

Presentation of the

FY 2021 Strategic Operating Plan

May 12, 2020



What we will cover:

- 1. Council's strategic direction
- 2. Key components of the Strategic Operating Plan (SOP)
- 3. FY 2021 Budget
- 4. FY 2021-2025 Financial Forecast
- 5. Next steps



Council's Strategic Direction



Council's Strategic Direction

- Discussed in *Strategic Priorities* Section (pgs. 37-65)
- Indicates:
 - Strategic planning process
 - FY 2021 Balanced Scorecard (BSC), with Areas of Focus (AOF)
 - Initiative Action Plans (IAPs) to address strategic goals & objectives
 - Key process evaluations planned
 - Historical and projected performance, given resources allocated in the SOP





FY 2021 Strategic Operating Plan addresses <u>most</u> of the strategic challenges indicated by the Village Council in the strategic planning retreat.

FY 2021 Strategic Opportunities Identified by Council

- 1. Evaluate, identify, and purchase land for a future third fire station
- 2. Update the Pinehurst Development Ordinance
- 3. Prepare a small area plan for Village Place
- 4. Pursue regulatory authority around our borders through ETJ extensions, annexation agreements, and amending the water/wastewater agreement with Moore County.
- 5. Create a small area plan for the NC Highway 5 commercial area
- 6. Partner with others to bring high speed internet and mobile services to the Village ¹
- 7. Identify alternative locations for the Public Services Complex
- 8. Develop a comprehensive plan for mitigating traffic on Highway 5

- 9. Consolidate and align multi-modal transportation planning/engineering
- 10. Expand street lighting
- 11. Implement elements of the 2015 Comprehensive Pedestrian Plan and Bicycle Plan
- 12. Prepare consolidated multi-modal plan
- 13. Prepare a comprehensive stormwater master plan
- 14. Update the Comprehensive Parks & Recreation Master Plan while considering neighborhood open spaces and amenities
- 15. Create a master plan to develop West Pinehurst Park
- 16. Implement the GIS strategic plan (in progress)

¹ Scheduled to be addressed beyond the five-year planning period



FY 2021 Strategic Operating Plan addresses <u>all</u> of the strategic challenges indicated by the Village Council in the strategic planning retreat.

Strategic Challenges

- 1. Managing the quality of development
- 2. Minimizing traffic congestion, especially on Hwy 5
- 3. Increase in the cost of doing business
- 4. Aging housing stock
- 5. Responding to increased demand on existing services due to growth
- 6. Changing service needs due to changing demographics
- 7. Attracting and retaining highly qualified workforce members (employees and volunteers)
- 8. Attracting types of businesses to the Village that the community desires



The Village Council identified three (3) Areas of Focus (AOF) in January 2020 that are addressed in the FY 2021 Strategic Operating Plan.

Areas of Focus

- 1. Manage development and enforce codes and ordinances (Short Term)
- 2. Provide a safe and effective multi-modal transportation system (Short Term)
- 3. Manage stormwater systems (Short Term)

Short Term means to focus Village efforts in FY 2021.

Key Components of the Strategic Operating Plan



Key Components of the Strategic Operating Plan

- -Budget in Brief (Page 1)
- -Budget Message (Page 5)
- -Strategic Operating Plan Guide (Page 27)
- -Strategic Priorities (Page 37)
- -General Fund (Page 66)
- -Five-Year Financial Forecast (Page 137)
- -Capital Improvement Plan (Page 144)

FY 2021 Budget



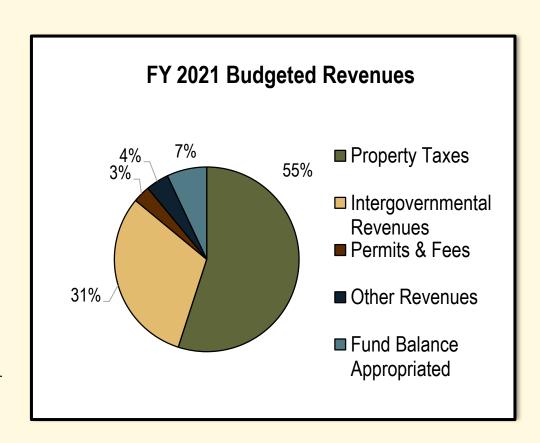
FY 2021 General Fund Budget Overview:

- \$21.3 million budget, 3% below the FY 2020 amended General Fund budget as of December 31, 2019
- Property tax rate of \$0.305 (increase of \$0.005)
- Includes \$1.4 million of appropriated fund balance
- Lowered budget to actual variance for expenditures from 95% to 93%
- Expect ending fund balance of 46.9% of expenditures; \$1 million of library funding returned in FY20, equates to 4.7% of expenditures
- Revenue projections were lowered for several revenue sources due to the COVID-19 pandemic; Staff have identified expenditures that could be delayed
- Includes seven (7) Initiative Action Plans (IAPs) at a cost of \$252,000



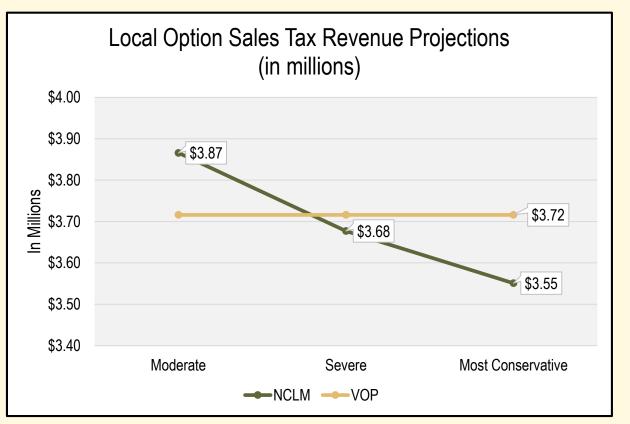
FY 2021 General Fund Revenues:

- Assumes a 1.28% growth in the real property tax base based on prior year construction levels
- Assumes 100 new homes, 85 less than the 185 projected for FY 2020
- Building permits & fees and planning & zoning fees Est. decline of \$286,000 from FY 2020 original budget
- Investment income Est. decline of \$155,000 from FY 2020 original budget





FY 2021 Local Option Sales Tax Impact of COVID-19:



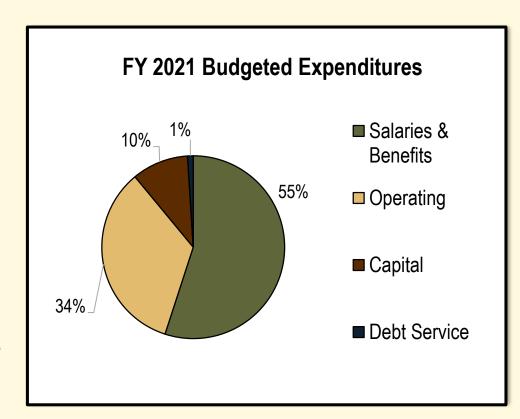
This year, the NCLM prepared three local option sales tax growth/loss scenarios ranging in severity from Moderate to Most Conservative. VOP's estimate is most similar to NCLM's Severe scenario.

- VOP can absorb a \$1.45 million decline (39% less than budgeted) in revenue and still maintain fund balance at 40% of expenditures



FY 2021 General Fund Expenditures:

- Merit pay raises at 2% average plus cost of living adjustment of 1.8%
- 1.25 new full-time equivalents (FTEs): Transportation Planner (1.0), HR Specialist (0.25)
- VOP pays 100% of employee health/dental insurance; Estimated 10% increase in premiums
- Includes \$506,000 for Comprehensive Plan strategies (almost \$0.015 on the tax rate)



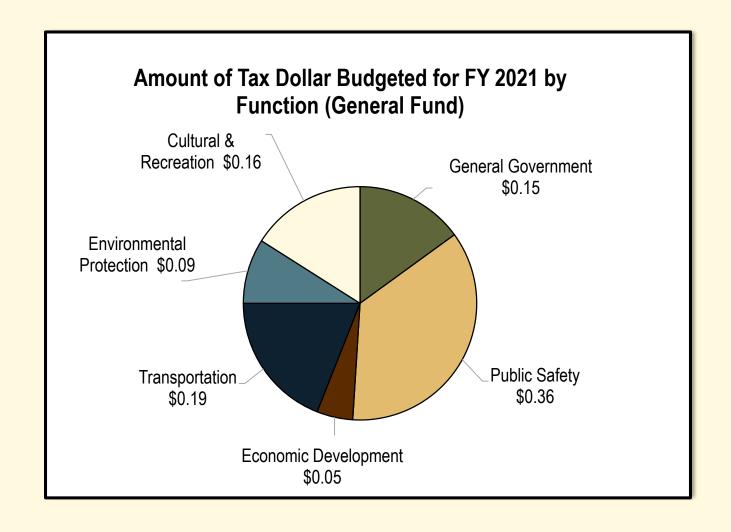


FY 2021 Potential Expenditure Deferments Due to COVID-19:

| Expenditure | Amount | |
|---|------------------------|--|
| Postpone hiring Transportation Planner until October | \$22,750 | |
| Accelerated debt payments | \$52,000 | |
| Additional structured parking at Cannon Park | \$103,000 | |
| Wicker Park maintenance storage expansion | \$60,000 | |
| Pedestrian facilities | \$250,000 | |
| Streetscape improvements on Magnolia Road | \$250,000 | |
| Pipe inspection camera | \$95,000 | |
| Close Welcome Center operations | \$23,000 | |
| Total Potential Expenditure Deferments | \$855,750 ¹ | |
| ¹ Equates to 23% of budgeted sales tax revenue | | |

¹⁵







FY 2021 Significant Capital (\$2.2 million in total):

| Significant Capital Items | Amount |
|--|-----------|
| Fire engine | \$625,000 |
| Magnolia Road streetscape improvements | \$250,000 |
| Pedestrian facilities | \$250,000 |
| Garbage truck | \$210,000 |
| Storm drainage projects | \$170,000 |
| 3 Police vehicles | \$120,000 |
| Additional structured parking at Cannon Park | \$103,000 |

FY 2021–2025 Five-Year Financial Forecast



Five-Year Financial Forecast (Pages 137-143) Includes:

- Developed to meet key financial ratios for fund balance (>30% minimum), operating margins (89% 91%), and debt service ratios (<10%)
- Incorporates:
 - Five-Year Staffing Forecast
 - Five-Year Capital Improvement Plan (CIP)
- Key Assumptions
 - 1.0% annual growth in real & personal tax base
 - 3.3% annual increase in salaries & benefits
 - 2.5% inflation rate in operating costs



Key Highlights of FY 2021-2025 Financial Plan:

- 1. Tax rate of \$0.305 in FY 2021; projected tax rate increases of ½ cent in each year of FY 2022-2024
- 2. Includes mandated pension rates and landfill fees
- 3. 0.75 new FTEs in the five-year period
- 4. One department restructure to increase career development
- 5. \$1.85 million included in FY 2021-2025 for pedestrian facilities
- 6. \$1.24 million included in FY 2021-2025 for storm drainage projects
- 7. \$1.03 million included in FY 2021-2025 for West Pinehurst Park master plan and development



| Five Year Financial Forecast: FY 2021 – FY 2025 | | | | | |
|---|--------------|--------------|--------------|--------------|--------------|
| | FY 2021 | FY 2022 | FY 2023 | FY 2024 | FY 2025 |
| Tax Rate | \$0.305 | \$0.310 | \$0.315 | \$0.320 | \$0.320 |
| Full Time Equivalents (FTEs) | 147 | 147 | 146 | 146 | 146 |
| General Fund Operating Revenues | \$19,847,450 | \$20,188,000 | \$20,722,000 | \$21,667,000 | \$21,632,000 |
| General Fund Operating Expenditures | 19,038,717 | 19,624,963 | 20,195,788 | 20,906,903 | 21,294,330 |
| Operating Income(Loss) | \$808,733 | \$563,037 | \$526,212 | \$760,097 | \$337,670 |
| Capital Expenditures | 2,223,200 | 1,720,000 | 1,768,500 | 2,034,500 | 1,623,000 |
| Total Expenditures | \$21,261,917 | \$21,344,963 | \$21,964,288 | \$22,941,403 | \$22,917,330 |
| Budget to Actual Variance ¹ | 1,520,813 | 1,575,627 | 1,620,925 | 1,680,153 | 1,706,923 |
| Projected Actual Gain/(Loss) ² | \$106,346 | \$418,664 | \$378,637 | \$405,750 | \$421,593 |
| Projected Fund Balance as a % of Total Budget | 46.9% | 48.6% | 49.0% | 48.7% | 50.6% |
| Operating Margin | 0.88 | 0.90 | 0.90 | 0.89 | 0.91 |

¹Assumes actual operating revenues of 101% of budget and actual operating expenditures of 93% of budget

² Flexibility to fund future capital requirements or offset unexpected high and prolonged COVID-19 impacts



| Strategic Objective | Initiative Action Plan (IAP) Name | Initiative Action Plan (IAP) Description | FY 2021 | FY 2022 | FY 2023 | FY 2024 | FY 2025 | TOTAL |
|--|---|--|-----------|-----------|----------|-----------|----------|-----------|
| Deliver effective police services | T Police Department Accreditation T Seek national accreditation from CALEA by EY 2022 | | \$11,365 | \$10,365 | \$7,365 | \$7,365 | \$7,365 | \$43,825 |
| Manage development and enforce codes and | Update the Pinehurst Development Ordinance | Update the Pinehurst Development Ordinance to reflect priorities of the 2019 Comprehensive Plan and changes required by 160D legislation | | \$200,000 | \$0 | \$0 | \$0 | \$200,000 |
| ordinances AOF | Small Area Plan for Village Place/Rattlesnake Trail Corridor and Pinehurst South/Hwy5 Commercial Area | Engage a consultant and develop small area plans for two focus areas from the 2019 Comprehensive Plan | \$158,000 | \$0 | \$0 | \$0 | \$0 | \$158,000 |
| Provide a safe and effective multi-modal transportation system AOF | Develop a consolidated multi-modal transportation plan | Consolidate multi-modal transportation plans in one document that incorporates bicycle, pedestrian, and golf cart accessibility | \$0 | \$0 | \$0 | \$100,000 | \$0 | \$100,000 |
| Manage stormwater systems AOF | Develop a comprehensive stormwater master plan | Develop a plan and strategy to address stormwater issues and concerns within the community | \$0 | \$125,000 | \$0 | \$0 | \$0 | \$125,000 |
| Continuously improve and innovate | Build Baldrige Framework Systems and Culture | Continue use of the Baldrige Excellence Framework to ensure systematic processes that deliver exceptional results | \$52,500 | \$0 | \$0 | \$0 | \$0 | \$52,500 |
| iiiiovate | Expand GIS Capabilities | Begin implementing the GIS Strategic Plan for the Village | \$23,000 | \$25,000 | \$30,000 | \$25,000 | \$25,000 | \$128,000 |
| Provide a supportive and rewarding work environment | Workforce Learning and Development | Expand the Village's succession planning process and enhance workforce learning and development system | \$7,000 | \$7,000 | \$7,000 | \$7,000 | \$7,000 | \$35,000 |
| | | TOTAL NET COST | \$251,865 | \$367,365 | \$44,365 | \$139,365 | \$39,365 | \$842,325 |

AOF – Addresses Council Areas of Focus



FY 2021-2025 Planned Capital Expenditures

| | FY 2021 | FY 2022 | FY 2023 | FY 2024 | FY 2025 | TOTAL |
|-----------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Fleet | \$ 994,500 | \$ 421,000 | \$ 413,000 | \$ 913,000 | \$ 351,000 | \$ 3,092,500 |
| Information Technology | 31,000 | 189,000 | 108,000 | 56,000 | 10,000 | 394,000 |
| Other Capital Improvements | 1,197,700 | 1,110,000 | 1,247,500 | 1,065,500 | 1,262,000 | 5,882,700 |
| Total Capital Exp. Paid with Cash | \$ 2,223,200 | \$ 1,720,000 | \$ 1,768,500 | \$ 2,034,500 | \$ 1,623,000 | \$ 9,369,200 |
| Net Annual Operating Impact | 5,000 | 5,500 | 13,500 | 24,000 | 24,500 | 72,500 |
| General Fund Impact | \$ 2,228,200 | \$ 1,725,500 | \$ 1,782,000 | \$ 2,058,500 | \$ 1,647,500 | \$ 9,441,700 |
| Tax Rate Equivalent | \$0.06 | \$0.04 | \$0.05 | \$0.05 | \$0.04 | - |



2019 Comprehensive Plan Strategy Funding

| Expenditures | FY 2021 | FY 2022 | FY 2023 | FY 2024 | FY 2025 | Total |
|---|-----------|-----------|-----------|-----------|-----------|-------------|
| Transportation Planner (salary, benefits & supplies) | \$97,800 | \$94,600 | \$98,300 | \$102,200 | \$106,200 | \$499,100 |
| Small Area Plans | 158,000 | - | - | - | - | 158,000 |
| Stormwater Master Plan | - | 125,000 | - | - | - | 125,000 |
| Comprehensive Updates to PDO | - | 200,000 | - | - | - | 200,000 |
| Multi-Modal Transportation Plan | - | - | - | 100,000 | - | 100,000 |
| Pedestrian Facilities | 250,000 | 400,000 | 400,000 | 400,000 | 400,000 | 1,850,000 |
| Additional Stormwater Infrastructure Projects | - | - | 100,000 | 115,000 | 115,000 | 330,000 |
| Total Significant Comp Plan Implementation Expenditures | \$505,800 | \$819,600 | \$598,300 | \$717,200 | \$621,200 | \$3,262,100 |



- Plan to conduct 39 <u>evaluations</u> in FY 2021-2025 to ID ways to improve processes and service delivery. Several will be evaluated using the BIRDIE or ACE process. These are Plan-Do-Check-Act methodologies used to identify process improvements.
- Other key evaluations include: Library Needs Assessment, parking in downtown, need for economic development and business relation services, need for additional Police Station or substation, and agenda software.



| | BIRDIEs |
|------|------------------|
| FY22 | Document Imaging |

| | ACEs | | | | | |
|------|--|--|--|--|--|--|
| FY21 | Fire inspection process | | | | | |
| FY21 | Improve the employee and volunteer recruitment processes | | | | | |
| FY21 | Insourcing Solid Waste collection | | | | | |
| FY22 | Ways to automate employee timekeeping | | | | | |
| FY22 | Road patching services | | | | | |
| FY22 | Ways to minimize return pickups | | | | | |
| FY23 | Purchasing/contracting process | | | | | |

Next Steps



| | KEY Dates for Next Steps * | | | |
|----------------------|--|--|--|--|
| May 19 th | Budget Work Session at 2:00 pm | | | |
| May 21st | Budget Work Session at 2:00 pm | | | |
| May 26 th | Budget Public Hearing | | | |
| June 9 th | Adopt the Budget | | | |
| | * Meetings are currently scheduled as remote meetings using Zoom | | | |

Following this presentation the FY 2021 Strategic Operating Plan will be posted online at www.vopnc.org and the Village welcomes public comments at www.engage.vopnc.org/budget.