintenance ²	Effectiveness	38%	44%	45%	48%	50%
Department Goal: Effectively maintain \	Village vehicl	les and eq	uipment t	o maximi	ize availa	bility
# of vehicles maintained ³	Output	105.5	100	103	103	104
# of equipment items maintained ⁴	Output	62	67	59	65	65
# of vehicles and equipment items maintained per FTE	Efficiency	56	56	54	56	56
# of PMs completed	Output	250	236	256	270	272
% of PMs completed on time	Effectiveness	90%	97%	97%	95%	95%
% of rolling stock available	Effectiveness	97%	98%	98%	98%	98%
% of employees satisfied that repairs are made correctly the first time ⁵	Effectiveness	93%	85%	90%	90%	90%
Scheduled maintenance work orders as a % of total maintenance work orders	Effectiveness	27%	25%	25%	29%	29%
Department Goal: Replace vehicles and expectancy	equipment b	ased on th	e predete	rmined li	fe-cycle	
Average age of police sedans fleet (in years) ⁶	Effectiveness	5.8	5.2	5.0	4.7	4.7
Average age of automated garbage trucks fleet (in years) ⁶	Effectiveness	5.4	3.8	6.2	4.5	4.3
Average age of fire pumpers fleet (in years) ⁶	Effectiveness	11.8	7.8	8.8	9.8	8.8
Notes: ¹ In FY18, fleet staff began more closely more response times, resulting in an increase in the % of began tracking the % of mechanic time spent on represerving their time properly in prior years. Based of more accuracy of allocating time to repairs. Staff pr therefore the projections for increased % of mechan equipment maintained are based on the five-year Fl fleet in an effort to operate more fiscally responsible has acquired and plans to acquire additional equipment maintenance. ⁵ To address decreasing of the staff of	fleet work orders bairs & maintena on a review of the ojects an increas the time spent on eet Replacement e. Only one additionent to improve t	s completed nce and disc me allocation sed focus on repairs & m schedule. C tion to the fl he efficiency	within 2 day overed that t is, there is st accurate tim aintenance. Over time, V eet is planne y of Village	vs of receipt technicians till room for ne recording ³ The projec OP has reduced in the five operations,	. ² In FY17, were likely improvem in the future cted # of ve uced the siz e-year period especially f	VOP not ent in re, hicles and e of its od. ⁴ VOP for streets

and grounds maintenance. ⁵ To address decreasing employee satisfaction levels with repairs being made the first time, fleet staff evaluated alternatives for outsourcing maintenance of diesel vehicles and acquiring additional fleet diagnostic equipment and training in FY19. ⁶ The average age of police sedans, automated garbage trucks and fire pumpers are based on the Fleet Replacement Plan's scheduled replacement using predetermined useful lives.



The Chief Information Officer (CIO) reports directly to the Assistant Village Manager of Administration and is a member of the senior leadership team. In addition to the CIO, the Information Technology Department (IT) includes a Network Administrator, IT Systems Specialist, Business Analyst, and IT Technician. All of these positions are responsible for the support, maintenance, and security of hardware, software, and network infrastructure. All expenditures of this department are charged back to other departments in the form of internal service charges. Areas of focus for FY 2020 include:

- Hiring an additional full-time GIS Analyst position and implementing the GIS Strategic Plan
- Increasing efforts to ensure a secure network with cybersecurity preventative measures
- Maintaining more than 20 software programs and applications that support municipal services as well as the Village website, mobile app (MY VOP), database servers, email servers, Enterprise Resource Planning (ERP) system, and the Welcome Center and downtown kiosks
- Managing an extensive network infrastructure with multiple WAN connections and over 320 devices including computers, physical and virtual servers, Wi-Fi, printers, and other technology equipment
- Responding promptly to IT work orders

Additional information about the Information Technology Department may be obtained by contacting Jason Whitaker, Chief Information Officer, at 910.295.1900 or jwhitaker@vopnc.org.

Budget Summary

	FY 2018	FY 2019	FY 2019		FY 2020	Percent
Expenditures by Type	Actual	Budget	Estimated]	Budgeted	Change
Salaries & Benefits	\$ 432,791	\$ 452,670	\$ 433,159	\$	580,140	28.2%
Operating	457,794	627,950	606,011		662,600	5.5%
Capital	22,078	42,000	42,000		28,000	-33.3%
Expenditures Total	\$ 912,663	\$ 1,122,620	\$ 1,081,170	\$	1,270,740	13.2%

FY 2020 Department Goals, Objectives, and Key Performance Indicators Strategic Goal: Professionally Manage a High Performing Organization

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.
Department Goal: Support technology up	sers					
% of IT help desk tickets closed within 2 days	Effectiveness	87%	92%	93%	92%	94%
Average # of days to close IT help desk tickets	Effectiveness	0.57	0.36	0.38	0.50	0.40
# of IT help desk tickets closed per FTE per month	Efficiency	30	27	26	29	31
% of employees satisfied with the quality of IT help desk services ¹	Effectiveness	98%	98%	95%	97%	98%
% of employees satisfied with the timeliness of IT help desk services ¹	Effectiveness	98%	100%	97%	98%	98%

Notes: ¹Because leveraging technology is one of VOP's key strategic advantages, the IT Department strives to seek ways to utilize technology to improve the efficiency and effectiveness of Village services. Historically, IT staff have received very high satisfaction ratings from Village employees for the quality and timeliness of IT help desk services.



Strategic Goal: Professionally Manage a High Performing Organization

KPI	Туре	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Department Goal: Provide user access to	a safe and se	cure netw	ork			
% of computers with current antivirus protection ¹	Effectiveness	98%	99%	98%	98%	98%
Department Goal: Conduct efficient bac	kups and disa	aster recov	very			
% of time automatic backups are successful ²	Effectiveness	100%	100%	99%	98%	98%
Department Goal: Provide high availabi	ity of networ	k resource	s			
% of network uptime ³	Effectiveness	100%	99%	99%	99%	99%
% of Internet Service Provider (ISP) uptime	Effectiveness	100%	100%	100%	99%	99%
Average # of lost IT staff work hours due to viruses or malware per month ⁴	Effectiveness	n/a	n/a	0	< 2	< 2
Department Goal: Maintain the Village's	s technology i	nfrastruct	ure			
% of computers and servers that are 5 years old or less 5	Effectiveness	96%	97%	97%	95%	95%
Notes: ¹ VOP began tracking the % of computers we ² VOP conducts automatic backups of data to ensure successful in FY17. ³ Availability of network resour	data availability	and began tr	acking the %	% of time a	utomatic ba	ckups are

successful in FY17. ³ Availability of network resources is routinely monitored by IT staff, who began tracking network uptime in FY17. Based on results, IT staff maintain a high level of uptime for the VOP network and Internet due to redundant connectivity and VOP fiber installed at main Village facilities. ⁴ In FY19, VOP began monitoring the # of lost IT staff work hours due to responses to cybersecurity issues in an effort to determine VOP effectiveness at ensuring cybersecurity. In FY18 VOP implemented a mandatory cybersecurity awareness campaign. ⁵ VOP computers and servers are replaced on a 5-year life cycle in accordance with the Technology Replacement Plan. In some instances, however, individual computers may be utilized beyond the 5-year target replacement date depending on performance and organizational need.

Strategic Goal: Attract & Retain an Engaged Workforce

		FY 2017	FY 2018	FY 2019	FY 2020	FY 2024			
KPI	Туре	Actual	Actual	Est.	Proj.	Proj.			
Department Goal: Provide information t	echnology tra	ining							
% of workforce with IT access who participate in IT orientation ¹	Effectiveness	100%	100%	100%	100%	100%			
Notes: ¹ All new employees with network access are required to attend mandatory IT orientation which includes an overview of VOP technology and the VOP Electronic Use Policy									

FY 2020-2024 Initiative Action Plans

Initiative Action Plans	FY	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
<i>Expand GIS Capabilities</i> – Begin implementing the GIS Strategic Plan for the Village	FY 2020	\$50,000	\$10,000	\$10,000	\$5,000	\$5,000



The Contingency Department includes a separate allocation of funds for unexpected items that may occur during a fiscal year. This practice of maintaining contingency funding is recommended by the Fiscal Management Staff of the N. C. Local Government Commission.

These funds may not legally exceed 5.0% of all other General Fund appropriations. Starting in FY 2018, the Village ended the practice of including a general contingency and rather, included a small amount of contingency within each departmental budget. The amount provided in each department is approximately 2% of the operating budget.

Over the past several years, the Village has contributed \$1 million into a trust account toward the Library's \$4.5 million capital expansion campaign. As the library is not expected to meet the capital campaign fundraising requirements, the \$1 million of Village funds contributed to the trust will revert back to the Village in FY 2020. Contingency funding of \$1 million has been set aside as a budgetary technique to return the \$1 million from the Given Memorial Library capital campaign trust account to fund balance. Village Council does not plan to spend these funds in FY 2020, but an appropriation is necessary to comply with the North Carolina Local Government Budget and Fiscal Control Act's requirement to adopt a balanced budget. See Other Revenues for additional information regarding the budgeted revenue.

Based on discussions between the Village Council and the Given Memorial Library Board, the FY 2019 Budget included a contingency appropriation of \$100,000 to potentially fund the transition to a next generation of public library service delivery in the Village. The library working group, founded in 2018, recommended to conduct a formal library needs assessment to determine the community's desires and needs for future library services. The needs assessment will be funded in FY 2019 and is expected to be completed in early FY 2020. See Library for additional information.

Additional information about the Contingency Department may be obtained by contacting Brooke Hunter, CPA, Financial Services Director, at 910.295.1900 or <u>bhunter@vopnc.org</u>.

Expenditures by Type	FY 2018 Actual	FY 2019 Budget	FY 2019 Es timated	FY 2020 Budgeted	Percent Change
Operating	\$ -	\$ 100,000	\$ 50,000	\$ 1,000,000	900.0%
Expenditures Total	\$ -	\$ 100,000	\$ 50,000	\$ 1,000,000	900.0%



As a means to finance long-term capital purchases and projects, the Village of Pinehurst utilizes long-term debt. While simultaneously benefiting from its use, the Village has traditionally maintained a conservative position regarding the use of debt. Because of its importance to the Village's financial solvency, debt is regulated not only by North Carolina statutes, but also by Council policy. See the *SOP Guide* section for the Debt Guidelines. For information on anticipated debt, please refer to the *Capital Improvement Plan* section.

The total amount of debt outstanding at June 30, 2019 will be \$440,288. This is a very small amount of direct debt compared to our taxable property of \$3,731,000,000. All of the Village's debt is in the form of installment purchase agreements, which will be fully paid off in FY 2022.

As the Village has not issued any General Obligation Bonds, we have not been rated by a national rating agency such as Moody's Investment Service or Standard and Poor's.

Additional information about Debt Service expenditures may be obtained by contacting Brooke Hunter, CPA, Financial Services Director, at 910.295.1900 or <u>bhunter@vopnc.org</u>.

Budget Summary

	FY 2018		FY 2019		FY 2019		FY 2020		Percent
Expenditures by Type	Actual		Budget		Estimated		Budgeted		Change
Principal	\$	329,223	\$	297,282	\$	297,282	\$	298,699	0.5%
Interest		32,160		22,878		22,878		13,428	-41.3%
Expenditures Total	\$	361,383	\$	320,160	\$	320,160	\$	312,127	-2.5%

The chart below indicates the total debt service payments due under the terms of each of the Village's financing agreements over the next five-year period. It also offers financing details of each installment agreement:

Description	2020	2021	2022	2023	2024	
Debt Service Payments on I	nstallment P	urchase Agr	eements			
Firetruck - Unit 914	\$ 84,835	\$ 41,917	\$ -	\$ -	\$ -	
\$550,000; due in 14 semi-annual payments of \$41,917						
beginning on 2/1/14; final payment due on 8/1/20;						
interest @ 1.75%; collateralized by firetruck.						
Fire Station	170,967	-	-	-	-	
\$2,500,000; due in 30 semi-annual payments consisting of						
fixed principal of \$83,334 plus interest @ 3.44%;						
collateralized by Fire Station bldg; final payment due						
on 03/15/20.						
Fair Barn	56,325	54,025	51,725	-	-	
\$1,000,000; due in 40 semi-annual payments consisting of						
fixed principal of \$25,000 plus interest @ 4.60%;						
collateralized by Fair Barn building; final payment due						
on 03/11/22.						
Total Debt Service	\$ 312,127	\$ 95,942	\$ 51,725	\$ -	\$-	



The charts below indicate the total principal and interest due under the terms of each of the Village's financing agreements until maturity by project and by fiscal year:

		FY 20	020			FY	2021			FY2	2022	
Project	Р	rincipal	I	nterest	P	rincipal	li	nterest	Pı	rincipal	In	terest
Fire Station	\$	166,667	\$	4,300	\$	-	\$	-	\$	-	\$	
Firetruck 914		82,032		2,803		41,589		328		-		
Fair Barn		50,000		6,325		50,000		4,025		50,000		1,725
Totals	\$	298,699	\$	13,428	\$	91,589	\$	4,353	\$	50,000	\$	1,725
		FY 20	023			FY 202	24-20	28		FY 202	9-20	33
Project	Р	rincipal	ŀ	nterest	P	rincipal	I	nterest	Pı	rincipal	In	terest
	\$	-	\$	-	\$	-	\$	-	\$	-	\$	
Totals	\$	-	\$	-	\$	-	\$	-	\$	-	\$	

	To	tal Balanc	e by	Project			
Project	P	rincipal	Ir	nterest	Total		
Fire Station	\$	166,667	\$	4,300	\$	170,967	
Firetruck 914		123,621		3,131		126,752	
Fair Barn		150,000		12,075		162,075	
Totals	\$	440,288	\$	19,506	\$	459,794	
	т	otal by Fise	val X	Voor(s)			
Fiscal Year(s)		rincipal		iterest		Total	
FY 2020	\$	298,699	\$	13,428	\$	312,127	
FY 2021		91,589		4,353		95,942	
FY 2022		50,000		1,725		51,725	
FY 2023		-		-		-	
FY 2024-2028		-		-		-	
	\$	440,288	\$	19,506	\$	459,794	



Computation of Legal Debt Limit

Net Assessed Value - June 30, 2018	\$ 3,435,439,546 8.0%	
Debt Limit - Eight Percent (8.0%) of Assessed Value	\$ 274,835,164	
Gross Debt: Installment Purchase Agreements	 737,569	
Total Amount of Debt Applicable to Debt Limit (Net Debt)	 737,569	0.02%
Legal Debt Margin	\$ 274,097,595	

The Village is subject to the Local Government Bond Act of North Carolina, which limits the amount of net bonded debt the Village may have outstanding to 8% of the assessed value of the property subject to taxation. The Village's net debt as a percentage of assessed valuation at June 30, 2018 is 0.02% compared to the legal debt limit of 8%.



Other financing uses represent transfers out of the General Fund to other funds.

Additional information about other financing uses may be obtained by contacting Brooke Hunter, CPA, Financial Services Director, at 910.295.1900 or <u>bhunter@vopnc.org</u>.

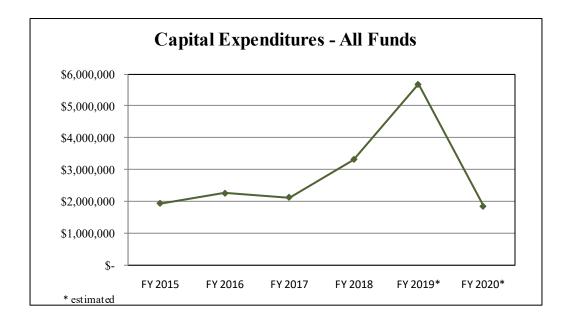
	FY 2018		FY 2019	FY 2019	FY 2020		Percent
Expenditures by Type	Actual		Budget	Estimated		Budgeted	Change
Operating	\$ 344,000	\$	4,404,165	\$ 4,404,165	\$	-	-100.0%
Expenditures Total	\$ 344,000	\$	4,404,165	\$ 4,404,165	\$	-	-100.0%



Description

Capital expenditures are appropriated within each fund, typically in the General Fund and capital project funds, when applicable. This section is provided to give the reader a summary of all capital expenditures and to provide trend data related to capital expenditures.

The Village is committed to protect and maintain its capital investments. The chart below illustrates the historical capital expenditure levels by the Village.



Summary

Capital expenditures are typically accounted in either the General Fund or the capital project funds. In the General Fund, appropriations are made on an annual basis. These capital outlays are included in the *General Fund* section by department. In the capital project funds, a project ordinance is adopted for a multi-year period and remains in effect until the project is completed. The following sections highlight capital expenditures in both the General and capital project funds.



General Fund Capital Expenditures

The schedule on the following pages details the specific capital items funded in the FY 2020 Budget. In addition to routine vehicle and equipment replacements, the Village intends to make storm drainage improvements; renovate and repair structures at the Fair Barn and Harness Track; make streetscape improvements along Magnolia Road; purchase land for a potential third fire station; and purchase land to potentially develop structured parking near the Village Center. Please refer to the *General Fund* section for additional information on these items.

General Fund Capital Items	Budget Department/Division	FY 2020 Funded Amount
Public Safety		
Land for Potential Fire Station 93	Fire	\$ 200,000
Opticom - Traffic Light Preemption System	Fire	8,300
Total Public Safety		208,300
Transportation		
Small Drainage Projects	Streets & Grounds	85,000
Community Road - Storm Drainage Project	Streets & Grounds	15,000
Sugar Gum Headwall - Storm Drainage Project	Streets & Grounds	40,000
Deerwood & Tamarisk - Storm Drainage Project	Streets & Grounds	60,000
Magnolia Avenue - Storm Drainage Project	Streets & Grounds	25,000
Magnolia Road - Streetscape Improvements	Streets & Grounds	115,000
Total Transportation		340,000
Cultural & Recreation		
Track Packer	Harness Track	16,000
Total Cultural & Recreation		16,000
Economic & Physical Development		, , , , , , , , , , , , , , , , , , ,
Land for Potential Structured Parking near Village Center	Community Development	200,000
Total Economic & Physical Development		200,000
Buildings & Grounds Maintenance		,
Replace HVAC in Village Hall	Administration	16,000
Stucco Exterior	Fair Barn	25,000
Gutters for Annex	Fair Barn	6,000
Replace HVAC	Fair Barn	8,000
Replace Exterior Doors	Fair Barn	15,000
Replace HVAC	Fire	5,000
Replace Siding	Harness Track	48,000
Remodel Barn Bathrooms	Harness Track	11,000
Track Restaurant Floor	Harness Track	6,500
Replace HVAC	Police	16,000
Reseal & Restripe Parking Lot	Police	8,500
Wicker Park Maintenance Building Parking Expansion	Recreation	25,800
Total Buildings & Grounds Maintenance		190,800





General Fund Capital Expenditures (continued)

General Fund Capital Items	Budget Department/Division	FY 2020 Funded Amount
Information Technology		
Server - Backup Primary AACore1	Information Technology	\$ 7,000
Server - Backup Primary AACore2	Information Technology	7,000
HP Designjet Plotter	Information Technology	8,000
Viper Antenna/Repeator	Police	6,000
Total Information Technology		28,000
Fleet Maintenance		
Rescue Vehicle	Fire	400,000
Car Wash System	Fleet Maintenance	18,000
Zero Turn Mower	Harness Track	20,000
Chevy Tahoe	Police	38,000
Dodge Charger	Police	38,000
Dodge Charger	Police	38,000
Generator	Public Services	56,400
Freightliner Garbage Truck	Solid Waste	200,000
Ventrac Mower	Streets & Grounds	35,000
Cross Over Spreader	Streets & Grounds	16,300
Lee Trailer	Streets & Grounds	5,100
Total Fleet Maintenance		864,800
General Fund Total		\$ 1,847,900
	% of Expenditures	8.6%



Description

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds. Capital projects are approved through a separate capital project ordinance as they usually span over more than one fiscal year. The Village of Pinehurst currently has one capital project fund, the Community Center Capital Project Fund, which is detailed later in this section.

This section provides information regarding the major on-going or upcoming capital projects for the Village of Pinehurst, the revenues to date, the expenditures to date, a brief description of the project, as well as the anticipated impact of the project on the operating budget and Key Performance Indicators.

Summary

The Village is currently constructing a community center to provide additional indoor space for recreational programs and other activities. The facility will be located in Cannon Park. Project design began in FY 2018, construction started in FY 2019, and completion is expected in FY 2020.



Community Center at Cannon Park Construction



Budget Highlights

The Community Center Capital Project Fund was established to account for the costs incurred in the design and construction of a community center. The center will provide gymnasium, multiple classrooms and office space for the Parks and Recreation staff. The \$4,748,165 project was funded with cash from the General Fund in prior years.

The project budget was originally adopted by the Village Council on October 24, 2017 with subsequent amendments. Design and engineering costs of \$344,000 were funded in FY 2018 with the \$4.4 million dollar construction of the facility funded in FY 2019. With \$2,744,000 anticipated to be expended by the end of FY 2019, the capital project estimates through June 30, 2019 are provided below.

Community Center Expenditures

Expenditures by Type	Projected Budget	E	xpenditures to Date FY 2019	FY 2020
Design/Engineering Costs	\$ 344,000	\$	344,000	\$ -
Construction Costs	\$ 4,404,165	\$	2,400,000	\$ 2,004,165
Total Expenditures	\$ 4,748,165	\$	2,744,000	\$ 2,004,165

Impact on Operating Budget

Once the facility is completed in FY 2020, operating costs in the General Fund will increase to support salaries, utilities, supplies, and other programming costs. These additional costs will be offset to some degree by savings from vacating a rented facility and additional programming revenues. The revenue and expenditure changes, summarized below, have been incorporated into the Village's *Capital Improvement Plan* section and are also reflected in the *Five-Year Financial Forecast* section.

		Fiscal Year Ending June 30										
	-	FY 2020		FY 2021]	F Y 2022]	F Y 2023]	FY 2024		Total
Revenues:												
Recreation Fees	\$	23,278	\$	34,900	\$	35,947	\$	37,025	\$	38,136	\$	169,286
Operating Costs:												
Salaries & Benefits	\$	66,205	\$	68,522	\$	70,920	\$	73,403	\$	75,972	\$	355,022
Operating Costs		100,043		103,014		106,075		109,227		112,474		530,833
Reduction in Lease Exp		(13,000)		(26,000)		(26,000)		(26,000)		(26,000)		(117,000)
Total Operating Costs	\$	153,248	\$	145,536	\$	150,995	\$	156,630	\$	162,446	\$	768,855
Net Operating Impact	\$	129,970	\$	110,636	\$	115,048	\$	119,605	\$	124,310	\$	599,569



Impact on Key Performance Indicators

The new Community Center will positively influence Parks and Recreation service offerings and program capabilities, which will improve results with the following key performance indicators. The Community Center will allow expansion of recreational opportunities and day camp programs, which will attract additional participants of all ages. Although already high, the Village also projects resident satisfaction with the quality of youth and adult recreational programs to increase with the opening of the new facility.

Key Performance Indicator (KPI)	FY 2017 Actual	FY 2018 Actual	FY 2019 Est.	FY 2020 Proj.	FY 2024 Proj.
Total # of participants in athletic and recreation programs	4,872	4,908	4,700	5,150	5,574
# of athletic and recreation program participants per Recreation Coordinator FTE	2,436	2,454	2,350	2,575	2,787
Residents recreation program participants as a % of population	22%	19%	20%	22%	23%
% of residents satisfied with the quality of youth recreation programs	93%	93%	93%	95%	95%
% of residents satisfied with the quality of adult recreation programs	91%	91%	91%	95%	95%



Introduction

Purpose

The Village of Pinehurst is a high performing, results oriented organization. We are focused on fulfilling our mission and achieving the short-term and long-term performance goals indicated on our Balanced Scorecard (BSC). A reliable long-term financial forecast is an important part of ensuring that adequate resources are available to meet future financial obligations. It also assists us in meeting the Council's strategic goal to "Maintain a Healthy Financial Condition" and achieving the long-term financial targets on our Balanced Scorecard.

Each year, the Financial Services Department prepares a five-year financial forecast to ensure the Village can achieve the long-term performance target levels on the Village's BSC and department balanced scorecards while maintaining a healthy and sustainable financial position.

The Village has budgetary and financial policies that set forth basic guidance for the financial management of the Village. These policies, provided in the *Strategic Operating Plan Guide* section of this document, are based upon long-standing principles of public stewardship. The forecast serves to inform decision makers of the mid-term financial implications of the decisions they are making today.

Methodology

The forecast includes five-year projections of revenues, operating expenditures, anticipated debt service for financed capital, and planned capital expenditures. It is inclusive of the Initiative Action Plans in the forecasted period and the impact those initiatives are projected to have on revenue, capital expenditures and ongoing operating costs.

Sound and conservative financial principles are utilized when preparing the plan. Much effort is taken to ensure that all revenue and costs associated with an Initiative Action Plan, capital addition, or program are included in the plan. This is done to ensure the plan is as accurate as possible in predicting financial outcomes and to ensure that adequate resources are available to meet future obligations.

After the issuance of the Village's audit report each fall, Financial Services staff begin compiling the data needed to update the forecast. Files containing historical financial information are updated to include the current year's audited data. This annual update ensures that the plan is based upon the most relevant data available.

Revenue Forecasting

Significant revenue sources of the Village are forecast on a line-by-line basis. They are generally projected based on historical trends and other available information. For instance, property tax revenue is dependent on new construction trends and property revaluations. All of these factors are taken into account to forecast property tax revenue. Some revenue, like sales taxes, is directly linked to the overall economy. This makes them more difficult to predict on a long-term basis.



The Village also relies heavily on information provided by the North Carolina League of Municipalities (NCLM). In conjunction with economists at the North Carolina General Assembly, the NCLM issues a revenue forecast memo each spring, which contains projected growth rates for state-collected local revenue.

Department heads and financial staff also review internal data on programs and activities to accurately forecast fees and charges revenue over the five-year planning horizon.

Operating Expenditure Forecasting

Salaries and benefits make up approximately half of the Village's budgeted expenditures each year, so forecasting them accurately is critical to producing a reliable plan. Staff begins by developing the current year personnel budget. Each department head also projects staffing needs over the five-year period and completes a staffing request for the staffing forecast. The Strategic Planning Team reviews these requests and determines which positions to include in the final plan. All positions included in the staffing forecast are incorporated into the five-year forecast. Part-time staffing requirements and overtime are also estimated and included.

Merit raise ranges are estimated for the five-year period in consultation with the Village Manager and the Human Resources Department. Cost of living adjustments are based on the annual average consumer price index percentage for the prior calendar year. Other benefit costs are estimated at their individual growth rates based upon information from the North Carolina Retirement System, our insurance providers, and our benefit consultants.

The current year forecast is then used to project the remaining four years of the plan using key assumptions set by the Financial Services Director, in consultation with the Village Managers.

Each year, departments develop Initiative Action Plans (IAPs) and Opportunities for Innovation and Improvement (OFIs) that are designed to improve performance and service levels indicated on the Village's BSC. These initiatives may include operating and capital expenditures. Each IAP or OFI has its own five-year financial plan that indicates the operating and capital expenditures as well as any revenue impact related to the initiative by year. Financial Services staff analyze the IAPs and incorporate the financial data contained in their plans into the five-year forecast. The *Strategic Priorities* section provides a description and the estimated net cost of IAPs included in the five-year financial forecast.

The forecast for other operating expenditures is based on the current year's operating expenditures budget. The forecast takes current operating expenditures, which are not related to personnel or a specific IAP, and forecasts them based on an inflation factor. To ensure the accuracy of the plan, a listing of adjustments by year is maintained to adjust for known additions or deductions from the plan. For instance, if the Village has a significant operating lease that expires in the second year of the plan, the item is removed from the plan in the third year. The forecast will not contain these costs in the third year and going forward. The financial plans for all IAPs are reviewed carefully to ensure that new operating costs that begin after the first year of the plan are included. Also, operating expenditures and revenue related to major capital additions are manually added to the forecast in the same manner.



Capital Expenditure Forecasting

The Village's Capital Improvement Plan (CIP) is a detailed plan of capital additions and replacements in the five-year period. The CIP is used to plan for the acquisition of vehicles, equipment, infrastructure, new facilities, and other capital assets valued at over \$5,000.

Adequate resources must be made available for timely replacement of the Village's capital assets. The forecast allows decision makers to monitor planned capital investment levels to ensure that a balance between operating needs and capital needs is maintained across the planning horizon.

More details on how the capital forecast is developed is contained in the *Capital Improvement Plan* section of this document.

FY 2020-2024 Five-Year Financial Forecast

Revenue Forecast and Significant Assumptions

The FY 2020-2024 forecast projects operating revenue to grow from \$20,822,380 to \$21,980,000 over the next five years. The property tax rate is planned to increase to \$0.30 cents per \$100 valuation for FY 2020. The tax rate is then projected to increase one-half cent each year of the forecast to address operating expenditure pressures discussed below. Real property taxes are estimated to grow at 1% over the planning period due to the construction of new homes and commercial properties. Local option sales taxes are planned to increase at 3% per year in the plan. Other unrestricted intergovernmental revenues are planned to increase at varying rates based upon the NCLM forecast and other available information.

Over the past several years, the Village contributed a total of \$1 million to the Given Memorial Library capital campaign. However, the library did not meet its capital campaign fundraising requirement, so the \$1 million of Village funds contributed to date to the trust will revert back to the Village in FY 2020. These funds are included as a one-time operating revenue in FY 2020.

Operating Expenditure Forecast and Significant Assumptions

Salaries and benefits are forecast to increase by approximately 4.6% per year on average across the planning period before accounting for the addition of new positions. Although merit pay raises of 2% and cost of living adjustments of 2.4% account for the majority of this increase, increased required retirement contributions and projected continued increases in health insurance premiums are also contributing factors. Beyond the FY 2020 budget year, there are two planned changes to paid staff. A Human Resources Specialist position will transition from 30-hours to full-time in FY 2021. A full-time Inspector position will reduce to half-time in FY 2023 upon retirement of an Inspector who has interest in remaining employed in a part-time capacity. The net effect of these changes is a reduction of .25 FTEs.

In January 2019, The North Carolina Local Government Employees' Retirement System Board voted to increase employer contribution rates to address shortfalls in investment earnings in the pension plan. These contribution rates progressively increase over the five-year plan and are the primary reason for the



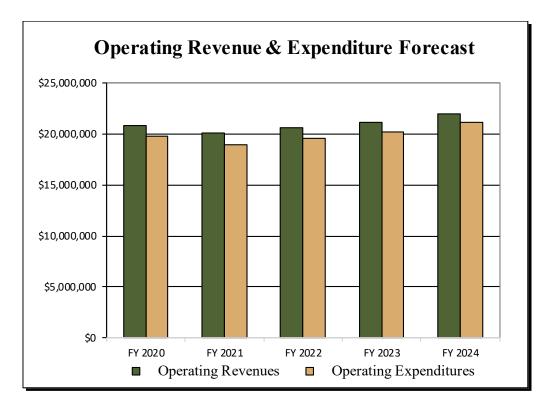
projected half-cent tax increase in each year from FY 2021 to FY 2024. The base contribution rate for non-law enforcement officers increases from 8.95% in FY 2020 to 12.45% in FY 2024.

As a budgetary technique to balance the budget and return \$1 million from the Given Memorial Library capital campaign to fund balance, contingency funding of \$1 million is included in the proposed budget to offset the revenue. Village Council does not plan to spend these funds in FY 2020, but an appropriation is necessary to comply with the North Carolina Local Government Budget and Fiscal Control Act's requirement to adopt a balanced budget.

Other operating expenditures are expected to increase by 2.5% per year based on economists' predictions of inflation. We believe this is a reasonable and conservative estimate. Some operating expenditures such as energy and fuel are more volatile than others, and the plan must account for the possibility that actual costs could be slightly higher than the baseline consumer price index.

Debt service expenditures are projected using known amortization schedule payments for existing debts and estimated interest rates if new debt is projected to be issued in the five-year period. No new debt issuances are expected in the FY 2020-2024 planning period.

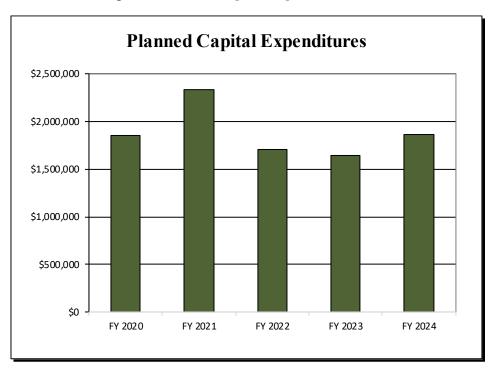
After adjusting for incremental operating expenditures from new initiatives and capital additions, total operating expenditure increases in the plan range from 3.1% to 4.4% in FY 2021-2024. There is a 4% decrease in operating expenditures from FY 2020 to FY 2021 as the \$1 million contingency funding is a one-time appropriation.





Capital Forecast

The forecast incorporates capital investments with an estimated cost of \$9,396,900 over the next five years. These capital investments represent 7.5%-11% of total expenditures across the plan. Details on planned capital investments are provided in the *Capital Improvement Plan* section of this document.



Forecast Summary

Table 1 on page 146 summarizes the key information of the five-year financial forecast. Management relies heavily on this data to make decisions on which programs, initiatives, and capital can be afforded within available revenues.

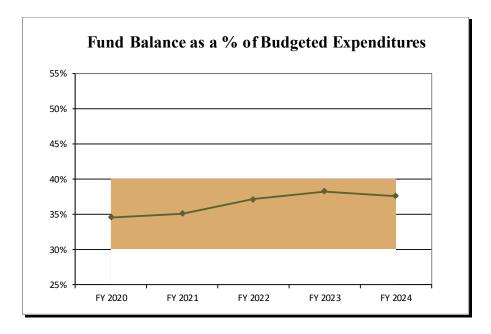
Two key financial management concepts guide management in these decisions. First, the Village strives to maintain a healthy operating margin. The operating margin ratio measures how much of available operating revenues are required to support operating expenditures. The Village strives to maintain an operating margin ratio between 0.89 and 0.91. For example, for each dollar in operating revenues received, approximately 89 cents will be used to support operating expenditures. This leaves the remaining 11 cents available for current or future capital investments. Monitoring this key ratio ensures that operating expenditures are kept in check and that funds will be available for capital improvements. In this year's plan, estimated operating ratios begin at 0.89 in FY 2020, reduce to 0.88 in FY 2021, and remain steady at 0.90 for the remainder of the plan. This slight increase in the operating margin ratios in the out years is typical in the Village's forecast.

The second measure management uses to guide the development of the forecast is the fund balance ratio. The Village Council has adopted a Fund Balance Policy that requires management to develop budgets that maintain total fund balance in the range of 30%-40% of budgeted expenditures. Details on this policy are provided in the *Strategic Operating Plan Guide* section of this document.



Council does not expect to expend the \$1 million in contingency funds in FY 2020, but plans to set them aside for future capital use. There are several significant capital projects to be evaluated and considered in the next five years, in addition to others that may be recommended in the Comprehensive Long-Range Plan in FY 2020. Assuming the contingency funds are expended at some point during the five-year planning period, fund balance levels begin at 34.6% in FY 2020 and are expected to increase to 37.6% by FY 2024. However, if the \$1 million is not expended in any year of the planning period, fund balance levels begin at 39.2% in FY 2020 and increase to 42.0% by FY 2024. Table 1 provides fund balance ratios for the five-year period for each scenario.

Historically, operating revenues come in at 101% of budget, while operating expenditures typically fall 5% below budget. This concept, known as the Budget to Actual Variance, is incorporated in each year of the forecast to more accurately predict ending fund balance.



Overall, management believes that the five-year financial plan provides a clear path forward for the Village to accomplish the goals and objectives set forth in the FY 2020 Strategic Operating Plan. The forecast was developed based on sound financial management principles and will guide the Village well throughout the planning period.



	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Population	16,994	17,283	17,573	17,862	18,152
Property Tax Rate	0.300	0.305	0.310	0.315	0.320
Operating Revenues					
Property Tax Revenue	\$11,186,000	\$11,490,000	\$11,798,000	\$12,111,000	\$12,430,000
Intergovernmental Revenues	6,534,400	6,680,600	6,831,900	6,988,200	7,148,500
Permits & Fees	925,700	838,000	842,000	846,000	1,200,000
Sales & Services	720,700	750,000	778,000	806,000	835,000
Other Operating Revenues	1,274,080	254,000	251,000	254,000	258,000
Interest Income	180,000	101,000	103,000	105,000	107,000
Other Taxes & Licenses	1,500	1,500	1,500	1,500	1,500
Operating Revenues	\$20,822,380	\$20,116,000	\$20,606,000	\$21,112,000	\$21,980,000
Operating Expenditures					
Personnel in FTEs	145	146	146	145	145
Salaries and Benefits	\$11,401,570	\$11,857,467	\$12,505,804	\$13,027,352	\$13,517,874
Operating	8,016,750	6,971,076	7,063,678	7,205,154	7,607,799
Debt Service	312,127	96,000	52,000	-	-
Operating Expenditures	19,730,447	18,924,543	19,621,482	20,232,507	21,125,673
Operating Income	1,091,933	1,191,457	984,518	879,493	854,327
Capital Expenditures in GF	1,847,900	2,331,500	1,709,500	1,647,500	1,860,500
Total GF Expenditures	21,578,347	21,256,043	21,330,982	21,880,007	22,986,173
Revenues Over (Under) Exp	\$ (755,967)	\$ (1,140,043)	\$ (724,982)	\$ (768,007)	\$ (1,006,173)

Table 1 - Five-Year Financial Forecast FY 2020-2024

Capital As a Percent of Total Expenditures

	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Total Expenditures	21,578,347	21,256,043	21,330,982	21,880,007	22,986,173
Total Capital Expenditures	1,847,900	2,331,500	1,709,500	1,647,500	1,860,500
% of Total Expenditures	8.6%	11.0%	8.0%	7.5%	8.1%

Projected Impact on Fund Balance in the General Fund

	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Beginning Fund Balance	\$ 7,043,712	\$ 7,466,885	\$ 7,469,429	\$ 7,928,981	\$ 8,383,720
Revenues Over (Under) Exp	(755,967)	(1,140,043)	(724,982)	(768,007)	(1,006,173)
Budget to Actual Variance ¹	1,179,140	1,142,587	1,184,534	1,222,745	1,276,084
Projected Actual Gain/(Loss)	423,173	2,544	459,552	454,739	269,910
Projected Ending GF Bal	\$ 7,466,885	\$ 7,469,429	\$ 7,928,981	\$ 8,383,720	\$ 8,653,630
% of Total Budget ²	34.6%	35.1%	37.2%	38.3%	37.6%
% of Total Budget with \$1M					
Contingency Unexpended ³	39.2%	39.8 %	41.9%	42.9%	42.0%

¹ Assumes actual revenues of 101% of budget and actual expenditures of 95% of budget

² Assumes \$1 million contingency funds are expended during the 5-year planning period

³ Assumes \$1 million contingency funds are not expended during the 5-year planning period 0.89

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Estimated Operating Margin
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0.88

0.90

0.90

0.90



Introduction

The Village of Pinehurst's five-year Capital Improvement Plan (CIP) is an integral part of the Village's Strategic Planning Process, which is described in detail in the *Strategic Priorities* section of this document. The CIP process is used to plan for the budgeting and financing of routine replacement of vehicles and equipment, significant infrastructure improvements, new facility construction, and other capital asset additions greater than \$5,000. The Village uses this process to ensure that high-dollar, long-lived projects are aligned with the Village's strategic direction and that capital investments are financially sustainable. The CIP is developed in conjunction with the Village's Five-Year Financial Forecast outlined in the previous section.

The FY 2020-2024 CIP represents a \$9.4 million plan to address the Council's strategic objective to "Maintain village assets" under the strategic goal to "Professionally manage a high performing organization." Capital expenditures are driven by the types and levels of services provided to customers and the target performance levels established by the Village Council. The proposed plan represents maintaining all current service levels while enhancing others through increased capital investment.

This CIP was developed under the assumption that the Village will fund those items that are able to be included under the proposed tax rate of \$0.30 per \$100 valuation and projected tax rates shown in the five-year financial forecast.

The Village Council updates the CIP annually as part of the Strategic Operating Plan to ensure it is reflective of the Council's current strategic goals and objectives. In addition, it is expanded annually to add a year of programming to replace the year previously completed.

Adoption of the CIP by the Village Council does not constitute a commitment to fund a particular item, but rather signifies Council's intention to fund capital expenditures at the indicated level during the five years. The capital investment shown in FY 2020 of the CIP, however, does represent the amount of capital spending appropriated in the FY 2020 Budget.

Capital Improvement Program

Overview

The FY 2020-2024 CIP includes capital investments with a total estimated cost of \$9,396,900 in the General Fund over the next five years. These costs are divided into three major areas – Fleet, Information Technology (IT), and Other Capital Additions. Table 1 indicates the breakdown of capital investments by area:

Table 1 - Capi	tal Cost By	y Major Area
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Major Area		Cos	t of Capital	% of Total
Fleet		\$	3,872,800	41%
Information Technology			444,000	5%
Other Capital Additions			5,080,100	54%
	TOTAL	\$	9,396,900	100%



Fleet

The Fleet Maintenance Department is responsible for the purchase, replacement, and maintenance of the Village's fleet and large equipment (e.g. backhoes, dump trucks). Existing assets are primarily replaced on a life cycle replacement schedule. However, if the equipment is in good working condition at the end of its scheduled replacement, replacement is delayed and available funds are diverted to other capital needs. The fleet and large equipment inventory can be expanded only if a new initiative is approved that is deemed to support the Village's Strategic Operating Plan. Key Performance Indicators (KPIs) for Fleet Maintenance are included in the *General Fund* section of this document.

Information Technology (IT)

The Information Technology Department is responsible for the purchase, replacement, and maintenance of the Village's computer hardware, software, and communication infrastructure. Existing IT assets are replaced on a life cycle replacement schedule. Key Performance Indicators (KPIs) for Information Technology are included in the *General Fund* section of this document.

Other Capital Additions

The purchase, replacement, and maintenance of all other infrastructure and fixed assets are other capital additions. Examples include land, transportation improvement projects, pedestrian facilities, and storm water drainage improvements.

Funding Sources

Funding for capital expenditures may be obtained from the following sources:

<u>General Fund Cash</u> – this is provided by appropriated operating revenues or fund balance and will generally be used for routine capital investments.

<u>Installment Financing</u> – this is provided by a banking institution and typically is collateralized by the asset being purchased. It is a contractual obligation specifying payment terms, including principal and interest to be paid over a period of time, generally 5 to 15 years. Most installment financing agreements are amortized as fixed principal plus interest.

<u>Grant Funding</u> – this refers to the Village making application and being awarded funds from typically a state or federal government agency for a specific purpose.

<u>General Obligation Bonds</u> – this funding source requires voter approval and is used to finance major capital projects with an expected life of 30 to 40 years. The Village has not utilized this funding source in the past due to the size of debt issuances.

Table 2 below shows a summary of the revenues and funding sources for the FY 2020-2024 projected capital investments. It is important to note that all capital improvements are funded with available Village funds or cash, with no reliance on debt financing.

Table 2 - CIP Revenue/Funding Sources Summary

Funding Source		Cos	t of Capital
General Fund Cash		\$	9,396,900
	TOTAL	\$	9,396,900



Impact on General Fund

Table 3 illustrates the total General Fund impact of the CIP over the five years.

	FY 2020	FY 2021	FY 2022	•	FY 2023	FY 2024	Total
Fleet	\$ 864,800	\$ 1,095,000	\$ 407,000	\$	570,000	\$ 936,000	\$ 3,872,800
Information Technology	28,000	93,000	252,000		29,000	42,000	444,000
Other Capital Additions	 955,100	1,143,500	1,050,500		1,048,500	882,500	5,080,100
Capital Paid with Cash	 1,847,900	2,331,500	1,709,500		1,647,500	1,860,500	9,396,900
Net Annual Operating Impact	 129,970	112,136	120,048		131,605	146,310	640,069
General Fund Impact	\$ 1,977,870	\$ 2,443,636	\$ 1,829,548	\$	1,779,105	\$ 2,006,810	\$ 10,036,969
\$0.01 of the Tax Rate	372,867	376,721	380,581		384,476	388,438	
Tax Rate Equivalent of CIP	\$ 0.05	\$ 0.06	\$ 0.05	\$	0.05	\$ 0.05	\$ 0.05

Table 3 - General Fund Impact of the CIP

Capital Projects

Specific criterion is used to determine whether a capital request is classified as a capital project. The criterion are: (1) the total cost is estimated to exceed \$100,000, (2) substantial activity must occur over more than one fiscal year, and (3) the attributes of the project such as type, location, size, etc. must be specifically identified. Capital projects are typically for major facilities and may require the use of a separate capital project fund.

The Community Center at Cannon Park capital project was fully funded in the General Fund in previous fiscal years. The new facility will contain a gymnasium, office space, kitchen, and activity rooms. Design and construction began in FY 2018 and FY 2019, with the opening of the Community Center in FY 2020. Table 4 below shows the Community Center project budget and the facility's cash flow impact. The *Capital Project Fund* section of this document provides additional details regarding this project, including detailed impacts on cash-flow and Key Performance Indicators.

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Table 4 - Community	V Center Capit	al Project Fund	Budget and Cas	h Flow Impact

					Fiscal Year Ending June 30									
Project Budget		Total	Pri	ior Periods	FY	2020	FY	2021	FY	2022	FY	2023	FY	2024
Appropriations		\$ 4,748,165	\$	4,748,165	\$	-	\$	-	\$	-	\$	-	\$	-
	TOTAL	\$ 4,748,165	\$	4,748,165	\$	-	\$	-	\$	-	\$	-	\$	-
Funding Source:														
Cash		\$ 4,748,165	\$	4,748,165	\$	-	\$	-	\$	-	\$	-	\$	-
	TOTAL	\$ 4,748,165	\$	4,748,165	\$	-	\$	-	\$	-	\$	-	\$	-

				Fiscal Year Ending June 30									
Cash Flow Impact	Total	Pr	ior Periods	F	Y2020	F	Y 2021	F	Y2022	F	Y 2023	F	Y2024
Revenue	\$ 169,286	\$	-	\$	23,278	\$	34,900	\$	35,947	\$	37,025	\$	38,136
Project Expenditures	(4,748,165)		(2,744,000)	(.	2,004,165)		-		-		-		-
Net Operating Expenditures	(768,855)		-		(153,248)	(145,536)	((150,995)	((156,630)	((162,446)
TOTAL	\$ (5,347,734)	\$	(2,744,000)	\$(2,134,135)	\$(110,636)	\$((115,048)	\$((119,605)	\$((124,310)





Operating Impact

Table 5 summarizes the operating impact of the significant non-recurring capital outlays in the CIP, including capital projects, IAPs and other significant projects. The operating impact of the following non-recurring capital outlays are included below: Community Center, West Pinehurst Park Development, Pedestrian Facilities and Streetscape Improvements. The majority of these expenditures and revenues are associated with the Community Center capital project, however, incremental operating cost increases as a result of other capital outlays are also included. See the *Capital Project Fund* section for segregated information on the Community Center operating impact. Please note that these operating impacts are forward-looking and only include costs associated with capital items included in the five-year planning period.

	Fiscal Year Ending June 30												
	FY 2020]	FY 2021]	FY 2022]	FY 2023]	FY 2024		Total		
Revenues:													
Recreation Fees	\$ 23,278	\$	34,900	\$	35,947	\$	37,025	\$	38,136	\$	169,286		
Total Revenues	\$ 23,278	\$	34,900	\$	35,947	\$	37,025	\$	38,136	\$	169,286		
Operating Costs:													
Salaries & Benefits	\$ 66,205	\$	68,522	\$	70,920	\$	73,403	\$	75,972	\$	355,022		
Operating Costs	100,043		104,514		111,075		121,227		134,474		571,333		
Reduction in Lease Exp	(13,000)		(26,000)		(26,000)		(26,000)		(26,000)		(117,000)		
Total Operating Costs	\$ 153,248	\$	147,036	\$	155,995	\$	168,630	\$	184,446	\$	809,355		
Net Operating Impact	\$ 129,970	\$	112,136	\$	120,048	\$	131,605	\$	146,310	\$	640,069		

Table 5 - Operating Impact of Significant Non-Recurring Capital Outlays in the CIP

Revenues generated because of significant non-recurring capital include recreation fees from expanded programs at the new Community Center.

Salaries and benefits are for an additional position, an Administrative Assistant, in FY 2020 associated with the Community Center. All of the Administrative Assistant salaries and benefits are allocated since this position will solely serve the Community Center.

Operating costs are primarily related to the new Community Center but also include costs associated with all other significant non-recurring capital. Operating costs primarily include utilities and maintenance costs for buildings and grounds.

Anticipated savings include the reduction in lease expenditures for the space that is currently rented for recreation programs and activities. Once the Community Center is operational, this leased space will no longer be needed. You will see that there is no additional debt service required across the planning timeline due to capital expenditures in the plan.



Debt Service

Table 6 shows the ratio of projected debt service to estimated total expenditures over the five years. During the planning horizon, the Village's debt service as a percentage of total expenditures is projected to decline to 0% of General Fund expenditures, as our remaining debts are paid off in FY 2022. The Village's policy is to keep debt service as a percentage of expenditures below 10%.

		Fiscal Year Ending June 30										
	F	FY 2020		FY 2021		FY 2022		Y 2023	FY	2024		
Existing Debt Service	\$	312,127	\$	95,942	\$	51,725	\$	-	\$	-		
Total Debt Service	\$	312,127	\$	95,942	\$	51,725	\$	-	\$	-		
Estimated Expenditures	\$ 2	21,578,347	\$ 2	21,256,043	\$ 2	1,330,982	\$ 21	,880,007	\$ 22	,986,173		
% of Expenditures		1.45%		0.45%		0.24%		0.00%		0.00%		

Table 6 - Impact of CIP Debt Issuances on Debt Ratios

Summary

In summary, the FY 2020-2024 CIP represents a \$9.4 million General Fund investment in capital for fleet, information technology, and other capital additions.

The list below highlights some of the more notable items included the five year plan:

- Land purchase for potential structured parking (FY 2020),
- Land purchase for potential Fire Station 93 (FY 2020),
- Replacement of a rescue vehicle and fire engine (FY 2020-2021),
- Replacement of five solid waste vehicles (FY 2020-2024),
- Streetscape improvements (FY 2020-2023),
- Replacement of three police vehicles each year (all years),
- Storm drainage projects (all years),
- Paving of Cannon Park parking lot (FY 2021),
- Pedestrian facilities (FY 2021-2024), and
- West Pinehurst Park development (FY 2022-2024).

Total Cost of General Fund CIP by Category Other Capital Additions 54%

In addition, the FY 2020-2024 CIP includes one Capital Project Fund in the five-year planning period, with \$2,004,165 of construction costs expected to be expended in FY 2020.



Fleet Purchase Plan

This section contains detail on the purchase of new or replacement vehicles and equipment. Vehicles and equipment are primarily replaced on a life cycle replacement schedule.

			Budget		C	IP			
Description	Year	Life	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024		
Buildings & Grounds									
Ventrac Mower	2012	15	\$ -	\$-	\$ -	\$-	\$ 35,000		
Fire									
KME Pumper Tanker	2001	20	-	650,000	-	-	-		
Ford F650 Hackney Body	2004	20	400,000	-	-	-	-		
Fleet Maintenance									
Howco Car Wash System	New	10	18,000	-	-	-	-		
Harness Track									
Ford F250	2008	15	-	-	-	30,000	-		
Ford F250	2009	15	-	-	-	-	23,000		
Kubota Zero Turn Mower	2009	7	20,000	-	-	-	-		
John Deere Zero Turn Mower	2013	7	-	20,000	-	-	-		
John Deere Utility Tractor	2015	20	-	_	-	-	55,000		
Utility Vehicle	New	10	-	-	11,000	-	_		
Inspections					,				
Chevy Colorado	2011	15	_	_	_	_	28,000		
Chevy C1500 4X4 Truck	2003	12	-	25,000	-	-	-		
Police				-,					
Chevy Tahoe	2011	10	38,000	-	-	-	-		
Chevy Tahoe	2011	10	-	-	-	45,000	-		
Chevy Tahoe	2011	10	-	-	42,000	-	-		
Chevy Tahoe	2012	10	-	-	42,000	-	-		
Chevy Tahoe	2012	10	-	-	-	45,000	-		
Chevy Tahoe	2013	10	-	-	-	-	50,000		
Dodge Charger	2009	6	38,000	-	-	-	-		
Dodge Charger	2008	10	-	-	42,000	-	-		
Dodge Charger	2009	10	-	40,000	-	-	-		
Dodge Charger	2009	10	38,000	-	-	-	-		
Dodge Charger	2010	10	-	40,000	-	-	-		
Dodge Charger	2010	10	-	40,000	-	-	-		
Dodge Charger	2013	10	-	-	-	-	50,000		
Dodge Charger	2014	6	-	-	-	45,000	-		
Dodge Charger	2015	10	-	-	-	-	50,000		
PS Administration									
US Marine Corp Generator	1970	20	56,400	-	-	-	-		
Recreation									
Ford F250 4X4	2004	15	-	-	25,000	-	-		



Fleet Purchase Plan (continued)

			Budget	CIP				
Description	Year	Life	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	
Solid Waste								
Freightliner Garbage Truck	2016	7	\$ -	\$-	\$-	\$-	\$ 240,000	
Chevy C1500	2007	6	-	-	-	-	50,000	
Freightliner Garbage Truck	2012	7	200,000	-	-	-	-	
Freightliner Garbage Truck	2013	7	-	-	220,000	-	-	
Freightliner Garbage Truck	2015	7	-	-	-	230,000	-	
Freightliner Garbage Truck	2014	7	-	210,000	-	-	-	
Streets & Grounds								
Aera-Vator 80 Inc	1996	5	-	-	-	20,000	-	
John Deere Motor Grader	1992	20	-	-	-	-	160,000	
Wood Chipper	2000	5	-	45,000	-	-	-	
300 Land Long Tractor	2001	20	-	-	-	-	45,000	
Grasshopper Mower	2004	7	-	25,000	-	-	-	
Chevy Dump Truck-1 Ton	2006	20	-	-	-	-	60,000	
Ventrac Compact Mower	2007	7	35,000	-	-	-	-	
Ford F150	2008	15	-	-	-	25,000	-	
Ford F150	2008	15	-	-	-	-	30,000	
John Deere Zero Turn Mower	2009	7	-	-	25,000	-	-	
Johnston Vacuum Sweeper	2012	5	-	-	-	130,000	-	
John Deere 5085 Tractor	2012	20	-	-	-	-	60,000	
Monroe Cross Over Spreader	2009	10	16,300	-	-	-	-	
Lee Trailer	2004	10	5,100	-	-	-	-	
Tota	l		\$ 864,800	\$1,095,000	\$ 407,000	\$ 570,000	\$ 936,000	



Information Technology Purchase Plan

This section contains detail on the purchase, replacement, and maintenance of the Village's computer hardware, software, and communication infrastructure. These assets are primarily replaced on a life cycle replacement schedule.

			Budget		CIP						
Description	Year	Life	FY 2020		FY 2021	FY 2	2022	F	Y 2023	F	Y 2024
Administration											
Assembly Hall Sound System Upgrade	2013	5	\$-	\$	-	\$	-	\$	12,000	\$	-
Assembly Hall Projector	2015	5	-		6,000		-		-		-
Building Access System	2016	10	-		-	2	25,000		-		-
Village-wide Imaging System	New	10	-		-	7	75,000		-		-
Fair Barn											
A/V Projector	2017	5	-		-		-		5,000		-
Sound System	2015	5	-		-	1	2,000		-		-
Fire											
Galaxy Door Control System	2017	6	-		-		-		12,000		-
Information Technology											
Server - Phone System Host	2017	4	-		7,000		-		-		-
Server - System Center Host	2017	4	-		7,000		-		-		-
Server Backup Primary AACore1	2016	4	7,00)	-		-		-		-
Server Backup Secondary Aacore 2	2016	4	7,00)	-		-		-		-
Server - PD Hyper-V	2017	4	-		7,000		-		-		-
Server - Vrtx (Blade Server)	2014	4	-		-		-		-		42,000
Village Wide Phone System	2011	5	-		35,000		-		-		-
Village Hall Firewall	2016	6	-		-	1	4,000		-		-
Village Hall Load Balancers (Fat Pipe)	2016	5	-		16,000		-		-		-
HP Procurve Core Switch	2013	5	-		-	2	25,000		-		-
HP Designjet Plotter	2011	5	8,00)	-		-		-		-
Police											
CCTV Surveillance System	2016	4	-		15,000		-		-		-
Body Camera Replacements	2017	3	-		-	1	1,000		-		-
Phone Recording Solution Upgrade	2016	5	-		-	2	24,000		-		-
Viper Radios	2014	8	-		-	6	56,000		-		-
Viper Antenna/Repeator for Basement	New	15	6,00)	-		-		-		-
Tota	1		\$ 28,00) \$	93,000	\$ 25	52,000	\$	29,000	\$	42,000



Other Capital Additions Purchase Plan

This section contains detail on the purchase, replacement, and maintenance of all other fixed assets and infrastructure. Examples include land, transportation improvements, greenway trails, and stormwater drainage improvements. Capital additions are made on an as needed basis.

	Budget		IP		
Description	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Administration					
Replace HVAC	\$ 16,000	\$ 18,000	\$ 18,000	\$ 36,000	\$-
Streets & Grounds					
Small Drainage Projects/Paving Prep	85,000	85,000	85,000	85,000	85,000
Community Road - Stormwater Project	15,000	-	-	-	-
Sugar Gum Headwall - Stormwater Project	40,000	-	-	-	-
Deerwood & Tamarisk - Stormwater Project	60,000	-	-	-	-
Magnolia Avenue - Stormwater Project	25,000	-	-	-	-
Large Stormwater Projects (locations to be determined)	-	100,000	100,000	100,000	100,000
Magnolia & McCaskill Road - Streetscape Improvements	115,000	45,000	75,000	130,000	-
Pedestrian Facilities	-	440,000	400,000	400,000	400,000
Pipe Inspection Camera	-	75,000	-	-	-
Community Development					
Land for Potential Structured Parking near Village Center	200,000	-	-	-	-
Fair Barn					
Repair Stucco Exterior	25,000	-	-	-	-
Replace Indoor Stage	-	16,000	-	-	-
Replace HVAC	8,000	9,000	-	-	-
Gutters for Annex	6,000	-	-	-	-
Replace Exterior Doors	15,000	15,000	-	-	-
Fire					
Opticom - Traffic Light Preemption System	8,300	-	-	-	-
Replace HVAC	5,000	-	-	-	-
Land for Potential Fire Station 93	200,000	-	-	-	-
Harness Track					
Replace Siding	48,000	40,000	20,000	40,000	40,000
Surface Water Runoff - Per Master Plan	-	50,000	50,000	-	-
Monticello Gate Restructure	-	5,000	45,000	-	-
Remodel Barn Bathrooms	11,000	7,500	7,500	7,500	7,500
Track Restaurant Floor	6,500	-	-	-	-
Sewer Connections	-	33,000	-	-	-
Track Conditioner	-	24,000	-	-	-
Track Packer	16,000	-	-	-	-



Other Capital Additions Purchase Plan (continued)

	ł	Budget	CIP							
Description	FY 2020		FY 2021		FY 2022	FY 2023	H	FY 2024		
Police										
Reseal and Restripe Parking Lot	\$	8,500	\$	-	\$-	\$ -	\$	-		
Replace HVAC		16,000		18,000	-	-		-		
Recreation										
Cannon Park Parking Lot		-		103,000	-	-		-		
Wicker Park Maintenance Building Parking Expansion		25,800		-	-	-		-		
Wicker Park Maintenance Storage Expansion		-		60,000	-	-		-		
West Pinehurst Park Development		-		-	250,000	250,000		250,000		
	\$	955,100	\$1	1,143,500	\$1,050,500	\$1,048,500	\$	882,500		



VILLAGE OF PINEHURST Budget Ordinance Fiscal Year 2020

BE IT ORDAINED AND ESTABLISHED by the Village Council of Pinehurst, North Carolina, in the Regular Meeting assembled this 11th day of June 2019 as follows:

SECTION 1. The following amounts are hereby appropriated in the General Fund for the operation of Village government and its activities for the fiscal year beginning July 1, 2019 and ending June 30, 2020, in accordance with the chart of accounts heretofore established for this Village:

OPERATING EXPENDITURES:

Governing Body	\$ 147,150
Administration	1,383,700
Financial Services	671,180
Human Resources	536,060
Police	3,347,260
Fire	3,071,520
Inspections	317,890
Public Services Administration	481,270
Streets & Grounds	1,685,200
Powell Bill	1,100,500
Solid Waste	1,724,530
Planning	801,110
Community Development	168,430
Recreation	1,879,030
Library	150,000
Harness Track	579,250
Fair Barn	374,240
Contingency	1,000,000
Debt Service	 312,127

Total Operating Expenditures <u>\$19,730,447</u>



CAPITAL EXPENDITURES:

Administration		\$	19,292
Financial Services			880
Human Resources			1,100
Police			156,497
Fire			618,273
Inspections			572
Public Services Admi	nistration		57,466
Streets & Grounds			400,409
Solid Waste			206,943
Planning			928
Community Developm	nent		200,220
Recreation			27,581
Harness Track			103,148
Fair Barn			54,591
	Total Capital Expenditures	<u>\$ 1</u>	,847,900
	TOTAL EXPENDITURES	<u>\$ 21</u>	,578,347

SECTION 2. It is estimated that the following revenues will be available in the General Fund for the fiscal year beginning July 1, 2019 and ending June 30, 2020:

REVENUES:	
Ad Valorem Tax Revenue	\$ 11,186,000
Other Taxes and Licenses	1,500
Unrestricted Intergovernmental Revenue	6,023,300
Restricted Intergovernmental Revenue	511,100
Permits and Fees	925,700
Sales and Services	720,700
Assessments	24,200
Other Revenues	1,249,880
Investment Income	180,000
Appropriated Fund Balance	755,967
TOTAL REVENUES	<u>\$ 21,578,347</u>

SECTION 3. There is hereby levied a tax at the rate of thirty cents (\$0.30) per one hundred dollars (\$100) valuation of property as listed for taxes as of January 1, 2019, for the purpose of raising revenue in the General Fund in Section 2 of this ordinance. This rate is based on a total valuation of property for the purposes of taxation of \$3,731,000,000 and an estimated collection rate of 99.9% for real and personal property and 100.0% for motor vehicles.



SECTION 4. The Village Manager is hereby authorized to transfer appropriations as contained herein under the following conditions:

- a. He may transfer amounts between line item expenditures within a department without limitation and without a report being required.
- b. He may transfer amounts up to \$10,000 between departments, including contingency appropriations, within the same fund. He must make an official report on such transfers at the next regular meeting of the Village Council.
- c. He may not transfer any amounts between funds, except as approved by the Village Council in the Budget Ordinance as amended.

SECTION 5. The Village Manager or his designee is hereby authorized to execute the necessary agreements within funds included in the Budget Ordinance for the following purposes:

- a. Purchase of apparatus, supplies, and materials where formal bids are not required by law;
- b. Leases of normal and routine business equipment;
- c. Construction or repair work where formal bids are not required by law;
- d. Consultant services, professional services, contracted services, or maintenance service agreements up to an anticipated contract amount of \$25,000. In the event a State of Emergency is declared by the Mayor or designee, unlimited contracting authority is granted;
- e. Agreements for acceptance of State and Federal grant funds; and
- f. Grant agreements with public and non-profit agencies.

SECTION 6. Copies of this Budget Ordinance shall be furnished to the Village Clerk, the Village Manager, and Financial Services Director for their direction and implementation.

THIS ORDINANCE passed and adopted this 11th day of June, 2019.

VILLAGE OF PINEHURST VILLAGE COUNCIL

(Municipal Seal)

By:

Nancy Roy Fiorillo, Mayor

Approved as to Form:

Attest:

Beth Dunn, Village Clerk

Michael J. Newman, Village Attorney



Α				
Accrual Basis of Accounting	Method of accounting that recognizes the financial effect of transactions, events, and interfund activity when they occur, regardless of the timing of related cash flows.			
ACE	The acronym for one of the Village's informal process improvement methodologies. It stands for Analyze process requirements, Change the process, and Evaluate the change. For more significant process improvements, see BIRDIE.			
Ad Valorem tax	A tax levied in proportion to the value of a property.			
Amortization	Allocation of capital investment or cost over a period of years or time corresponding to the investment's terms or useful life, or allocation of debt over the debt's term.			
Appropriation	An authorization made by the Village Council that permits the Village to incur obligations and to make expenditures of resources.			
Area of Focus (AOF)	Strategic objectives from the balanced scorecard where the organization develops initiative action plans to improve performance levels.			
Assessed Valuation	The value established for real or personal property for use as a basis to levy property taxes.			
Audit	An independent examination of the financial statements of an organization to ensure the records are fairly and accurately represented.			
	В			
Balanced Budget	A balanced budget as defined by the North Carolina Local Government Budget and Fiscal Control Act as when the sum of estimated net revenues and appropriated fund balance in each fund is equal to appropriations in that fund. In North Carolina, it is required that the recommended budget be balanced.			
Balanced Scorecard (BSC)	An integrated framework for describing and translating strategy using linked performance measures, known as KPIs, in four balanced perspectives: Customer, Internal, Workforce, and Financial. The balanced scorecard acts as a measuring system, strategic management system, and a communication tool.			
Baldrige Performance Excellence Framework	A national quality award program focused on achieving performance excellence built upon a set of interrelated core values and concepts.			
Basis of Accounting	A term used to refer to when revenues, expenditures, expenses, and transfersand the related assets and liabilitiesare recognized in the accounts and reported in the financial statements. The Village of Pinehurst uses the modified accrual basis of accounting for budget preparation, as required by the North Carolina Local Government Budget and Fiscal Control Act.			
Benchmark	Performance data from select comparable communities for similar services that are indicative of best practices. This data is obtained from individual community performance surveys or performance reports, state performance measurement projects, or industry standards.			
BIRDIE	The acronym for one of the Village's process improvement methodologies used for significant process improvements. It stands for Bring the opportunity forward, Investigate the opportunity, Review potential solutions, Determine the solution, Implement the solution, and Evaluate the solution. For another informal methodology, see ACE.			



В					
Bond	A written promise to pay a sum of money on a specific date at a specified interest rate. The interest payments and the repayments of the principal are detailed in a bond ordinance. The most common types of bonds are general obligation and revenue bonds. These are most frequently used for construction of large capital projects, such as buildings, streets, and bridges.				
Budget	A statement in dollar terms of the Village's program of service delivery for the ensuing fiscal year.				
Budget Amendment	A legal procedure utilized by the Village staff and the Village Council to revise a budget appropriation.				
Budget Document	The instrument used by the budget-making authority to present a comprehensive financial program to the Village Council.				
Budget Message	The opening section of the budget that provides the Village Council and the public with a general summary of the most important aspects of the budget, changes from the current and previous fiscal years, and the views and recommendations of the Village Manager.				
Budget Ordinance	The official enactment by the Village Council to establish legal authority for Village officials to obligate and expend resources.				
Budgetary Control	The control or management of a governmental unit in accordance with an approved budget for the purpose of keeping expenditures within the limitations of available appropriations and available revenues.				
	С				
Capital Assets	Assets of long-term character which have an initial cost greater than \$5,000 and are intended to continue to be held or used by the Village, including land, buildings, machinery, furniture, and other equipment.				
Capital Improvement Plan (CIP)	A plan for capital expenditures which provides long-lasting physical improvements to be incurred over a fixed period of five future years.				
Capital Outlay	Expenditures available for the acquisition of capital assets, including the cost of land, buildings, permanent improvements, machinery, large tools, rolling and stationary equipment. By Village policy these items must have a useful life of more than one year and an original cost greater than \$5,000.				
Capital Project Fund	A fund used to account for the acquisition and construction of major capital facilities.				
Cash Management	The management of cash necessary to pay for governmental services, while investing temporary cash excesses in order to earn interest revenue. Cash Management refers to the activities of forecasting cash flows, improving cash availability for investment, and establishing and maintaining banking relationships.				
Category	A consolidation of expenditures to measure personnel, operations, capital, contingency, special appropriations, debt services, and transfers.				
Contingency	A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise budgeted.				
Comprehensive Annual Financial Report (CAFR)	A complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.				



С				
Comprehensive Long- Range Plan	A plan adopted by the Village Council in April of 2003 (updated in 2010) that outlines the long-term goals of the Village over a 20 year period.			
Core Competencies	The Village's areas of greatest expertise and are those strategically important capabilities that are central to fulfilling the Village's mission.			
	D			
Debt Service	The Village's obligation to pay the principal and interest of all debt instruments coording to a pre-determined payment schedule.			
Department	An organizational unit responsible for carrying out a major governmental function.			
Department Balanced Scorecards	This is the department's version of a balanced scorecard. It is the single listing of all approved department key performance indicators and is used to monitor progress of achievement of department goals.			
Depreciation	The process of estimating and recording the expired useful life, or diminution of service from a capital asset that cannot or will not be restored by repair and must be replaced. The cost of the capital asset's lost usefulness is the depreciation or the cost to the reserve to replace the item at the end of its useful life.			
	Ē			
Encumbrance	The commitment of appropriated funds to purchase an item or services. To encumber funds is to set aside, or commit funds for future expenditures.			
Estimated Revenue	The amount of projected revenue to be collected during the fiscal year. The amount of revenue appropriated is the amount approved by the Village Council.			
ЕТЈ	The acronym used for extraterritorial jurisdiction.			
Expenditure	The outflow of funds for assets that are incurred or goods and services obtain regardless of when the expense is actually paid. This term applies to all funds.			
	\mathbf{F}			
Financial Forecast	A five-year projection of budgeted revenues and expenditures, including operating and capital expenditures.			
Fiscal Policy	The financial plan embracing the general goals and acceptable procedures of a governmental unit.			
Fiscal Year (FY)	The time period designating the beginning and the ending period for recording financial transactions. The Village of Pinehurst's fiscal year begins July 1st and ends June 30th.			
FTE	The acronym used for Full-Time Equivalent as it relates to employees.			
Function	A group of related programs crossing organizational (departmental) boundaries and aimed to accomplishing a broad goal, or a major service.			
Fund	An accounting entity that possesses a set of self-balancing accounts and records all financial transactions for specific activities or government functions.			
Fund Balance	Fund balance is the amount of assets in excess of the liabilities or appropriated for expenditures, and is therefore also known as surplus funds.			



\mathbf{F}				
Fund Balance Appropriated	A budgetary amount representing the fund's equity to be used to offset expenditures. Fund balance appropriated cannot exceed the sum of cash and investments less the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those figures stand at the close of the fiscal year preceding the budget year.			
	G			
General Accepted Accounting Principles (GAAP)	Uniform minimum standards of and guidelines for financial accounting and reporting. GAAP encompasses the conventions; rules and procedures necessary to define accepted accounting practices.			
GS	The acronym used for the General Statutes adopted by the North Carolina General Assembly.			
General Fund	The largest fund within the Village, the General Fund accounts for most of the financial resources of the government. General Fund revenues include property taxes, licenses and permits, local taxes, and other revenues. This fund includes basic governmental services, such as fire and police protection, finance, public services, general administration, planning and inspections, community development, and recreation.			
General Ledger	A file that contains a listing of the various accounts necessary to reflect the financial position of the government.			
GFOA	The acronym used for Government Finance Officers Association of the United States and Canada.			
Goal	Future conditions or performance the Village intends or desires to attain; what the Village intends to accomplish.			
Governmental Fund	Funds generally used to account for tax-supported activities. There are five types of governmental funds: the general fund, special revenue funds, debt service funds, capital project funds, and permanent funds.			
Grant	A contribution by a government or other organization to support a particular function. Grants may be classified as either categorical or block, depending upon the amount of discretion allowed by the grantee.			
	Ι			
ICMA	The acronym used for International City/County Management Association.			
Inflation-adjusted revenue neutral tax rate	The tax rate calculation developed by Village staff that recognizes the cost of doing business has increased since the last revaluation period. The rate is calculated by modifying the traditional revenue neutral tax rate by inflation that has occurred since the last revaluation date.			
Initiative Action Plan (IAP)	Specific activity undertaken to achieve a performance target related to a strategic objective.			
Inter-fund Transfers	Amounts transferred from one fund to another.			
Intergovernmental Revenue	Revenue received from another government for a specified purpose.			
Investment Earnings	Revenue earned on investments with a third party. The Village uses a pooled cash system, investing the total amount of cash regardless of boundaries. The interest earned is then allocated back to individual funds by average cash balance in the fund.			



	K
Key Performance Indicator (KPI)	The acronym used for Key Performance Indicators that measure a program's output, workload, efficiency, or effectiveness and is used to track operational performance.
	L
Levy	To impose taxes, special assessments, or services charged for the support of Village activities.
Local Government Budget and Fiscal Control Act (LGBFCA)	This act governs all financial activities of local governments within the State of North Carolina.
Long Term Debt	Debt with a maturity of more than one year after the date of issuance.
	Μ
Maturities	The dates on which the principal or stated values of investments or debt obligations become due and/or may be reclaimed.
Modified Accrual Accounting	The accounting approach under which: 1) revenues are recognized in the accounting period in which they become measurable and available to pay liabilities of the current period; 2) expenditures are recognized in the accounting period in which a fund liability is incurred, and unmatured principal and interest on general long term debt is recognized when due.
	N
NC	North Carolina
NCAfE	This is the North Carolina Awards for Excellence program that recognizes an organization's progress on their performance excellence journey, utilizing the Baldrige Performance Excellence Framework.
NCDOT	This acronym is short for North Carolina Department of Transportation.
Net Budget	The total amount of revenues and expenditures for the General Fund and all special Revenue funds with the exceptions of the Capital Reserve Fund.
	0
Objectives	A simply stated, readily measurable statement of aim or expected accomplishment. An objective should imply a specific standard of performance for a given program.
Operating Expenses	The portion of the budget pertaining to the daily operations that provide basic governmental services. The operating budget contains appropriations for such expenditures as supplies, utilities, materials, and travel.
Operating Fund	A fund to account for operating activities that generally result from providing services and producing and delivering goods, and include all transactions and other events that are not identified as capital and related financing, noncapital financing, or investing activities.
Operating Transfer	Routine and/or recurring transfer of assets between funds.
Opportunities for Improvement and Innovation (OFIs)	Opportunities for Improvement and Innovation identified during the strategic planning process and classified as evaluations, projects, and Initiative Action Plans (IAPs).



	Р			
Peer Group	Other municipalities in the state of North Carolina with a population between 10,000 and 50,000.			
Perspectives	These are the four categories for classifying strategic objectives on the balanced scorecard			
Powell Bill Allocation	Funding from state-shared gasoline tax restricted for maintenance of local streets.			
Project Fund	A multi-year fund used to account for the revenues and expenditures of a specified project that only exists until the project is completed.			
Program	An organized set of related work activities that are directed toward accomplishing a common goal. Each Village department is usually responsible for a number of related service programs.			
Property Taxes	Property taxes are levied on both real and personal property according to the property's valuation and tax rate.			
	R			
Reclassification	Change in a position title and/or the associated pay range based on changes in the job skills required for a given position.			
Reserve	A portion of fund balance earmarked to indicate what is not available for expenditure, or is legally segregated for a specific future use.			
Restricted Intergovernmental Revenues	Grants, entitlements, and shared revenues which are recorded in the appropriate fund and classified both by source and function for which the revenues are to be spent.			
Resources	Assets that can be used to fund expenditures. These can be such things as property taxes, user fees, beginning fund balance, or working capital.			
Revaluation	Assignment of value to all real properties, including land, homes, and commercial buildings by the Moore County Tax Assessor's Office. Under State law, all property must be revalued no less frequently then once every eight years.			
Revenue	Funds which the government receives as income, including tax payments, fees from specific services, receipts from other governments, fines, grants, shared revenues, and interest income.			
Revenue Neutral	Is the revenue amount achieved after a property revaluation when the new property tax rate generates the same property tax revenue as the previous year, plus normal growth.			
Right-of-Way (ROW) Acquisition	Purchase of property needed by the Village to perform road improvement projects and/or protection of right-of-way for future highway projects.			
S				
SHRM	This acronym is short for the Society of Human Resource Management.			
SOAR Analysis	A strategic planning method used to evaluate an organization's Strengths and Opportunities, and create a vision of future Aspirations and the Result they will bring.			
Source of Revenue	Revenues that are classified according to their source or point of origin.			
Special Assessment	A compulsory levy made against certain properties to defray part or all of the cost of a specific improvement or service, which are deemed to primarily benefit those properties.			



S				
Special Revenue Fund	A fund used to account for the revenues from specific sources that are to be used for legally specified expenditures.			
Strategic Advantages	Benefits that exert a decisive influence on the Village's likelihood of future success and are the source of our competitive success.			
Strategic Challenges	External pressures that exert a decisive influence on the Village's likelihood of future success.			
Strategic Goal	Future condition the Village strives to attain.			
Strategic Objective	A readily measurable statement of aim or expected accomplishment; how the Village will accomplish a goal.			
Т				
Target	The desired achievement level of a particular performance measure.			
Tax Base	The assessed valuation of all taxable real and personal property within the Village's corporate limits.			
TOPS	Training of Pinehurst Staff; an internal training program for Village employees.			
U				
Unencumbered Balance	The amount of an appropriation that is neither expended nor encumbered. It is essentially the amount of money still available for expenditures.			
US	United States			



History

Looking for a place to build a health-oriented resort, James Walker Tufts (head of the America Soda Foundation) stopped in the Sandhills area in the spring of 1895. Despite the fact that the area had been almost completely clear-cut by the timber industry, something about this area moved him, and in June 1895, he bought 598 acres of land for nearly \$1.25 per acre and makes up what is now the Village Center.

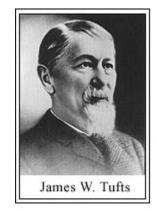


Photo courtesy of Tufts Archives

On June 20, 1895, Tufts contacted Frederick Law Olmsted, the designer of Central Park in New York and the landscape designer of the Biltmore Estate in Asheville, North Carolina, to help him create a first-rate resort. That summer, with the new plan in hand, 450 men began construction on what was originally referred to as "Tuftstown." Tufts selected the name Pinehurst for his resort out of a list of non-winning names for Martha's Vineyard.

On New Year's Eve 1895, the Holly Inn opened its doors and Pinehurst was on its way.





Development of Village Center Photos courtesy of Tufts Archives



Since all of the early buildings of Pinehurst stood on barren land, Tufts hired Warren Manning to plant over 222,000 tree seedling and other plants (47,250 of these were imported from France) around Pinehurst to give the resort the natural beauty we all still enjoy today.

For many years, Pinehurst was a privately held resort under sole proprietorship of the Tufts family. The Tufts family controlled all aspects of the resort and closely monitored all types of activities, including the creation of its first 9-hole golf course in February 1898, and the continued acquisition of more land.



Tufts brought in a young Scotsman named Donald Ross to design golf courses, and his No. 2 (originally built in 1902 with only man and mule power and then redesigned by Ross) is still consistently listed among the worlds' finest golf courses. Donald Ross, the father of golf, was a huge part of our heritage and history, as he influenced many golf course designers such as Peter Tufts and Ellis Maples.



Donald Ross Photo courtesy of Tufts Archives

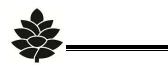
In 1920, a corporate form of ownership was established when a charter for Pinehurst, Inc. was obtained from the North Carolina Secretary of State. Tufts considered incorporating the village as a municipality in 1926, but he felt that a lack of year-round residents and state tax laws would not be able to sustain it.

During the Great Depression, as other resorts began to fail, property owners in Pinehurst agreed to pay more taxes in order to support the resort through the Depression and ensure that it would not fail like the surrounding resorts. During World War II, Pinehurst served as a support area for neighboring Fort Bragg and many servicemen were either residents or visitors.

It was not until 1960 that Pinehurst became a year-round resort with the introduction of air conditioning and swimming pools at the resort facilities. By the late 1960s, however, Pinehurst's days as a paternalistic resort under the Tufts were coming to an end.

Realizing that the resort was 75 years old and in need of significant investment to update and improve the resort facilities, the Tufts heirs sold Pinehurst, Inc., including the resort and approximately 7,500 acres of land, to the Diamondhead Corporation for \$9.2 million in January 1971. It was under Diamondhead's control that the creation and sale of lots with membership rights to the Pinehurst resort facilities began.

Advertisements were placed in newspapers around the country, and people were flown in to play golf and purchase a lot. Lake Pinehurst was created to enhance the residential neighborhood, new recreational improvements were made (including Course Number 6 in the late 1970s), and infrastructure was put into place to support the new development. However, all this activity was not considered to be progress by local residents.





Old Diamondhead Logo

Since Pinehurst was not a full municipality, there were no building inspections, no planning or zoning regulations, and no real means for the concerns of the residents to be acted upon. After several years of debate among residents over whether to seek incorporation as a full municipality or continue to allow Diamondhead to coordinate affairs, it was decided by a majority in 1980 that Pinehurst would function most effectively independently of the Diamondhead Corporation.

In 1980, with a population of 1,746 residents, Pinehurst was granted full incorporation as a municipality and was, for the first time, more than just a privately run resort.

According to the U.S. Census Bureau, adjusted for an annexed area effective March 31, 2010, Pinehurst had a population of 14,206 people in the year 2010. The 2010 population is a 61% increase from its population in 2000. Many of these new residents come from across the country, if not the world, to settle in this "village in the forest." When asked what brought them here, many cited ambiance, community character and spirit as their reasons for choosing the area.



Village of Pinehurst Logo



Demographic Characteristics

With a current population of 16,754, the Village of Pinehurst is an integral part of the economy of Moore County, which is well diversified with significant healthcare, retirement, tourism, retail, agriculture, and manufacturing sectors. The Pinehurst area is largely a service-based economy focused on tourism/hospitality, healthcare-related activities, and retail trade.

Two of the largest employers in Moore County are located in Pinehurst and are service-related: FirstHealth of the Carolinas and Pinehurst Resort. FirstHealth of the Carolinas is a private, not-for-profit health care network serving 15 counties in the mid-Carolinas. Pinehurst Resort, owned by Pinehurst, LLC operates nine championship golf courses in the Village, including the famous Pinehurst No. 2 course (site of the 1999 and 2005 U.S. Open Championships). Pinehurst Resort also hosted 14 days of championship play in June 2014, with back to back U.S. Open and U.S. Women's Open Championships – for the first time in history. The U.S. Open Championship is slated to return to Pinehurst in 2024.

The Village also provides other recreational opportunities for residents. The Village owns and operates a 111 acre Harness Track facility, which is used for winter training of Standardbred horses and horse shows at various times throughout the year. The Village has three major parks that include an in-line hockey rink, tennis courts, ball diamonds and concession stands, splash pad, playgrounds and disc golf. A new Community Center is scheduled to open by November 2019 and will provide approximately 19,693 square feet of indoor recreation space, including a gymnasium and multiple classrooms. The Village also has an extensive Greenway System. The Greenway System will eventually connect most of the Village via a pedestrian and bicycle pathway.



Geographic Characteristics

The Village of Pinehurst is located in the Sandhills Region of North Carolina, 60 miles southwest of Raleigh and about 75 miles east of Charlotte. The city spans approximately 17 square miles and is locally recognized as an outstanding residential community and major golf resort. The central location of Pinehurst allows quick and easy access to the beautiful Blue Ridge Mountains and the white, sandy beaches of North and South Carolina.



Demographic and Economic Statistics Last Ten Calendar Years

Fiscal Year	Calendar Year	Population (1)	Personal Income	Per Capita Income (2)	M edian Age (2)	Unemployment Rate (3)
2009	2008	11,632	591,719,840	50,870	60.4	6.2%
2010	2009	13,277	673,104,069	50,697	60.4	10.3%
2011	2010	13,601	434,198,324	31,924	58.4	9.5%
2012	2011	14,783	526,777,422	35,634	58.4	8.9%
2013	2012	14,979	608,671,665	40,635	60.6	8.6%
2014	2013	15,150	650,586,450	42,943	60.9	6.3%
2015	2014	15,525	708,033,150	45,606	60.8	5.4%
2016	2015	15,763	778,093,206	49,362	61.1	5.1%
2017	2016	16,123	798,136,869	49,503	61.4	4.1%
2018	2017	16,452	729,679,104	44,352	60.1	4.2%

Sources:

(1) Office of State Budget and Management.

(2) U.S. Census Bureau.

(3) North Carolina Employment Security Commission.

Notes:

Per Capita Income is adjusted annually after the Decennial Census calendar year by the annual average inflation rate.

Unemployment rate information is a calendar year adjusted annual average in Southern Pines-Pinehurst area.

A change in municipal boundary effective March 31, 2010 increased the certified population in fiscal year 2010 by 1,482.



Principal Property Tax Payers Current Year and Nine Years Ago

	2018		2009	
		Percentage		Percentage
		of Total		of Total
	Taxable	Taxable	Taxable	Taxable
	Assessed	Assessed	Assessed	Assessed
Taxpayer	Value	Value	Value	Value
Pinehurst LLC	\$ 171,907,330	5.00%	\$ 172,112,067	6.20%
Pinehurst Surgical Clinic	25,473,350	0.74%	26,866,110	0.97%
Pinehurst Medical	24,811,310	0.72%	17,765,969	0.64%
Country Club of North Carolina	18,424,350	0.54%	27,056,122	0.97%
Duke Energy Progress, Inc.	13,712,144	0.40%	11,665,532	0.42%
Pinewild Project Limited PTNS	10,027,007	0.29%	-	-
Quail Haven Properties of Pinehurst, LLC	10,020,530	0.29%	-	-
MTMM Associates (Carolina Eye Assoc.)	8,888,030	0.26%	9,651,451	0.35%
Pinehurst Nursing Center	5,635,642	0.16%	4,262,238	0.15%
SCOP (Surgery Center of Pinehurst)	5,622,480	0.16%	-	-
Francis Maser	-	-	5,613,400	0.20%
Carolina Telephone and Telegraph	-	-	5,179,826	0.19%
Branch Banking and Trust Co.			4,723,730	0.17%
Total	\$ 294,522,173	8.56%	\$ 284,896,445	10.26%

Sources: Moore County Tax Department.

Notes: 2018 and 2009 data are for tax years 2017 and 2008, respectively. Pinehurst, LLC includes: Resorts of Pinehurst, Inc., Pinehurst, Inc., Pinehurst LLC and Resorts of Pinehurst, Inc.



Principal Employers Current Year and Nine Years Ago

	2018		2009		
Employer	Employees	Percentage of Total Employment	Employees	Percentage of Total Employment	
First Health of the Carolinas (1)	3,645	62.84%	2,571	55.53%	
Pinehurst, LLC (2)	1,366	23.55%	1,225	26.46%	
Total		86.39%		81.99%	

Sources:

(1)Human Resources Department at First Health of the Carolinas.

(2)Human Resources Department at Pinehurst, LLC f/n/a Resorts of Pinehurst Inc.

Notes:

2018 employment is based on calendar year 2017.

GASB 44 requires comparative data for the current calendar year and nine years prior. 2010 adjusted Census Data was used for 2009 and 2018 to estimate the percentage of total employment.



The Carolina Hotel